



# ANNUAL COMPREHENSIVE FINANCIAL REPORT

As of December 31, 2021 and 2020, and for the years ended December 31, 2021, 2020, and 2019

## Annual Comprehensive Financial Report As of December 31, 2021 and 2020, and for the years

ended December 31, 2021, 2020, and 2019



**WASHINGTON STATE** 

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# **Introductory Section**

Port of Seattle / 2021 Annual Comprehensive Financial Report



## **Letter from the Leadership**

Since 1911, the Port of Seattle has grown from a fledgling harbor to a multi-faceted organization that runs a world-class seaport and international airport, supporting tourism and commercial fishing industries, partnering in road building and rail infrastructure, and leading in environmental and sustainability efforts. Our values remain rooted in serving the citizens of King County by creating economic opportunity for all, stewarding our environment responsibly, partnering with surrounding communities, conducting ourselves transparently, and holding ourselves accountable.

We are a leader in the movement of people and cargo across the country and around the world. With facilities and property ranging in scope from a half-acre park to one of the largest airports and busiest container terminals on the West Coast, we optimize the public assets in our portfolio – spurring our regional economy, sustaining and creating family-wage jobs by supporting small businesses, workforce development, tourism and leveraging real estate development to create jobs – with a keen focus on efficiency and environmental sustainability.

We are committed to taking a leading role in regional and national efforts to achieve equity and social justice by identifying and dismantling structural barriers to ensure that historically oppressed communities, particularly communities of color, have access to the opportunities and resources they need to thrive.

We are investing in the future, approving a \$559.5 million capital budget and increasing the five-year strategic capital improvement program to \$4.4 billion in 2022. The Port of Seattle is making a positive impact in leading regional COVID-19 recovery efforts.

We are pleased to present the Annual Comprehensive Financial Report of the Port of Seattle as of and for the fiscal year ending December 31, 2021.

Commission President Ryan Calkins

Executive Director Stephen P. Metruck



April 28, 2022

To the Port of Seattle Commission:

The Annual Comprehensive Financial Report of the Port of Seattle (the Port) as of and for the year ended December 31, 2021, is enclosed. All amounts are rounded to the nearest thousand dollars for presentation purposes within this report.

Responsibility for both the accuracy of the data and the completeness and fairness of the presentation, including all disclosures, in this report rests with management of the Port. On the basis that the cost of internal controls should not outweigh their benefits, the Port has established a comprehensive framework of internal controls to provide reasonable, rather than absolute, assurance that the financial statements are free of any material misstatements.

A firm of independent auditors is engaged each year to conduct an audit of the Port's financial statements in accordance with auditing standards generally accepted in the United States of America. The goal of the independent audit is to provide reasonable assurance that the financial statements are free of material misstatement. The audit includes an examination, on a test basis, of the evidence supporting the amounts and disclosures in the financial statements, assessment of the accounting principles used, and significant estimates made by management, as well as the overall presentation of the financial statements. In planning and performing their audit, the independent auditors give consideration to the Port's comprehensive framework of internal controls in order to determine auditing procedures for the purpose of expressing an opinion on the financial statements. The independent auditor's report is presented as the first component in the Financial Section following this letter.

The independent audit of the financial statements of the Port included a broader, federally mandated Single Audit designed to meet the special needs of federal grantor agencies. The standards governing Single Audit engagements require the independent auditor to report not only on the fair presentation of the financial statements but also on the audited government's internal controls and compliance with legal requirements, involving the administration of federal awards. These reports are available in the Port's separately issued Single Audit Report.

This letter of transmittal is designed to complement the Management's Discussion and Analysis, and should be read in conjunction with it, the Independent auditors' report and the audited Financial Statements.

#### **Profile of the Port**

The Port is a municipal corporation of the State of Washington (the State), organized on September 5, 1911, under the State statute RCW 53.04.010 et seq. In 1942, the local governments in King County, Washington (the County) selected the Port to build and operate Seattle-Tacoma International Airport (SEA).

Port policies are established by a five-member Commission elected at-large by the voters of the County for four-year terms. The Commission appoints the Executive Director (ED), who oversees daily operations of the organization. Through resolutions and directives, the Commission sets policy for the Port. These policies are then implemented by the ED and his executive staff.

The Port is composed of three operating divisions, namely, Aviation, Maritime, and Economic Development. The Aviation Division manages SEA. The Maritime Division manages industrial property connected with maritime businesses, recreational marinas, Fishermen's Terminal, cruise, grain, and maritime operations. The Economic Development Division focuses on managing the Port's industrial and commercial properties including conference and event centers, encouraging tourism, developing minority and/or women-owned business opportunities, and providing for workforce development in the aviation, maritime, and construction industries.

Central Services provides high-quality and cost-effective professional and technical services to the operating divisions and supports the overall goals of the Port; it also delivers projects and provides technical services in support of the financial plans and infrastructure investments of the Port. Central Services departments include Accounting and Financial Reporting; Business Intelligence; Central Procurement Office; Commission Office; Engineering, Environment, and Sustainability; Executive Office; External Relations; Finance and Budget; Human Resources; Information Communications and Technology; Information Security; Labor Relations; Legal; Office of Equity, Diversity, and Inclusion; Office of Strategic Initiatives; Police; Port Construction Services; and Risk Management.

In August 2015, the ports of Seattle and Tacoma (the home ports) created the Northwest Seaport Alliance (NWSA) to unify management of marine cargo terminal investments, operations, planning, and marketing to strengthen the Puget Sound gateway and attract more businesses and jobs to the region. Combining the cargo terminal operations makes the region more competitive in the global economy and supports the retention and creation of jobs in Washington by allowing the home ports to deploy capital investments more efficiently in container facilities and to speak with a stronger, unified voice on pressing regional and industry-related issues. The NWSA is the fourth-largest trade gateway in North America, behind the ports of Los Angeles and Long Beach, the Port of New York/New Jersey, and the Georgia Port Authority. The NWSA, a Port Development Authority, is a separate legal and governmental entity. As of January 1, 2016, the NWSA has been accounted for as a joint venture between the home ports. Operation of the Port's containerized cargo business and related industrial properties were exclusively licensed to NWSA, while the remaining businesses became part of the Maritime Division in 2016.

The operating budget is an essential component of the Port's management planning and control process. It quantifies business division and departmental plans for future periods in strategic, operational, and monetary terms. The budget process includes a series of Commission briefings with the operating divisions as well as Central Services during the year. These briefings inform Commissioners about key issues facing the business groups so that Commissioners can provide guidance on necessary changes in strategies and objectives.

Divisional business plans and budgets are often revised to reflect Commission input. On an annual basis, each division presents a preliminary budget to the Commission and the Commission reviews the budget and votes on its adoption. Once the annual budget is in place, variances from the budget are analyzed monthly (with a more extensive analysis conducted quarterly) to determine if corrective action is needed. Progress in achieving budget targets is a short-term measure of progress in achieving strategic business plan targets.

#### **Economy and Outlook**

The United States (U.S.) economy rebounded in 2021, despite the continuing pandemic. With assistance from the Federal Government's stimulus programs and the relaxation of novel coronavirus (COVID-19) restrictions on businesses, the U.S. economy has largely reopened. However, the recent Russian invasion of Ukraine has further exacerbated the disruptions in the supply chain and temporarily shattered hopes of a strong global economic recovery from the pandemic in the short term. Oil prices are surging, adding to the highest inflation rate witnessed in the U.S. since 1982. Real gross domestic product grew a modest 1.6% in 2021 and is forecast to grow 3.7%, 2.7%, 2.2%, 2%, 2%, and 1.9% from 2022 through 2027, respectively. The unemployment rate declined to 3.9% in 2021 from 6.7% in 2020 as employees safely returned to work. In 2021, strong job growth occurred in hospitality, professional and business services, such as technology, architecture, engineering, and scientific research and development, and manufacturing, although levels were still below pre-pandemic levels. U.S. exports grew during 2021, particularly in the energy and transportation equipment sectors. In 2021, home price appreciation also remained strong, Inflation is expected to remain high in 2022, followed by a decline to 2% in 2023, and pause at 2.1% from 2024 through 2027. There remains uncertainty in the U.S. economic forecast because of increased geopolitical tensions, supply chain disruptions, inflation, and unexpected shifts in monetary policies that could directly impact business in 2022.

Washington State recovered strongly in 2021 as pandemic restrictions abated although the recovery was tempered by the surge of new COVID-19 variants in the latter part of the year. Statewide, year-over-year job growth was strongest in the leisure and hospitality sector (34.5%), followed by information technology (8.4%). Slightly stronger trends were seen in the Seattle metropolitan area, where 93,100 jobs were added overall. Average annual unemployment declined to 5.3% from the highs seen in 2020 and remained 1% above the rate which existed before the pandemic. Unemployment is expected to be 4.5% in 2022 followed by 4%, 4.2%, 4.5%, 4.7%, and 4.8% for the years ending 2023 through 2027, respectively.

The economic recovery was reflected in the Port's 2021 performance. At SEA, 36.2 million passengers passed through in 2021, an increase of 80.2% from 2020. For the Maritime Division, the 2021 cruise season hosted 82 vessel calls and 229,000 passengers from July through October as cruise traffic returned from the previous year's closure. Grain volumes were 4.7 million metric tons, an 11.3% increase from 2020. For the Economic Development Division, overall occupancy of commercial properties was 95% at the end of 2021. The Port's prudent fiscal policies, by implementing port-wide cost reduction measures, along with the federal relief grants, also contributed to the favorable economic performance in 2021.

#### **Business Forecast**

In 2012, the Commission adopted the Century Agenda, a strategic plan that set aspirational goals for the Port over the subsequent 25 years, starting with an overarching goal of generating 100,000 new jobs in the region by 2036. Steady growth in airline travel, air cargo services, cruise passengers, and high occupancy rates at the marinas and business properties through 2019 supported the Port in achieving its Century Agenda. The emergence of COVID-19 in 2020 set back the Port's progress towards these goals but emphasized the importance of a well-diversified economy in the face of unpredictable events, such as pandemics. The Port remains committed to the Century Agenda and strives to maintain a strong financial position to create regional economic prosperity, increase support for minority and/or women-owned businesses, expand opportunities in the aviation and maritime industries, support workforce development, as well as protect and improve our environmental and community health.

The Aviation Division does not anticipate SEA passenger traffic will return to the 2019 levels until 2024. In the near-term, aeronautical revenues, which are based on cost recovery, are expected to increase in 2022 by 24.4% compared to 2021, reflecting increases in both capital and operating costs. While international travel recovery still lags, total passengers in 2022 are expected to return to within 6% of 2019 pre-pandemic levels. Non-aeronautical revenues, which are primarily passenger driven, are expected to increase by 31% in 2022 over 2021, reflecting the continuing recovery of enplaned passengers. In 2022, enplaned passengers are expected to increase 34.2% over the prior year. The 2022 Cost Per Enplanement, which reflects the overall cost to the airlines for each passenger enplaned, is budgeted at \$14.82, compared to \$15.94 in 2021. Total Aviation Division operating expenses in 2022 are expected to increase by \$103.4 million or 35.1% from 2021 as passenger traffic and related businesses at SEA rebound.

