Executive Review Panel Report

Port of Seattle International Arrivals Facility

September 11, 2018

ERP Assignment

- Review budget and cost growth
- Evaluate the GMP process, the proposed GMP, and identify if further review is necessary
- Review schedule timelines, including schedule growth and reliability, and identify appropriate actions to be taken
- Provide recommendations on project management and processes
- Evaluate lessons learned for use of Progressive Design-Build model on future projects

Approach

- Primary focus:
 - $-\operatorname{Status}$ of project
 - $-\operatorname{Guaranteed}$ Maximum Price (including cost, schedule, terms of contract)
 - Recommendations for future improvement
- Reviewed appropriate documents.
- Conducted Interviews with identified Port staff, Program Management consultants, Contractor, Architect, Port Commission, and Partnering Consultant.
- Provided early management observations to facilitate completion of the GMP and improve overall effectiveness.

Fundamental Assumptions

- Regional need for the project is critical and unquestioned.
- Economic benefits are and will be substantial.
- The partnership between the Port and the current contractor is integral to the success of the project.

IAF is a Program of Large Projects



GMP Concepts

- 1. Progressive Design-Builder (PDB) prepares design which is then issued to trade contractors for bidding
- 2. "Open Book" contracting: Reimbursable costs (subject to audit) and lump-sum bids from trade contractors
- 3. "Progressive" design provides opportunities for scope development and stakeholder input
- 4. Guaranteed Maximum Price (GMP) can be negotiated before the design is complete
- 5. Construction overlaps design

ERP Assessment of GMP Cost

Key Considerations

- Independent cost estimate completed for direct costs
- Project fully underway
- Design complete
- Trade subcontractors bought out
- GMP price tied to schedule
- Substantial scope added
- Seattle is a super-charged market

Final GMP

DE SIGN BUILDER GMP COST	
Final Negotiated Base Scope *	\$ 510,919,388
Committed Allowances	\$ 58,192,054
Forward Allowances	\$ 48,119,030
SUBTOTAL - Direct Construction Costs	\$ 617,230,472
Design	\$ 49,266,874
General Conditions	\$ 61,000,000
DB Fee/Bonds/Insurance/Validation	\$ 46,448,039
Design Builder Indirect Costs	\$ 156,714,913
DESIGN BUILDER GMP	\$ 773,945,385

Sales Tax and Port Costs	
Sales Tax on DB Construction	\$ 76,894,489
Port Furnished Construction	\$ 21,052,026
Port Management Costs	\$ 71,050,100
Public Art	\$ 2,503,000
Port Management Reserves	\$ 23,000,000
SUBTOTAL Port Costs + Tax	\$ 194,499,615
TOTAL PROGRAM BUDGET	\$ 968,445,000

GMP Cost Conclusions

- GMP price is reasonable
- GMP must fully replace "mini-GMPs"
- Need for firm control of future scope changes

ERP Assessment of GMP Schedule

Technical Schedule Review

Activity	Clark Schedule	Achievable per Independent Analysis
Substantial Completion – South Satellite Sterile Corridor	May 30, 2020	\checkmark
Substantial Completion – Pedestrian Walkway	May 30, 2020	\checkmark
Substantial Completion – IAF	May 30, 2020	\checkmark
Pod D Phase 2	November 10, 2020	\checkmark

NOTE: The ERP's schedule review focused on construction activities; the activation period was not considered.

GMP Schedule Conclusions

- Schedule is achievable but aggressive
- Urgency is imperative

Panel Recommendations

Strengthen Port Program Management

- Assign Dave Soike as Port Executive to lead the program
- Designate Aviation Division executive with decisionmaking authority to partner with Dave Soike
- Organize staff and contractor teams around the large projects in the IAF program
- Clarify Port program management authority, decisionmaking and structure
- Port staff should be augmented appropriately: program management deputy, construction manager and other staff to support accelerated construction schedule
- Develop workplan and accountability mechanism for the implementation of improvement recommendations

Contract Management

Expedited Delivery - Owner, Contractor, Designer, Stakeholders

• Extreme sense of urgency- only 21 months remaining to accomplish \$485 million of construction

Expedited Decision Making

- Full time POS Delivery Executive
- Commensurate Delegations of Authority
- Aviation Division and Delivery Organization Alignment

Organization Aligned with Major Projects in the Program

• Teams adequately staffed for project scale and speed

Continue to Improve Owner – Contractor Relationship

- Build on successful completion of GMP negotiation
- Manage the relationship
- Promote one-team mentality
- Continue facilitated partnership sessions
- Implement regular Dispute Resolution Board meetings
- Establish formal, clear change management process

GMP Schedule Recommendations

- Develop strategy for Pedestrian Bridge Element including:
 - Necessary taxiway closure
 - Center span installation
 - Regular meetings to discuss potential impacts to operations
 - Detailed shut-down work plan
 - Contingency planning
- Finalize schedule impact for pending change orders
- Determine who controls/owns remaining schedule float
- Declare "pencils down" on further design changes

Increase Stakeholder Engagement



ACTIVE ENGAGEMENT | TRANSPARENCY | ORGANIZED & OFTEN

Increase Project Visibility

- Create reporting vehicles for various audiences
- Establish a biweekly dashboard report for the Commissioners with Key Performance Indicators (KPIs) that are tracked and measured
- Schedule regular Commission updates on project status
- Enhance project page on Port website to show project status versus plan

Sample Commission Dashboard

CONSTRUCTION PROCE Foundation 15% complete

No safety incidents in reporting period

Underground utilities 20% Upcoming work

Steel Erection starts 10/3/2018

First steel delivery expected 9/20/2018 at South Lay

Down Area

Security checkpoint for construction staff hilly opened

Curtain Wall Mock Up starts 9/15/2018







Construction Badget \$772594,263.85 Cummulative Construction Spend to date \$6,215,855.97 Estimate at Completion (EAC) \$10,584,263.65

Soft Cost Radion \$20,563,469-23 Actual Spend \$1547,632.14

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5 Pending change orders under review Cost Impact \$1,2145.588. No schedule Impact 3 Change orders will utilize contigency funds peding Owner's ADDITIONN





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Future Use of Progressive Design-Build (PDB)

- Good business reasons why the Port chose PDB for this program
- Port should carefully and independently evaluate all project delivery methods for future projects
- Each has benefits and risks depending on project complexity, business considerations, and organizational capacity and readiness

Questions