Additionally, the federal government awarded SEA \$154.4 million as part of the American Rescue Plan Act to help mitigate the loss of revenue caused by the pandemic. SEA plans to apply and receive \$98 million in 2022 to reimburse for debt service payments and operating expenses. SEA was also awarded \$21.4 million of concession relief which will provide tenant relief from rent and other minimum annual guarantee payments to in-terminal airport concessions. SEA plans to commence this concession relief program in 2022.

The Maritime Division will continue its focus on managing the cruise business, four recreational marinas, Terminal 91, Fishermen's Terminal, and a variety of other maritime industrial facilities. A full Alaskan cruise season has resumed in April 2022 with more than 290 scheduled sailings, which is expected to bring in an estimated 1.3 million passengers. Cruise revenues are budgeted at \$20.6 million in 2022, or 91.8% of 2019 pre-pandemic levels. Grain volume is expected to remain relatively stable at 4.5 million metric tons. For 2022, the recreational marina occupancy rates are expected to average 95%, consistent with the previous year. Overall Maritime operating revenues are budgeted at \$59.1 million, a \$10.8 million increase over 2021. Net operating income (NOI) before depreciation is expected to be \$1.3 million in 2022.

The Economic Development Division focuses on developing and managing the Port's real estate portfolio, developing minority and/or women-owned business opportunities, creating quality jobs, and driving economic prosperity through Washington State. The 2022 budget projects the commercial properties portfolio's occupancy rate remains steady as in 2021 at 95%. 2022 operating revenues are budgeted at \$18.8 million, an increase of \$9.5 million from 2021 and at 88.7% of 2019 pre-pandemic level.

The Port's share of NWSA joint venture income for 2022 is budgeted at \$47.4 million, a 12.2% decrease from 2021. Both home ports share equally in NWSA capital expenditures as investments in the joint venture. The Port's share is forecast to be \$56.4 million for 2022 and \$275.7 million over the next five years, which are in addition to the Port's capital budget.

As the Port recovers from the pandemic, it exercises cautious stewardship of its resources. For 2022, the Port budgeted total operating revenues of \$766.9 million, a 23.3% increase from 2021. Budgeted total operating expenses are \$499.1 million, a 36.9% increase from 2021. NOI before depreciation is budgeted at \$267.7 million, a 4% increase from 2021. NOI after depreciation is budgeted at \$71 million, a 6.4% increase from 2021. Total capital budget for 2022 is \$559.5 million and the five-year capital improvement program is \$4.4 billion, reflecting the Port's commitment to invest in projects that create jobs and accommodate future growth as well as projects that stimulate economic growth for the region.

#### **Major Initiatives**

The Port continues its efforts to emerge strongly from the pandemic as it invests in airport, maritime, and economic development projects. These investments will strengthen trade; improve customer experience; create new job opportunities; expand successful workforce development and youth-employment initiatives focused on disadvantaged communities, while minimizing the impacts on neighborhoods and the environment. In May 2022, all international arriving flights will begin using the International Arrival Facility (IAF). Passengers will cross over an active taxi lane on the iconic 85-foot-high aerial walkway into the IAF Grand Hall, a 450,000-square-foot baggage claim and customs processing area. SEA continues to focus on replacing and reconfiguring baggage screening equipment and operations to improve efficiency and increase capacity; completing the planning study for upgrading the Satellite Transit System which moves passengers from the main terminal to satellite concourses; widening the approach to the Arrivals curbside area from two to three lanes; designing the South Satellite renovation program as well as redeveloping space at the north end of the Main Terminal ticketing level of the airport to improve passenger processing and security throughput. SEA is now certified with the travel industry's prestigious 4-Star Airport Rating by international air transport rating agency, Skytrax. SEA is only the second large hub U.S. airport (serving 40 million or more passengers) to be recognized at the 4-Star Rating level. In 2022, SEA welcomes the inaugural WestJet Airlines service to Calgary, Finnair direct flights from Seattle to Helsinki, nonstop flight to Istanbul on Turkish Airlines and for the sun seekers – nonstop flight to Papeete, Tahiti on Air Tahiti Nui.

The Port demonstrates its focus and commitment to the environment through ongoing projects. In collaboration with Seattle City Light, the Port will procure a proprietary shore power system to supply power to cruise ships berthed at Pier 66. The Port also adopted the Maritime Climate and Air Action Plan to implement the Northwest Ports Clean Air Strategy of phasing out seaport-related emissions by 2050. Over the next five years, the Port will contribute \$5 million to the Seattle Aquarium Ocean Pavilion project and the expansion of the current facility. This investment paves the way for current and future collaboration in maritime environmental programs, tourism promotion, as well as maritime innovation and career opportunities. Additionally, the Port executed a Memorandum of Understanding with the City of Seattle to contribute \$9 million for the West Seattle Bridge Program, to be re-opened in mid-2022, to relieve traffic

impacts in West Seattle and the Duwamish Valley neighborhoods, and better access to the Port's cargo terminals and the harbor.

The launch of the Port's Equity Index tool is a new addition to the Port's continuing efforts in achieving an equitable and anti-racist organization. The tool is an interactive and data-driven map that displays a visual representation of social and environmental disparities in King County. It helps to illustrate the pollution burdens and social inequities borne by different communities and allows the Port to focus resources to assist those in need.

#### **Awards and Acknowledgements**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the Port for its Annual Comprehensive Financial Report for the fiscal year ended December 31, 2020. This was the sixteenth consecutive year that the Port has achieved this prestigious award. In order to be awarded a Certificate of Achievement, a government must publish an easily readable and efficiently organized Annual Comprehensive Financial Report. This report must satisfy both generally accepted accounting principles and applicable legal requirements.

A Certificate of Achievement is valid for a period of one year only. We believe that our current Annual Comprehensive Financial Report continues to meet the Certificate of Achievement Program's requirements and we are submitting it to the GFOA to determine its eligibility for another certificate.

The preparation of this report could not have been accomplished without the professionalism and dedication demonstrated by the Accounting & Financial Reporting Department and the Port's Finance and Budget teams. We wish to express our appreciation to all who assisted and contributed to the preparation of this report. Credit also must be given to the Commissioners and Executive Officers for their ongoing commitment to ensure fiscal transparency and accountability, and to maintain the Port's financial statements in conformance with the highest professional standards.

Respectfully submitted,

**Dan Thomas** 

Chief Financial Officer

Rudy Caluza

Director, Accounting & Financial Reporting

J.CANA

Dan Homas



## Government Finance Officers Association

Certificate of Achievement for Excellence in Financial Reporting

Presented to

# Port of Seattle Washington

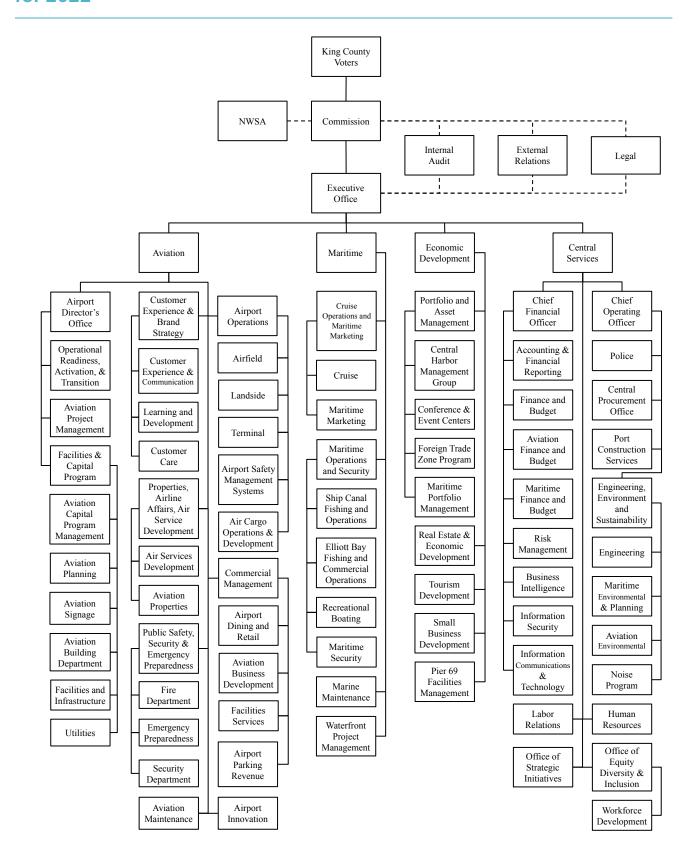
For its Annual Comprehensive Financial Report For the Fiscal Year Ended

December 31, 2020

Christopher P. Morrill

Executive Director/CEO

## **Organizational Chart** for 2022



## List of Elected and Appointed Officials in 2022

### **Elected Board of Commissioners**

Name	Office	Term Expires	
Ryan Calkins	President	December 31, 2025	
Sam Cho	Vice President	December 31, 2023	
Toshiko Grace Hasegawa	Secretary	December 31, 2025	
Fred Felleman	Commissioner at Large	December 31, 2023	
Hamdi Mohamed	Commissioner at Large	December 31, 2025	

## **Appointed Executive Officers**

Name	Office
Stephen P. Metruck	Executive Director
Dave Soike	Chief Operating Officer
Dan Thomas	Chief Financial Officer
Pete Ramels	General Counsel/Chief Compliance Officer
Larry Ehl	Chief of Staff
Lance Lyttle	Managing Director, Aviation Division
David McFadden	Managing Director, Economic Development Division
Stephanie Jones Stebbins	Managing Director, Maritime Division
Bookda Gheisar	Senior Director, Office of Equity, Diversity, and Inclusion
Pearse Edwards	Senior Director, External Relations
Katie Gerard	Senior Director, Human Resources
Mikel Marie O'Brien	Interim Senior Director, Labor Relations
Sandra Kilroy	Senior Director, Engineering, Environment, and Sustainability
Glenn Fernandes	Director, Internal Audit

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# **Financial Section**

Port of Seattle / 2021 Annual Comprehensive Financial Report



### **Report of Independent Auditors**

The Port Commission Port of Seattle Seattle, Washington

#### Report on the Audit of the Financial Statements

#### **Opinions**

We have audited the financial statements of the Port of Seattle Enterprise Fund and the Warehousemen's Pension Trust Fund (collectively the "Port") as of December 31, 2021 and 2020, and for the years ended December 31, 2021, 2020, and 2019, and the related notes to the financial statements, which collectively comprise the Port's financial statements as listed in the table of contents.

In our opinion, based on our audits and the report of other auditors, the accompanying financial statements present fairly, in all material respects, the respective net position of the Enterprise Fund and the fiduciary net position of the Warehousemen's Pension Trust Fund as of December 31, 2021 and 2020, and the changes in net position and cash flows for the Enterprise Fund, and the changes in fiduciary net position for the Warehousemen's Pension Trust Fund for the years ended December 31, 2021, 2020, and 2019 in accordance with accounting principles generally accepted in the United States of America.

We did not audit the financial statements of the Northwest Seaport Alliance, a joint venture, which statements reflect the Port's Investment in joint venture of \$279,325,000 and \$229,692,000 as of December 31, 2021 and 2020, respectively, and joint venture income of \$54,046,000, \$36,869,000, and \$47,979,000 for the years ended December 31, 2021, 2020, and 2019, respectively. Those statements were audited by other auditors, whose report has been furnished to us, and in our opinion insofar as it relates to the amounts as included for the Port, is based solely on the report of other auditors.

#### **Basis for Opinions**

We conducted our audit in accordance with auditing standards generally accepted in the United States of America (GAAS). Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Port and to meet our other ethical responsibilities, in accordance with the relevant ethical requirements relating to our audits. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing these financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port's ability to continue as a going concern within one year after the date that these financial statements are issued.

#### Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether these financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with GAAS will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on these financial statements.

In performing an audit in accordance with GAAS, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of these financial statements, whether due
  to fraud or error, and design and perform audit procedures responsive to those risks. Such
  procedures include examining, on a test basis, evidence regarding the amounts and disclosures
  in these financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit
  procedures that are appropriate in the circumstances, but not for the purpose of expressing an
  opinion on the effectiveness of the Port's internal control. Accordingly, no such opinion is
  expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of these financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that raise substantial doubt about the Port's ability to continue as a going concern for a reasonable period of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control–related matters that we identified during the audit.

#### Other Matter

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that management's discussion and analysis, Schedule of Port of Seattle's Proportionate Share of Net Pension Asset/Liability (NPA/NPL) - Enterprise Fund Pension Plans, Schedule of Port of Seattle's Contributions - Enterprise Fund Pension Plans, Schedule of Changes in Total OPEB Liability and Related Ratios - LEOFF Plan 1 Members' Medical Savings Plan, Schedule of Changes in Total OPEB Liability and Related Ratios - Retirees Life Insurance Plan, Schedule of Changes in Net Pension Liability and Related Ratios - Warehousemen's Pension Trust Fund, Schedule of Employer Contributions - Warehousemen's Pension Trust Fund, Schedule of Investment Returns -Warehousemen's Pension Trust Fund, and Notes to Required Supplementary Information -Warehousemen's Pension Trust Fund be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming an opinion on the basic financial statements as a whole. The introductory and statistical sections are presented for purposes of additional analysis and are not a required part of the basic financial statements. The introductory and statistical sections have not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we express no opinion on them.

Seattle, Washington April 28, 2022

Mass adams HP

## **Port of Seattle**

Management's Discussion and Analysis for the Year Ended December 31, 2021

#### Introduction

The following Management's Discussion and Analysis (MD&A) of the Port of Seattle's (the Port) activities and financial performance provides an introduction to the financial statements of the Port for the fiscal year ended December 31, 2021, including the Port operations within the Enterprise Fund and the Warehousemen's Pension Trust Fund reported as a Fiduciary Fund with selected comparative information for the years ended December 31, 2020 and 2019.

The Enterprise Fund accounts for all activities and operations of the Port except for the activities included within the Fiduciary Fund. This includes the Port's major business activities, which are composed of the Aviation, Maritime, and Economic Development divisions. The Enterprise Fund is used to account for operations and activities that are financed at least in part by fees or charges to external users. The Fiduciary Fund accounts for the Warehousemen's Pension Trust Fund. The Warehousemen's Pension Trust Fund accounts for the assets of the employee benefit plan held by the Port in a trustee capacity. The Port became the sole administrator for the Warehousemen's Pension Trust Fund effective May 25, 2004.

The MD&A presents certain required information regarding capital assets and long-term debt activity during the year, including commitments made for capital expenditures. The information contained in this MD&A has been prepared by management and should be considered in conjunction with the financial statements and the notes thereto, which follow this section. The notes are essential to thoroughly understand the data contained in the financial statements.

#### **Overview of the Financial Statements**

The financial section of this annual report consists of four parts: MD&A, the basic financial statements, the notes to the financial statements, and the required supplementary information (RSI). The report includes the following three basic financial statements for the Port Enterprise Fund: the Statement of Net Position; the Statement of Revenues, Expenses, and Changes in Net Position; and the Statement of Cash Flows. The report also includes two basic financial statements for the Fiduciary Fund: the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position.

#### **Local Economic Factors**

Washington State's economy recovered strongly in 2021 from the severe downturn experienced at the start of the novel coronavirus (COVID-19) pandemic which began in the first quarter of 2020. Statewide unemployment declined from a 2020 annual average of 8.4% to 5.3% in 2021. During 2021, private sector employment grew 6.2%, while public sector employment grew 4.1%. The Seattle metropolitan area gained 93,100 jobs with the leisure and hospitality sector contributing 40,200 of those positions.

The Port's 2021 performance reflected continuing improvement from the second year of the pandemic. At the Seattle-Tacoma International Airport (SEA), 36.2 million passengers passed through in 2021, an increase of 80.2% from 2020, or a 30.2% decline from 2019 pre-pandemic level. Passenger volumes remained under considerable stress due to the lasting adverse impact from COVID-19. Major domestic markets like Seattle began recovering in 2021. During July through October 2021, the Maritime Division successfully and safely hosted 82 cruise ship calls with 229,000 passengers by complying with national and local healthcare guidelines and working in partnership with the cruise industry, labor, and tourism representatives from Washington State to Alaska. Grain volumes totaled 4.7 million metric tons, an 11.3% increase from 2020, due to greater demand for corn, soybeans, and sorghum in 2021. For the Economic Development Division, overall occupancy of commercial properties remained fairly unchanged at 95% at the end of 2021.

On March 27, 2020, the U.S. Congress passed the Coronavirus Aid, Relief and Economic Security (CARES) Act, which included \$10 billion of funding to support U.S. airports that experienced severe economic disruption caused by the COVID-19 public health emergency. The funds were distributed to eligible airports to prevent, prepare for, and respond to the impacts of this emergency. The funds were provided directly from the U.S. Treasury's General Fund, and the Federal Aviation Administration

(FAA) Office of Airports administered the grant funds to these airports. SEA was awarded a \$192.1 million federal grant to help lessen the significant economic stress affecting the airport. SEA applied and received \$45 million and \$147.1 million of the awarded federal grant in 2021 and 2020, respectively.

On December 27, 2020, the Coronavirus Response and Relief Supplemental Appropriation (CRRSA) Act was signed into law. It included nearly \$2 billion of economic relief for eligible U.S. airports and airport concessions. The FAA established the Airport Coronavirus Response Grant Program (ACRGP) to distribute this relief. SEA was awarded a \$37.4 million ACRGP grant to lessen the economic stress affecting the airport. SEA was also awarded \$5.4 million of concession relief which provided tenant relief from rent and other minimum annual guarantee payments to on-airport car rental, on-airport parking, and in-terminal airport concessions. SEA applied and received all of the awarded federal grants in 2021. SEA provided \$5.3 million concession relief to eligible tenants in 2021 and the remaining amount is allocated to 2022.

On March 11, 2021, the American Rescue Plan (ARP) Act was signed into law providing additional relief for the pandemic. The ARP Act included \$8 billion of funding for U.S. airports to cover costs of operations, personnel, cleaning, and also included additional rent relief and mitigation for other costs incurred by airport concessionaires. SEA was awarded a \$154.4 million ARP grant to lessen the economic stress affecting the airport. SEA was also awarded \$21.4 million of concession relief which will provide tenant relief from rent and other minimum annual guarantee payments to in-terminal airport concessions. As of December 31, 2021, SEA applied and received \$12.7 million of the awarded federal grant with the remaining amount allocated to 2022 or 2023.

### **The Northwest Seaport Alliance**

The home ports of Seattle and Tacoma joined forces in August 2015 to unify management of marine cargo facilities and business to strengthen the Puget Sound gateway and attract more marine cargo and jobs to the region. On January 1, 2016, the Northwest Seaport Alliance (NWSA), a separate legal governmental entity, was formed. It was established as a Port Development Authority, similar to the Public Development Authorities formed by cities and counties. The commissions of each home port serve as the Managing Members of the NWSA. The NWSA is accounted for as a joint venture by the home ports.

Each home port remains a separate legal entity, independently governed by its own elected commissioners. Each home port has granted the NWSA a license for the NWSA's exclusive use, operation, and management of certain facilities, including the collection of revenues. Accounting for revenues and expenses associated with licensed properties became the responsibility of the NWSA. Ownership of the licensed facilities remains with the home ports, not with the NWSA. The NWSA is intended to support the credit profiles of both home ports, and its financial framework preserves both home ports' commitment to financial stewardship. The home ports are committed to ensuring existing bond pledges and covenants will not be negatively affected. Outstanding bonds remain the obligations of each individual home port. To maintain the rights of each home port's existing bondholders, the Charter prohibits the NWSA from issuing debt. The NWSA has its own annual operating budget and five-year capital investment plan.

The home ports set up an initial 50/50 investment in the NWSA. The home ports share the NWSA's change in net position and distribution of operating cash equally. The home ports contribute to capital construction projects subject to Managing Member approval. Capital funding does not come from working capital.

On April 2, 2019, the Managing Members and the Port of Seattle Commission (the Commission) authorized the completion of a one-time Membership Interest Affirmation of 50/50 for each home port in satisfaction of the NWSA Charter. In lieu of completing the required reevaluation of Membership Interest, the Port agreed to pay up to \$32 million additional contribution to the NWSA. This additional contribution was to recognize that certain forecasted revenue streams, not secured by long-term contractual agreements in the initial valuation, would not be achieved without the redevelopment of Terminal 5. This additional contribution is being made to the NWSA in three installments. The first and second installments of \$11 million were made in March 2020 and 2021, respectively. The final installment will be made in 2024, and may be adjusted downward if the actual Terminal 5 redevelopment costs are less than the program authorization. The Managing Members also authorized the distribution of these affirmation payments to the home ports equally after the NWSA receives the funds from the Port.

In 2019, both the Managing Members and the Commission approved an Interlocal Agreement between the Port and the NWSA to facilitate development by the Port of a new cruise terminal at Terminal 46 as part of a flexible marine

transportation facility. The Port's cruise facility was planned to occupy the northern 29 acres of the overall 86.5 acre terminal. The remainder of the site will be maintained by the NWSA as a marine cargo facility and for administrative use. This new cruise terminal project was postponed in 2020 due to the pandemic's uncertain impact on the Alaskan cruise market. The Port agreed to pay the NWSA monthly for the use of Terminal 46 starting January 1, 2020 for 23 years with four options to extend for 5-year terms. The Port paid the NWSA \$3.9 million and \$3.8 million for 2021 and 2020, respectively. The Port's 50% share of the NWSA's change in net position, was reduced by \$2 million in 2021 and \$1.9 million in 2020, due to the elimination of profit on the intra-entity transaction.

In 2021, the Port's share of joint venture income before the elimination of profit on the intra-entity transaction was \$56 million, an increase of \$17.2 million or 44.4% from 2020, primarily due to higher operating revenue, lower operating expense, and increase in nonoperating income. Operating revenue rebounded in 2021 as demand recovered from the pandemic, resulting in increased container and non-container cargo volumes to replenish inventories and satisfy growth in e-commerce orders. Lower operating expense was largely from non-recurring costs recorded in 2020 to modernize container terminals for ultra-large ships that require larger cranes and associated terminal infrastructure improvements. The increases in nonoperating income included a \$5.5 million contributed stormwater improvement asset in the North Harbor.

In 2020, the Port's share of joint venture income before the elimination of profit on the intra-entity transaction was \$38.8 million, a decrease of \$9.2 million or 19.2% from 2019, primarily due to a decline in operating revenue and higher operating expense. Restrictions introduced in response to the pandemic and the ongoing U.S.-China trade negotiations disrupted cargo operations throughout the supply chain, decreasing cargo volume and operating revenues. Higher operating expense was largely from costs to modernize container terminals for ultra-large ships that require larger cranes and associated terminal infrastructure improvements.

In 2021 and 2020, the home ports made capital construction contributions of \$90.6 million and \$134.4 million, respectively, primarily for the modernization of container terminals for ultra-large ships and redevelopment of Terminal 5.

Additional information on the formation and operations of the joint venture can be found in Note 1 and Note 13 in the accompanying Notes to Financial Statements.

### **Enterprise Fund**

#### **Financial Position Summary**

The Statement of Net Position presents the financial position of the Enterprise Fund of the Port at the end of the fiscal year. The statement includes all assets, deferred outflows of resources, liabilities, and deferred inflows of resources of the Enterprise Fund. Net position, the difference between total assets plus deferred outflows of resources and total liabilities plus deferred inflows of resources, is an indicator of the current fiscal health of the organization and the enterprise's financial position over time.

A summarized comparison of the Enterprise Fund assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position at December 31 is as follows (in thousands):

	2021	2020	2019
Assets:			
Current, long-term, and other assets	\$ 1,997,257	\$ 1,502,533	\$ 2,013,925
Capital assets	7,091,565	6,883,775	6,579,546
Total assets	\$ 9,088,822	\$ 8,386,308	\$ 8,593,471
Deferred Outflows of Resources	\$ 54,379	\$ 58,843	\$ 54,666
Liabilities:			
Current liabilities	\$ 475,517	\$ 459,917	\$ 477,930
Noncurrent liabilities	4,408,650	4,040,574	4,294,459
Total liabilities	\$ 4,884,167	\$ 4,500,491	\$ 4,772,389
Deferred Inflows of Resources	\$ 160,160	\$ 25,839	\$ 42,032
Net Position:			
Net investment in capital assets	\$ 3,352,765	\$ 3,266,254	\$ 3,212,698
Restricted	365,621	288,067	340,262
Unrestricted	380,488	364,500	280,756
Total net position	\$ 4,098,874	\$ 3,918,821	\$ 3,833,716

Assets plus deferred outflows of resources exceeded liabilities plus deferred inflows of resources by \$4.1 billion as of December 31, 2021, and \$3.9 billion for 2020. Total net position increased \$180.1 million from 2020 to 2021, and \$85.1 million from 2019 to 2020, respectively.

For each year presented, the largest portion of the Enterprise Fund's net position represents its net investment in capital assets. The Port uses these capital assets to provide services to its tenants, passengers, and customers of the Aviation, Maritime, and Economic Development divisions; therefore, these assets are not available for future spending. Although the Port's net investment in capital assets is reported net of related debt, it is noted that the resources required to repay this debt must be provided annually from operations as the capital assets themselves cannot be used to liquidate liabilities. From 2020 to 2021, and from 2019 to 2020, there were increases of \$86.5 million and \$53.6 million, respectively, in net investment in capital assets. The respective increase in this category, net of accumulated depreciation, was primarily driven by new asset additions and construction activities in major Aviation programs, partially offset by related demolitions.

As of December 31, 2021 and 2020, the restricted net position of \$365.6 million and \$288.1 million, respectively, was composed mainly of bond proceeds restricted for debt service reserves in accordance with bond covenants, airport Passenger Facility Charges (PFC) subject to federal regulations, and rental car Customer Facility Charges (CFC) subject to state regulations. From 2020 to 2021, and from 2019 to 2020, there was an increase of \$77.6 million and a decrease of \$52.2 million, respectively, in the restricted net position. The increase in this category from 2020 to 2021 was largely due to a \$36.2 million increase in restricted debt service reserves. The issuance of the 2021ABCD Intermediate Lien Revenue and Refunding Bonds contributed to a \$62.5 million increase in restricted debt service reserves. This increase

was offset by (1) the release of \$8.3 million restricted debt service reserve required for the 2010A PFC Revenue Refunding Bonds as it was refunded by the 2021A Intermediate Lien Revenue and Refunding Bonds; and (2) \$16.6 million debt service payments made from the capitalized interest funds associated with the 2019 Intermediate Lien Revenue Bonds. In 2021, investment returns on the statewide public employee retirement plans administered by the Department of Retirement Systems (DRS) experienced a strong investment performance, 28.7%, on all DRS administered retirement plans. This favorable investment performance contributed a \$21.9 million increase in restricted net position. In 2021, SEA passenger activity rebounded 80.2% compared to 2020, contributing to increases in PFC and CFC revenues and the restricted net position. The decrease from 2019 to 2020 was largely due to a \$41.9 million decrease in restricted debt service reserves, of which \$31.7 million was related to debt service payments made from the bond funds associated with the 2017C, 2018A, and 2019 Intermediate Lien Revenue Bonds. Furthermore, there was a reduction in the restricted debt service reserve required for the outstanding PFC Bonds as the 1998A PFC Revenue Bonds were paid off in late 2019. In 2020, SEA passenger activity dropped 61.3% from 2019 due to the pandemic, contributing to a significant decline in PFC and CFC revenues and a decrease in the restricted net position.

As of December 31, 2021 and 2020, the unrestricted net position was \$380.5 million and \$364.5 million, respectively. From 2020 to 2021, and from 2019 to 2020, there were increases of \$16 million and \$83.7 million, respectively. In 2021, \$100.4 million of federal relief grants, namely CARES Act grant, CRRSA Act grant, and ARP Act grant, were recorded as noncapital grants and donations which contributed to the majority of the increases in the unrestricted net position. The Port received reimbursement of \$91.7 million, \$3.4 million, and \$5.3 million for debt service payments, operating expenses, and non-aeronautical revenues associated with concession relief, respectively. This increase was offset by a \$34.9 million special item recorded for additional construction costs of a habitat restoration project and related cleanup at Terminal 25 South. In 2020, the CARES Act grant of \$147.1 million was recorded as noncapital grants and donations which contributed to the majority of the increases in the unrestricted net position. The Port received reimbursement of \$103.8 million and \$43.3 million for debt service payments and operating expenses, respectively. Resources from the unrestricted net position may be used to satisfy the Port's ongoing obligations. However, due to federal regulations, resources from SEA operations must be used solely for the Aviation Division's operations. In 2021, cash and cash equivalents, and investment balances related to SEA operations increased \$46.8 million from \$294.6 million in 2020. The increase was largely due to (1) receiving various federal relief grants, and (2) management decision to increase working capital, i.e. cash level which approximated from ten months to twelve months of operations and maintenance (O&M) expenses. This higher cash level was achieved based on 2021 budgeted \$340 million O&M expenses. The targeted level for SEA working capital is eighteen months of SEA related O&M expenses to be achieved by 2025. In 2020, cash and cash equivalents, and investment balances related to SEA operations decreased \$12.5 million from \$307.1 million in 2019. The decrease was largely due to a decline in non-aeronautical revenues resulting from the pandemic, despite receiving funding from the CARES Act grant and re-prioritizing certain capital spending.

#### Statement of Revenues, Expenses, and Changes in Net Position

The change in net position is an indicator of whether the overall fiscal condition of the Enterprise Fund has improved or worsened during the year. Following is a summary of the Statement of Revenues, Expenses, and Changes in Net Position (in thousands) for the years ended December 31:

	2021	2020	2019
Operating revenues	\$ 622,020	\$ 510,827	\$ 764,173
Operating expenses	364,656	408,680	443,088
Operating income before depreciation	257,364	102,147	321,085
Depreciation	190,683	180,086	174,971
Operating income (loss)	66,681	(77,939)	146,114
Nonoperating income—net	100,647	142,135	103,157
Capital contributions	47,632	20,909	17,736
Special items:			
Habitat restoration costs	(34,907)		
Increase in net position	180,053	85,105	267,007
Net position—beginning of year	3,918,821	3,833,716	3,566,709
Net position—end of year	\$ 4,098,874	\$ 3,918,821	\$ 3,833,716

#### **Financial Operation Highlights**

A summary of operating revenues is as follows (in thousands):

	2021		2020		2019	
Operating Revenues:						
Services	\$	222,699	\$ 186,488	\$	296,326	
Property rentals		340,363	284,768		400,235	
Customer facility charge revenues		2,018			15,773	
Operating grants		2,894	2,702		3,860	
Joint venture income		54,046	36,869		47,979	
Total operating revenues	\$	622,020	\$ 510,827	\$	764,173	

During 2021, operating revenues increased \$111.2 million or 21.8% from \$510.8 million in 2020 to \$622 million. Despite a delayed recovery caused by the Delta and Omicron variants of COVID-19, the trend towards a gradual reopening and relaxation of travel restrictions brought an uptick in operating revenues. At SEA, passenger activity increased 80.2% compared to 2020, although 30.2% lower than the 2019 pre-pandemic level. Aviation Division operating revenues rose by \$87 million in 2021 with increases of \$19.6 million in aeronautical revenues and \$67.3 million in non-aeronautical revenues. Aeronautical revenues are based on cost recovery. The increase in aeronautical revenues was due to a decrease of \$32.8 million federal relief grants applied to offset aeronautical revenue requirements charged to airlines as compared to 2020, resulting in higher charges to the airlines in 2021. The increase in aeronautical revenues was partially offset by a reduction of pension expenses resulting from favorable investment performance of the DRS retirement plans in 2021. Non-aeronautical revenues experienced a favorable impact closely aligned with the rebound in passenger activity, particularly in Public Parking of \$29.6 million, Rental Car of \$18.1 million, Airport Dining and Retail of \$10.4 million, and Ground Transportation of \$5.4 million. Maritime Division operating revenues were also impacted by the pandemic with a moderate increase of \$6.2 million from 2020. The return of the Alaska cruise season in July 2021 resulted in a \$5.7 million increase in Cruise revenues. Grain revenues increased by \$1 million due to increased volume compared to 2020. Economic Development Division operating revenues decreased slightly due to lower occupancy at Terminal 91 Uplands as a result of lower demand for car storage amid the pandemic. This unfavorable impact was partially offset by a moderate growth in volumes from Conference and Event Centers as Washington State lifted certain pandemic-related restrictions in 2021.

During 2020, operating revenues decreased \$253.3 million or 33.2% from \$764.2 million in 2019 to \$510.8 million. The pandemic inflicted severe economic damage globally and domestically, and the Port was no exception. At SEA, passenger activity declined 61.3% compared to 2019. The passenger activity decline was strongly reflected in Aviation Division operating revenues which declined by \$212.3 million, with decreases of \$59.7 million in aeronautical revenues and \$152.6 million in non-aeronautical revenues. Aeronautical revenues are based on cost recovery. The decrease in aeronautical revenue was due to (1) port-wide pandemic-related cost cutting measures as well as decreased variable costs associated with significant decline in activity, and (2) \$94.3 million of CARES Act grant fund applied to offset aeronautical revenue requirements charged to airlines. Revenue sharing under the Signatory Lease and Operating Agreement IV also ended in 2020. Non-aeronautical revenue experienced an unfavorable impact closely aligned with the decline in passenger activity compared to 2019, particularly in Public Parking of \$47.6 million, Rental Car of \$35.9 million, Airport Dining and Retail of \$36.8 million, and Ground Transportation of \$14.2 million. Maritime Division operating revenues were also impacted by the pandemic with a reduction of \$17.2 million compared to 2019. The cancellation of the 2020 Alaska cruise season resulted in an \$18.6 million reduction in Cruise revenues, which was slightly offset by a \$0.9 million increase in Grain revenues driven by increased volume in the second half of the year. Economic Development Division operating revenues decreased \$11.7 million mostly due to lower volumes from Conference and Event Centers as a result of pandemic-related cancellations and renovation of the Bell Harbor International Conference Center.

A summary of operating expenses is as follows (in thousands):

	2021		2020		2019	
Operating Expenses:						
Operations and maintenance	\$ 256,269	\$	300,932	\$	335,532	
Administration	80,044		78,337		76,413	
Law enforcement	28,343		29,411		31,143	
Total operating expenses	\$ 364,656	\$	408,680	\$	443,088	

In 2021, in response to the economic disruption caused by the pandemic, the Port continued its port-wide aggressive cost-saving measures. Operating expenses decreased \$44 million or 10.8% from \$408.7 million in 2020 to \$364.7 million in 2021. Aviation Division operating expenses before depreciation decreased \$35.5 million primarily due to (1) a \$33.4 million decrease in pension expenses from the strong investment performances of DRS retirement plans, and (2) lower payroll expenses from vacant positions due to the continued hiring freeze and COVID-19 vaccination policy, adopted in October 2021, as a condition of employment. Maritime Division operating expenses before depreciation decreased \$9.5 million primarily from (1) a \$4.9 million decrease in pension expenses, (2) a \$2.6 million non-recurring cost recorded in 2020 related to the write-off from previously capitalized costs for construction of a new cruise terminal at Terminal 46, which was postponed due to the pandemic's uncertain impact on the Alaska cruise market, and (3) lower payroll expenses due to vacant positions. Economic Development Division operating expenses before depreciation decreased \$2.4 million, mostly due to (1) a \$1.6 million decrease in pension expenses compared to 2020, and (2) reduced variable costs associated with slow recovery in volumes from Conference and Event Centers due to the pandemic.

During 2020, operating expenses decreased \$34.4 million or 7.8% from \$443.1 million in 2019 to \$408.7 million. As a result of the economic disruption caused by the pandemic, the Port took immediate actions to reduce operating expenses through a hiring freeze, reduced discretionary spending, and other cost saving measures. Aviation Division operating expenses before depreciation decreased \$27 million primarily due to (1) an \$18.3 million decrease in environmental remediation costs from non-recurring costs recorded in 2019, mostly from contaminated soil and asbestos removal from projects at the North Satellite, and the Heating, Ventilation, and Air-Conditioning (HVAC) system at the South Satellite, and (2) a \$10.5 million decrease from both cost reduction measures and decreased variable costs associated with a significant decline in activity due to the pandemic. Maritime Division operating expenses before depreciation increased \$1.6 million, primarily from (1) an increase of \$2.6 million to write-off previously capitalized costs for construction of a new cruise terminal at Terminal 46, which was postponed due to the pandemic's uncertain impact on the Alaska cruise market, and (2) an increase of \$1.9 million from the first-year payment of \$3.8 million to the NWSA for the use of Terminal 46, netted by 50% due to the elimination of profit on the intra-entity transaction. These increases were offset by port-wide pandemic-related cost cutting initiatives. Economic Development Division operating expenses before depreciation decreased \$7.1 million, mostly due to variable costs associated with lower volumes from Conference and Event Centers as a result of pandemic-related cancellations.

As a result, operating income before depreciation increased \$155.2 million in 2021 and decreased \$218.9 million in 2020. Depreciation expenses increased \$10.6 million and \$5.1 million in 2021 and 2020, respectively.

A summary of nonoperating income (expense)—net, capital contributions, and special items is as follows (in thousands):

		2021	2020	2019
Nonoperating Income (Expense):				
Ad valorem tax levy revenues	\$	78,311	\$ 76,196	\$ 73,801
Passenger facility charge revenues		72,845	34,637	100,004
Customer facility charge revenues		24,271	15,429	22,355
Noncapital grants and donations		105,988	149,913	2,880
Fuel hydrant facility revenues		7,010	6,886	6,742
Investment (loss) income—net		(5,386)	41,406	54,078
Revenue and capital appreciation bonds interest expense		(132,925)	(133,149)	(105,601)
Passenger facility charge revenue bonds interest expense		(1,041)	(2,670)	(3,547)
General obligation bonds interest expense		(11,004)	(11,850)	(12,492)
Public expense		(9,769)	(6,658)	(12,986)
Environmental expense—net		(7,495)	(5,971)	(118)
Other (expense) income—net		(20,158)	(22,034)	(21,959)
Total nonoperating income—net	\$	100,647	\$ 142,135	\$ 103,157
Capital Contributions	\$	47,632	\$ 20,909	\$ 17,736
Special Items:	.,			 
Habitat restoration costs		(34,907)		 

During 2021, nonoperating income—net was \$100.6 million, a \$41.5 million decrease from 2020. The decrease was largely driven by a reduction of \$46.8 million federal relief grants received from the FAA as compared to 2020. Additionally, a net \$46.8 million decrease in investment income consisted of (1) \$31.9 million decrease in fair market value of investment portfolio, and (2) \$14.9 million decrease in investment income resulting from lower investment pool balances and interest rates. These decreases were offset by (1) a \$38.2 million increase in PFC revenues due to the lifting of travel restrictions. Although air travel had rebounded, international passenger traffic volume lagged significantly behind domestic traffic recovery in 2021, and (2) an \$8.8 million increase in CFC revenues due to a rate change from \$6 to \$6.5 and increased volume that closely aligned with recovered passenger activities and higher demand for rental cars. While the balance of other (expense) income—net between 2021 and 2020 was relatively unchanged, the Port recorded, as nonoperating other income in 2020, \$22.8 million of a \$24.9 million settlement from Great American Insurance Company (GAIC) for certain past environmental remediation costs associated with the Lower Duwamish Waterway, Harbor Island/East Waterway, and Terminal 91. This decrease was offset by a decline in losses from demolition, retirement, and sale of capital assets of \$19 million as compared to 2020. The most significant losses in 2021 were retirements related to the Baggage System from the Checked Baggage Optimization programs at SEA resulting in a loss of \$12.5 million.

During 2020, nonoperating income—net was \$142.1 million, a \$39 million increase from 2019. The increase was largely driven by the \$147.1 million CARES Act grant received from the FAA. Further favorable increase included a \$6.3 million reduction in public expense primarily resulted from (1) less spending on the Safe and Swift Corridor program, (2) a delay in the Heavy Haul Network project, and (3) a one-time, non-recurring reimbursement to the Transportation Security Administration (TSA) for their screening lanes and machines in 2019. Favorable increases to nonoperating income were offset by (1) a \$65.4 million decrease in PFC revenues as a result of a sharp drop in air travel due to restrictions imposed by governments around the world as well as suspensions of non-essential travel by businesses and organizations, (2) a \$6.9 million decrease in CFC revenues due to prolonged travel restrictions, (3) a \$27.5 million increase in revenue bonds interest expense largely driven by a full year of interest expense recorded for the 2019 Intermediate Lien Revenue Bonds issued in late 2019, and with the adoption of GASB Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period, interest expense incurred before construction was completed would have been capitalized in prior years and is now being expensed starting in 2020, (4) a net \$12.7 million decrease in investment income from lower investment pool balances and interest rates, and (5) a net \$5.9 million increase in environmental remediation expense. While the balance of other (expense) income—net between 2020 and 2019 was relatively unchanged, the Port recorded, as nonoperating other income in 2020, \$22.8 million of a \$24.9 million settlement from GAIC for certain past environmental remediation costs associated with the Lower

Duwamish Waterway, Harbor Island/East Waterway, and Terminal 91. This favorable increase was offset by increases in losses from demolition, retirement, and sale of capital assets in 2020. The most significant losses were retirements related to the construction of a new baggage handling system at SEA resulting in a loss of \$22.7 million.

In 2021, capital contributions increased \$26.7 million over 2020, mainly due to a \$21.2 million increase in grant revenues received from the Airport Improvement Program (AIP) related to noise mitigation measures for public buildings and residences within the noise contour, the rehabilitation of runway 16R/34L, the reconstruction of South Satellite Taxilane, and cargo aprons. Additionally, a \$5.6 million increase in grant revenues was received from the TSA for the In-Line Baggage Screening Enhancements Project at SEA.

In 2020, capital contributions increased \$3.2 million from 2019, mainly due to a \$10.9 million increase in grant revenues received from the AIP related to the rehabilitation of Taxiway B, the reconstruction of Taxilane W, and cargo aprons. The increases were offset in part by decreases in the continued winding down of the TSA Checked Baggage Optimization projects at SEA.

In 2021, the Port recorded, as a special item, \$34.9 million additional construction cost for a habitat restoration project and related cleanup at Terminal 25 South.

Increase in net position in 2021 was \$180.1 million, an increase of \$94.9 million or 111.6% from \$85.1 million in 2020. The significant increase was primarily driven by higher operating revenues as the economy continued to recover with a gradual reopening and relaxation of travel restrictions, resulting in increased revenues as passenger traffic rebounded, the cruise season resumed, and conference activities returned. Federal relief grants also played a key role in maintaining the healthy financial position of the Port.

Increase in net position in 2020 was \$85.1 million, a decrease of \$181.9 million or 68.1% from \$267 million in 2019. Despite receiving significant aid from federal relief grants, this significant reduction was due to the unprecedented impacts of the pandemic at the Port from curtailed passenger traffic, loss of the cruise season, and sharply reduced conference activities.

#### Warehousemen's Pension Trust Fund

The Fiduciary Fund accounts for the Warehousemen's Pension Trust Fund. The Warehousemen's Pension Trust Fund accounts for the assets of the employee benefit plan held by the Port in a trustee capacity. Effective May 25, 2004, the Port became the sole administrator of the Warehousemen's Pension Plan and Trust (the Plan). The Plan was originally established to provide pension benefits for the employees at the Port's warehousing operations at Terminal 106. In late 2002, the Port terminated all warehousing operations following the departure of the principal customer who operated the facility. The Plan provides that only service credited and compensation earned prior to April 1, 2004, shall be utilized to calculate benefits defined under the Plan, and the Port agrees to maintain the frozen Plan and to contribute funds to the Plan in such amounts that may be necessary to enable the Plan to pay vested accrued benefits as they become due and payable to participants and beneficiaries of the Plan. Additional information on the Port's Warehousemen's Pension Trust Fund can be found in Note 15 in the accompanying Notes to Financial Statements.

In 2020, the Port adopted GASB Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statement No. 14 and No. 84, and a supersession of GASB Statement No. 32. The Port concluded that the three 401(a) defined contribution plans no longer meet the criteria to be reported as fiduciary activities to be presented as fiduciary funds. As a result, the Port restated the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position as of and for the years ended December 31, 2019 and 2018, respectively. Additional information can be found in Note 1 in the accompanying Notes to Financial Statements.

The following table is a summarized comparison of the assets, liabilities, and fiduciary net position of the Warehousemen's Pension Trust Fund as of December 31, and changes in fiduciary net position for the years ended December 31 (in thousands).

	2021		2020		2019 (Restated)	
Total assets	\$	11,744	\$	10,890	\$	10,016
Total liabilities		13		6		6
Total fiduciary net position	\$	11,731	\$	10,884	\$	10,010
Total additions	\$	2,603	\$	2,715	\$	3,075
Total deductions		(1,756)		(1,841)		(1,888)
Increase in fiduciary net position		847		874		1,187
Fiduciary net position—beginning of year		10,884		10,010		8,823
Fiduciary net position—end of year	\$	11,731	\$	10,884	\$	10,010

Total fiduciary net position as of December 31, 2021 and 2020, increased by \$0.8 million and \$0.9 million, respectively, mostly due to an increase in realized gain on investments and fair value of investments, respectively.

#### **Capital Assets**

The Port's capital assets, net of accumulated depreciation, for its business activities as of December 31, 2021, amounted to \$7.1 billion. Capital assets include land, air rights, facilities and improvements, equipment, furniture and fixtures, and construction work in progress.

In 2021, the Port's expenditures for capital construction projects totaled \$423.8 million, of which \$390.3 million, \$20.9 million, and \$4.6 million related to the Aviation Division, Maritime Division, and Economic Development Division, respectively. Aviation construction accounted for 92.1% of total spending for capital construction projects at the Port in 2021. Major Aviation project spending included \$101.6 million for Checked Baggage Optimization programs; \$61.2 million for the North Satellite expansion and renovation; \$52.7 million for construction of the new International Arrivals Facility; \$31.9 million on Airfield-related improvements for the taxiway and pavement; \$30.5 million for utilities and mechanical infrastructure improvements; \$25 million for insulation projects of the Noise Program; \$11.5 million for terminal-related improvements, most of which related to the C Concourse Expansion project adding four floors and redeveloping the existing concourse level between Concourses C and D; \$11.2 million for Security projects in the terminals, checkpoint and airport fire department; and \$10.7 million for Public Parking infrastructure and automated parking guidance system. Maritime construction included \$10.2 million for a 13-acre habitat restoration project at Terminal 117 supporting Chinook salmon recovery goals and improving public access to the shoreline; and \$6.7 million for Terminal 91, mostly related to a fender system at the northwest corner of the Terminal replacing timber system with steel system.

During 2021, capital construction projects totaling \$559.2 million were completed and placed in service as capital assets, of which \$532.6 million was related to the Aviation Division and \$15.5 million related to the Central Services Division. Aviation Division projects accounted for 95.3% of total additions to new capital assets in 2021. Major Aviation projects included \$343.9 million for the North Satellite expansion and renovation; \$61.3 million for terminal infrastructure, most of which related to the South Satellite HVAC system and North terminals water systems; \$28 million in Airfield-related assets, including taxiway and pavement betterments; and \$26.9 million for insulation projects of the Noise Program. The Central Services Division completed a \$12.1 million radio system upgrade providing communication for Port Police, Fire and Emergency Preparedness teams in addition to all operating divisions.

During 2021, the Port collected \$78.3 million in property taxes through a King County ad valorem tax levy. The Port funds its capital assets from multiple sources, including but not limited to operating income, ad valorem tax levy, PFCs, CFCs, federal and state grants, and bond proceeds. All capital assets are accounted for within the Enterprise Fund.

Additional information on the Port's capital assets can be found in Note 4 in the accompanying Notes to Financial Statements.

#### **Debt Administration**

As of December 31, 2021, the Port had outstanding revenue bonds and commercial paper of \$3.7 billion, a \$312.3 million increase from 2020, due to the issuance of new bonds partially offset by scheduled principal payments, refunding of existing revenue bonds, and paying down of commercial paper.

In June 2021, the Port issued \$751.6 million in Series 2021ABCD Intermediate Lien Revenue and Refunding Bonds to fully refund the Series 2010A PFC Revenue Refunding Bonds, the Series 2010B and 2010C Intermediate Lien Revenue and Refunding Bonds, to pay for or reimburse costs of capital improvements to Airport facilities, to pay a portion of the interest on the bonds during construction, to pay the costs of issuing the bonds, and to contribute to the Intermediate Lien Common Reserve Fund.

In June 2021, the Port issued \$43 million in Series 2021 First Lien Revenue Refunding Bonds to partially refund the outstanding Series 2011B Revenue Refunding Bonds and to pay the costs of issuing the bonds.

As of December 31, 2021, the Port had outstanding GO Bonds of \$281.4 million, a \$29.8 million decrease from 2020, due to scheduled principal payments.

As of December 31, 2021, the Port had no outstanding PFC Revenue Bonds. The balance of \$51.1 million was fully refunded by the issuance of the 2021A Intermediate Lien Revenue and Refunding Bond.

As of December 31, 2021, the Port had outstanding Fuel Hydrant Special Facility Revenue Bonds of \$61.1 million, a \$4 million decrease from 2020, due to a scheduled principal payment.

Below are the underlying Port credit ratings as of December 31, 2021. Certain Port bonds include bond insurance or bank letters of credit, and as such, those bonds may assume the credit rating of the associated bond insurer or letter of credit provider.

	Fitch	Moody's	S&P
General obligation bonds	AA-	Aaa	AA-
First lien revenue bonds	AA	Aa2	AA-
Intermediate lien revenue bonds	AA-	A1	A+
Subordinate lien revenue bonds	AA-	A2	A+
Fuel hydrant special facility revenue bonds		A1	Α

In January 2022 the Port issued \$109.5 million in Series 2022 Limited Tax GO and Refunding Bonds to finance eligible Port costs, including paying commercial paper issued to finance such costs, to fully refund the Port's outstanding Series 2011 Limited Tax GO Refunding Bonds, and to pay the costs of issuing the bonds.

Additional information on the Port's debt and conduit debt activities can be found in Note 5 and Note 6, respectively, in the accompanying Notes to Financial Statements.

## Port of Seattle — Enterprise Fund Statement of Net Position as of December 31, 2021 and 2020 (in thousands)

Assets and Deferred Outflows of Resources	2021	2020
Current Assets:		
Cash and cash equivalents	\$ 327,863	\$ 265,547
Restricted cash and cash equivalents:		
Bond funds and other	380,715	193,707
Fuel hydrant assets held in trust	4,316	3,184
Short-term investments	20,623	147,997
Restricted short-term investments: bond funds and other	22,905	107,582
Accounts receivable, less allowance for doubtful accounts of \$1,012 and \$1,308	55,882	39,087
Related party receivable—joint venture	2,938	5,170
Grants-in-aid receivable	10,582	15,862
Taxes receivable	1,481	1,490
Materials and supplies	8,428	7,908
Prepayments and other	10,476	9,708
Total current assets	846,209	797,242
Noncurrent Assets:		
Long-term investments	316,026	253,052
Restricted long-term investments:		
Bond funds and other	373,184	188,753
Fuel hydrant assets held in trust	5,659	6,769
Investment in joint venture	279,325	229,692
Net pension asset	175,048	23,667
Other long-term assets	1,806	3,358
Capital Assets:		
Land, air rights, and other	2,031,051	1,996,202
Facilities and improvements	6,124,007	5,755,448
Equipment, furniture, and fixtures	678,809	583,005
Total capital assets	8,833,867	8,334,655
Less accumulated depreciation	(2,954,342)	(2,798,327
Construction work in progress	1,212,040	1,347,447
Total capital assets—net	7,091,565	6,883,775
Total noncurrent assets	8,242,613	7,589,066
Total assets	9,088,822	8,386,308
Deferred Outflows of Resources:		
Deferred loss on refunding bonds	31,028	33,840
Deferred charges on net pension asset and liability	21,043	22,610
Deferred charges on total other postemployment benefits (OPEB) liability	2,308	2,393
Total deferred outflows of resources	54,379	58,843
Total	\$ 9,143,201	\$ 8,445,151
See Notes to Financial Statements		(Continued

(Continued) See Notes to Financial Statements.

## Port of Seattle — Enterprise Fund Statement of Net Position as of December 31, 2021 and 2020 (in thousands)

Liabilities, Deferred Inflows of Resources, and Net Position	2021	2020	
Current Liabilities:			
Accounts payable and accrued expenses	\$ 97,515	\$ 94,051	
Related party payable—joint venture	2,842	7,363	
Payroll and taxes payable	60,136	52,947	
Bonds interest payable	50,216	42,959	
Customer advances and unearned revenues	28,573	21,202	
Current maturities of long-term debt	236,235	241,395	
Total current liabilities	475,517	459,917	
Noncurrent Liabilities:			
Long-Term Liabilities:			
Net pension liability	14,774	51,124	
Environmental remediation liability	100,441	61,270	
Bonds interest payable	32,407	28,593	
Total OPEB liability	20,772	20,436	
Lease securities and other	8,473	7,230	
Total long-term liabilities	176,867	168,653	
Long-Term Debt:			
Revenue and capital appreciation bonds	3,884,396	3,454,298	
General obligation bonds	287,484	317,128	
Passenger facility charge revenue bonds		35,838	
Fuel hydrant special facility revenue bonds	59,903	64,657	
Total long-term debt	4,231,783	3,871,921	
Total noncurrent liabilities	4,408,650	4,040,574	
Total liabilities	4,884,167	4,500,491	
Deferred Inflows of Resources:			
Deferred gain on refunding bonds	8,665	6,635	
Deferred credits on net pension asset and liability	150,948	18,509	
Deferred credits on total OPEB liability	547	695	
Total deferred inflows of resources	160,160	25,839	
Net Position:			
Net investment in capital assets	3,352,765	3,266,254	
Restricted for:			
Debt service reserves	258,874	222,662	
Passenger facility charges	30,034	16,798	
Customer facility charges	19,741	16,217	
Grants and other	56,972	32,390	
Unrestricted	380,488	364,500	
Total net position	4,098,874	3,918,821	
Total	\$ 9,143,201	\$ 8,445,151	
See Notes to Financial Statements.	, ,, .,, .,, .,	(Concluded)	

## Port of Seattle — Enterprise Fund Statement of Revenues, Expenses, and Changes in Net Position for the Years Ended December 31, 2021, 2020, and 2019 (in thousands)

	2021	2020	2019
Operating Revenues:			
Services	\$ 222,699	\$ 186,488	\$ 296,326
Property rentals	340,363	284,768	400,235
Customer facility charge revenues	2,018		15,773
Operating grants	2,894	2,702	3,860
Joint venture income	54,046	36,869	47,979
Total operating revenues	622,020	510,827	764,173
Operating Expenses:			
Operations and maintenance	256,269	300,932	335,532
Administration	80,044	78,337	76,413
Law enforcement	28,343	29,411	31,143
Total operating expenses	364,656	408,680	443,088
Net Operating Income Before Depreciation	257,364	102,147	321,085
Depreciation	190,683	180,086	174,971
Operating Income (Loss)	66,681	(77,939)	146,114
Nonoperating Income (Expense):			
Ad valorem tax levy revenues	78,311	76,196	73,801
Passenger facility charge revenues	72,845	34,637	100,004
Customer facility charge revenues	24,271	15,429	22,355
Noncapital grants and donations	105,988	149,913	2,880
Fuel hydrant facility revenues	7,010	6,886	6,742
Investment (loss) income—net	(5,386)	41,406	54,078
Revenue and capital appreciation bonds interest expense	(132,925)	(133,149)	(105,601)
Passenger facility charge revenue bonds interest expense	(1,041)	(2,670)	(3,547)
General obligation bonds interest expense	(11,004)	(11,850)	(12,492
Public expense	(9,769)	(6,658)	(12,986
Environmental expense—net	(7,495)	(5,971)	(118
Other (expense) income—net	(20,158)	(22,034)	(21,959
Total nonoperating income—net	100,647	142,135	103,157
Income Before Capital Contributions and Special Items	167,328	64,196	249,271
Capital Contributions	47,632	20,909	17,736
Income Before Special Items	214,960	85,105	267,007
Special Items:			
Habitat restoration costs	(34,907)		
Increase in Net Position	180,053	85,105	267,007
Total Net Position:			
Beginning of year	3,918,821	3,833,716	3,566,709
End of year	\$ 4,098,874	\$ 3,918,821	\$ 3,833,716

See Notes to Financial Statements.

## Port of Seattle — Enterprise Fund Statement of Cash Flows for the Years Ended December 31, 2021, 2020, and 2019 (in thousands)

	2021	2020	2019
Operating Activities:		 	
Cash received from customers	\$ 569,773	\$ 451,007	\$ 664,164
Cash received from joint venture for support services provided	7,882	8,069	7,452
Customer facility charge receipts	2,018		15,773
Cash paid to suppliers for goods and services	(197,572)	(181,702)	(208,563)
Cash paid to employees for salaries, wages, and benefits	(248,936)	(273,089)	(256,359)
Operating grants receipts	2,894	2,702	3,860
Other	2,027	(3,180)	(2,232)
Net cash provided by operating activities	138,086	3,807	224,095
Noncapital and Related Financing Activities:			
Principal payments on GO bonds	(6,020)	(5,730)	(5,450)
Interest payments on GO bonds	(9,900)	(10,194)	(10,473)
Cash paid for environmental remediation liability	(7,935)	(5,730)	(7,719)
Cash paid for public expenses	(9,928)	(5,641)	(12,614)
Ad valorem tax levy receipts	78,321	75,819	73,857
Noncapital grants and donations receipts	106,034	149,913	2,880
Environmental recovery receipts	1,705	26,702	4,996
Net cash provided by noncapital			
and related financing activities	152,277	225,139	45,477
Capital and Related Financing Activities:			
Proceeds from issuance and sale of revenue bonds,			
GO bonds, fuel hydrant special facility revenue bonds,			
PFC bonds, and commercial paper	968,016	30,815	545,016
Proceeds used for refunding of revenue bonds, GO bonds,	(227.075)	(27.455)	
fuel hydrant special facility revenue bonds, and PFC bonds	(337,075)	(27,455)	
Principal payments on revenue bonds, GO bonds, fuel hydrant special facility revenue bonds, PFC bonds,			
and commercial paper	(227,345)	(190,635)	(286,545)
Interest payments on revenue bonds, GO bonds, PFC bonds,	(227)3 (3)	(170,033)	(200)3 13)
fuel hydrant special facility revenue bonds, and			
commercial paper	(160,867)	(173,189)	(165,760)
Acquisition and construction of capital assets	(397,756)	(542,202)	(588,715)
Deposits and proceeds from sale of capital assets	267	7,595	960
Receipts from capital contributions	52,877	14,436	18,210
Passenger facility charge receipts	66,536	43,589	93,936
Customer facility charge receipts	23,001	16,770	22,624
Fuel hydrant facility revenues	7,010	6,886	6,742
Net cash used in capital and related			-
financing activities	(5,336)	\$ (813,390)	\$ (353,532)

See Notes to Financial Statements. (Continued)

# Port of Seattle — Enterprise Fund Statement of Cash Flows for the Years Ended December 31, 2021, 2020, and 2019 (in thousands)

	2021	2020	2019
Investing Activities:			
Purchases of investment securities	\$ (436,460)	\$ (331,839)	\$ (353,627)
Proceeds from sales and maturities of investments	383,143	975,532	579,125
Interest received on investments	13,690	28,812	34,528
Cash used to fund investment in joint venture	(61,465)	(76,509)	(40,737)
Cash distributions received from joint venture	66,521	65,043	52,250
Net cash (used in) provided by investing activities	 (34,571)	661,039	271,539
Net Increase in Cash and Cash Equivalents:			
(including \$0, \$0, and \$3,290 restricted cash and cash equivalents of fuel hydrant assets held in trust reported as restricted long-term investments, respectively)	250,456	76,595	187,579
Cash and Cash Equivalents:	 		 
Beginning of year	462,438	385,843	198,264
End of year	\$ 712,894	\$ 462,438	\$ 385,843
Reconciliation of Operating Income to Net Cash Flow from Operating Activities:			
Operating income (loss)	\$ 66,681	\$ (77,939)	\$ 146,114
Miscellaneous nonoperating income (expense)	2,027	(3,180)	(2,232)
Adjustments to reconcile operating (loss) income to net cash provided by operating activities:			
Depreciation	190,683	180,086	174,971
(Increase) Decrease in assets:			
Investment in joint venture	(55,998)	(38,782)	(47,979)
Accounts receivable	(7,970)	2,038	(687)
Materials and supplies, prepayments, and other	3,451	3,291	8,327
Net pension asset	(151,381)	2,723	(4,157)
Decrease (increase) in deferred outflows of resources	1,653	(6,860)	(3,680)
(Decrease) Increase in liabilities:			
Accounts payable and accrued expenses	(24,212)	(17,699)	(15,133)
Payroll and taxes payable	7,206	2,168	6,358
Customer advances, unearned revenues, and lease		(	(
securities	8,058	(19,602)	(31,492)
Net pension liability	(34,826)	2,367	(13,640)
Environmental remediation liability	225	(10,243)	1,301
Total OPEB liability	296	1,558	2,140
Increase (decrease) in deferred inflows of resources	 132,193	 (16,119)	 3,884
Net cash provided by operating activities	\$ 138,086	\$ 3,807	\$ 224,095
Supplemental Schedule of Noncash Investing, Capital, and Financing Activities:			
Net unrealized investment (loss) gain	\$ (17,162)	\$ 14,728	\$ 17,204
See Notes to Financial Statements.			(Concluded)

# Port of Seattle — Warehousemen's Pension Trust Fund **Statement of Fiduciary Net Position as of**

December 31, 2021 and 2020 (in thousands)

	2021	2020
Assets:		
Cash and cash equivalents	\$ 147	\$ 129
Investments in mutual funds—fair value:		
Fixed income	4,506	3,872
Domestic equities	3,639	3,537
International equities	3,327	3,223
Total investments	11,472	10,632
Other assets	125	129
Total assets	11,744	10,890
Liabilities:		
Accounts payable	13	6
Net position restricted for pensions	\$ 11,731	\$ 10,884

See Notes to Financial Statements.

# Port of Seattle — Warehousemen's Pension Trust Fund Statement of Changes in Fiduciary Net Position for the Years Ended December 31, 2021, 2020, and 2019 (in thousands)

2021		2020	(R	2019 estated)
\$ 1,500	\$	1,500	\$	1,500
872		995		1,308
268		255		302
(37)		(35)		(35)
1,103		1,215		1,575
2,603		2,715		3,075
1,667		1,760		1,791
50		51		49
39		30		48
1,756		1,841		1,888
847		874		1,187
10,884		10,010		8,823
\$ 11,731	\$	10,884	\$	10,010
	\$ 1,500 872 268 (37) 1,103 2,603 1,667 50 39 1,756 847	\$ 1,500 \$  872 268 (37) 1,103 2,603  1,667 50 39 1,756 847	\$ 1,500 \$ 1,500 872 995 268 255 (37) (35) 1,103 1,215 2,603 2,715 1,667 1,760 50 51 39 30 1,756 1,841 847 874	\$ 1,500 \$ 1,500 \$  872 995 268 255 (37) (35) 1,103 1,215  2,603 2,715  1,667 1,760 50 51 39 30 1,756 1,841  847 874

See Notes to Financial Statements.

# Port of Seattle

## **Notes to Financial Statements**

# Note 1. Summary of Significant Accounting Policies

#### Organization

The Port of Seattle (the Port) is a municipal corporation organized on September 5, 1911, through enabling legislation by consent of the voters within the Port district. In 1942, the local governments in King County selected the Port to operate the Seattle-Tacoma International Airport (SEA). The Port is considered a special purpose government with a separately elected commission of five members. The Port is legally separate and fiscally independent of other state or local governments. The Port has no stockholders or equity holders. All revenues or other receipts must be disbursed in accordance with provisions of various statutes, applicable grants, and agreements with the holders of the Port's bonds.

## **Reporting Entity**

#### **Enterprise Fund**

The Enterprise Fund accounts for all activities and operations of the Port, except for the activities included as a Fiduciary Fund. The Enterprise Fund is used to account for operations and activities that are financed at least in part by fees or charges to external users.

The Port and its Enterprise Fund are composed of three operating divisions, namely, Aviation, Maritime, and Economic Development. The Aviation Division manages SEA serving the predominant air travel needs of a five-county area. SEA has 12 U.S.-flag passenger air carriers (including regional and commuter air carriers) and 18 foreign-flag passenger air carriers providing nonstop service from SEA to 113 cities, including 22 foreign cities. The Maritime Division manages industrial property connected with maritime businesses, recreational marinas, Fishermen's Terminal, cruise, grain, and maritime operations. The Economic Development Division focuses on managing the Port's industrial and commercial properties including conference and event centers, encouraging tourism, developing minority and/or women-owned business opportunities, and providing for workforce development in the aviation, maritime, and construction industries.

#### **Joint Venture**

The home ports of Seattle and Tacoma joined forces in August 2015, to unify management of marine cargo facilities and business to strengthen the Puget Sound gateway and attract more marine cargo and jobs to the region. On January 1, 2016, the Northwest Seaport Alliance (NWSA), a separate legal governmental entity, was formed. It is established as a Port Development Authority, similar to the Public Development Authorities formed by cities and counties. The commissions of each home port serve as the Managing Members of the NWSA. The NWSA is accounted for as a joint venture by the home ports.

Each home port remains a separate legal entity, independently governed by its own elected commissioners. The NWSA is governed by its Managing Members, with each Managing Member acting pursuant to the Charter through its elected commissioners. The Managing Members appoint a Chief Executive Officer who is responsible for hiring staff and entering into service agreements with the home ports as needed. In addition, both home ports may provide services through shared service agreements with a portion of staff time allocated to and paid by the NWSA. The NWSA has its own annual operating budget and five-year capital investment plan. The home ports contribute to capital construction projects subject to the Managing Members' approval. Capital funding does not come from working capital.

Each home port has granted the NWSA a license for the NWSA's exclusive use, operation, and management of certain facilities, including the collection of revenues. Accounting for revenues and expenses associated with licensed properties becomes the responsibility of the NWSA. The NWSA was designed to support the credit profiles of both ports, and its financial framework preserves both home ports' commitment to financial stewardship. The home ports are committed to ensuring that existing bond pledges and covenants will not be negatively affected. As the Charter prohibits the NWSA from issuing debt and to maintain the rights of each home port's existing bondholders, bonds outstanding will remain obligations of each home port.

### **Fiduciary Fund**

The Fiduciary Fund accounts for the Warehousemen's Pension Trust Fund. The Warehousemen's Pension Trust Fund accounts for the assets of the employee benefit plan held by the Port in a trustee capacity, with the Port as the sole administrator of the Plan. This Plan was originally established to provide pension benefits for the employees at the Port's warehousing operations at Terminal 106. In late 2002, the Port terminated all warehousing operations following the departure of the principal customer who operated the facility. As of May 25, 2004, the Plan is a governmental plan maintained and operated solely by the Port.

#### **Blended Component Unit**

For financial reporting purposes, component units are entities that are legally separate organizations for which the Port is financially accountable, and other organizations for which the nature and significance of their relationship with the Port are such that exclusion would cause the Port's financial statements to be misleading or incomplete. Based on these criteria, the following is considered a component unit of the Port's reporting entity.

The Industrial Development Corporation (IDC) is a blended component unit of the Port and is included within the accompanying financial statements. The IDC is a special purpose government with limited powers and is governed by a Board of Directors, which comprises the same members as the Commission. The Port's management has operational responsibility for the IDC. The IDC has issued tax-exempt nonrecourse revenue bonds to finance industrial development including acquiring, constructing, and renovating transshipment and manufacturing facilities within the corporate boundaries of the Port. These revenue bonds are solely payable and secured by revenues derived from the industrial development facilities funded by the revenue bonds and leased to the IDC. The Port has not recorded these obligations, or the related assets, in the accompanying financial statements of the Port, as the Port has no obligation for the outstanding bonds.

A copy of the separate financial statements for the IDC may be obtained at:

Port of Seattle Pier 69 P.O. Box 1209 Seattle, WA 98111

## **Basis of Accounting**

The Port is accounted for on a flow of economic resources measurement focus. The financial statements are prepared in accordance with generally accepted accounting principles (GAAP) in the U.S. as applied to governmental units using the accrual basis of accounting. The Governmental Accounting Standards Board (GASB) is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. Significant Port accounting policies are described below.

#### **Use of Estimates**

The preparation of the Port's financial statements in conformity with GAAP in the U.S. requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenues and expenses during the reporting period. Estimates and assumptions are used to record environmental remediation liabilities, litigated and non-litigated loss contingencies, insurance recoveries, allowances for doubtful accounts, grants-in-aid receivable, unearned revenues, lives of depreciable assets, arbitrage rebate liabilities, healthcare benefit claims liabilities, compensated absences liabilities, net pension assets, net pension liabilities, and total OPEB liabilities. Actual results could differ from those estimates.

## **Significant Risks and Uncertainties**

The Port is subject to certain business and casualty risks that could have a material impact on future operations and financial performance. Business risks include economic conditions; collective bargaining disputes; cyber attacks; security; litigation; federal, state, and local government regulations; changes in law; and unforeseen and unpredictable events such as the novel coronavirus (COVID-19) pandemic. Casualty risks include natural or man-made events that may cause injury or other damage at Port facilities. The Port has a comprehensive risk management program that protects the Port against loss from various adverse casualty events to its property, operations, third-party liabilities,

and employees. The Port carries excess commercial insurance to provide financial means to recover from many of these potential events or losses. The excess commercial insurance coverage is above a self-insured retention that the Port maintains. The Port is a qualified workers compensation self-insurer in the state and administers its own workers compensation claims. Claims, litigation, and other settlements have not exceeded the limits of available insurance coverage in any of the past three years, when insurance was applicable.

The Port is self-insured for the majority of its sponsored healthcare plans. Employees covered by these plans pay a portion of the premiums for their coverage. The Port purchased a stop-loss insurance policy for the self-insured healthcare plan to limit the Port's annual individual claims liability. The limit was \$300,000 in 2021 and \$250,000 in 2020. The stop-loss coverage also provides aggregate coverage that was raised in 2020 to 200% of expected claims. Previously, it had been 125%. The increase in the stop-loss retention was based on claims analysis of past and projected future activities. Healthcare benefit claims liabilities are not discounted to present value as nearly all healthcare claims are current in nature. The estimated liability is based on actual claims that have been submitted and authorized for payment as well as actuarially determined claims incurred but not reported. The estimated liability is included in payroll and taxes payable in the Statement of Net Position.

The following table reflects the changes in the claim liabilities for the years ended December 31 (in thousands). Claim payments made during the current year include associated incremental costs such as administration expenses and stop-loss insurance policy premiums. Employees' cost sharing portion of the healthcare plan made during the current year is included as "Other".

Years ended December 31,	2021	2020	2019
Beginning balance	\$ 994	\$ 1,253	\$ 1,249
Current year claims and changes in estimates	15,703	15,320	16,553
Claim payments	(17,286)	(17,276)	(18,090)
Other	2,071	1,697	1,541
Ending balance	\$ 1,482	\$ 994	\$ 1,253

## **Compensated Absences**

Eligible Port employees accrue paid time off and sick leave. The paid time off accrual rates increase based on length of service. A stipulated maximum of paid time off may be accumulated by employees while there is no maximum limit to the amount of sick leave accrual that can be accumulated. Terminated employees are entitled to be paid for unused paid time off. Under certain conditions, terminated employees are entitled to be paid for a portion of unused sick leave accrual. The following table reflects the changes in accrued paid time off and sick leave liabilities for the years ended December 31 (in thousands). The estimated liability is included in payroll and taxes payable in the Statement of Net Position. Total liability for compensated absences is considered due within one year.

Years ended December 31,	2021	2020	2019
Beginning balance	\$ 33,536	\$ 28,257	\$ 26,166
Earned	24,409	25,483	23,266
Used and forfeiture	(23,513)	(20,204)	(21,175)
Ending balance	\$ 34,432	\$ 33,536	\$ 28,257

## **Employee Benefits**

The Port offers its eligible represented and non-represented employees a deferred compensation plan created in accordance with Internal Revenue Code Section 457 (the 457 Plan). The Port also sponsors three 401(a) defined contribution plans. Employees in the 457 and 401(a) plans are able to direct their funds to any investment options available in the respective plans, and the Port places the plans' assets in separate trusts as required under the Small Business Job Protection Act of 1996. These plans do not meet the criteria as fiduciary activities. As such, the Port does not have fiduciary responsibility for these plans and the related assets and liabilities are not included in the Port's financial statements.

The three 401(a) defined contribution plans are as follows:

- The Port offers a 401(a) Supplemental Savings Plan for non-represented employees. This plan establishes a 401(a) tax-deferred savings account for each eligible employee. The Port matches employee contributions to their deferred compensation plan under the 457 Plan with a dollar-for-dollar contribution to the 401(a) Plan up to a fixed maximum of \$2,200 per participant, per year. The amount of the matching contribution is based on employee tenure.
- The Port contributes to the 401(a) Police Retirement Plan in lieu of Social Security contributions for represented uniformed law enforcement officers. The Port also contributes to the 401(a) Police Retirement Plan in lieu of pension contributions for uniformed law enforcement officers who are precluded by state law from participating in the statewide public employee retirement plans administered by the Department of Retirement Systems (DRS).
- The Port contributes to the 401(a) Fire Fighters Retirement Plan in lieu of Social Security contributions for represented fire fighters. The Port also contributes \$1.15 per hour worked by each employee to the participant's 401(a) account as an additional payment.

By and large, all eligible Port employees participate in the statewide public employee retirement plans administered by the DRS. In addition, the Port is the sole administrator of the Warehousemen's Pension Plan and Trust for former eligible represented employees from the terminated warehousing operations at Terminal 106.

The following tables represent the aggregate pension amounts for all plans subject to the requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions, for the years ended December 31 (in thousands):

	DRS	Warehousemen's Pension Trust			Total
2021					
Net pension asset	\$ 175,048	\$		\$	175,048
Net pension liability	11,120		3,654		14,774
Deferred outflows of resources	21,043				21,043
Deferred inflows of resources	150,120		828		150,948
Pension expense	(40,911)		73		(40,838)
2020					
Net pension asset	\$ 23,667	\$		\$	23,667
Net pension liability	45,946		5,178		51,124
Deferred outflows of resources	22,610				22,610
Deferred inflows of resources	17,778		731		18,509
Pension expense	3,727		(19)		3,708

## **Investments and Cash Equivalents**

All short-term investments with a maturity of three months or less at the date of purchase are considered to be cash equivalents, except for the restricted portion of the fuel hydrant assets held in trust not used to pay the current maturities of Fuel Hydrant Special Revenue Bonds plus accrued interest that is reported as restricted long-term investments in the Statement of Net Position. Investments are carried at fair value plus accrued interest receivable. Investments are stated at fair value, which is the price that would be received in an orderly transaction between market participants at the measurement date. Unrealized gains or losses due to market valuation changes are recognized in investment income—net in the Statement of Revenues, Expenses, and Changes in Net Position.

## Accounts Receivable and Allowance for Doubtful Accounts

Accounts receivable are recorded for invoices issued to customers in accordance with the contractual arrangements. Unbilled receivables are recorded when revenues are recognized upon service delivery and invoicing occurs at a later date. Finance charges and late fees are recognized on accounts receivable in accordance with contractual arrangements. Interest income on finance charges and late fees are minimal. The Port's policy defines delinguent receivables as 90 days or more past due. The allowance for doubtful accounts is based on specific identification of troubled accounts and delinquent receivables. Accruals of accounts receivable, related finance charges, and late fees

are suspended once the accounts receivable is sent to a third-party collection agency, placed in dispute or litigation, or the customer has filed for bankruptcy. Accounts receivable are written off against the allowance when deemed uncollectible. Recoveries of receivables previously written off are recorded when received.

#### **Grants-in-Aid Receivable**

The Port receives federal and state grants-in-aid funds on a reimbursement basis for all divisions, mostly related to construction of SEA and Maritime facilities and other capital activities, along with operating and nonoperating grants to perform enhancements in both SEA and Maritime security as well as environmental prevention/remediation programs.

## **Materials and Supplies**

Materials and supplies are recorded at cost. The Port's policy is to expense materials and supplies when used in operations and to capitalize amounts used in capital projects as construction work in progress.

#### **Investment in Joint Venture**

The Port adopted joint venture accounting beginning January 1, 2016, to account for its 50% share in the NWSA. The Port's investment in the NWSA is presented in the Statement of Net Position as investment in joint venture, which is increased by the Port's share in the NWSA's change in net position and additional cash funding, and decreased by the receipt of cash distributions from the NWSA. The Port's share of joint venture income is presented in the Statement of Revenues, Expenses, and Changes in Net Position. Additional information about the investment in joint venture can be found in Note 13 in the accompanying Notes to Financial Statements.

## **Capital Assets**

Capital assets are stated at cost, less accumulated depreciation. Costs applicable to airport noise damage remedies, together with the cost of litigation, in exchange for air rights are generally recorded as intangible capital assets. The Port's policy is to capitalize all asset additions equal to or greater than \$20,000 and with an estimated life of three years or more. Depreciation is computed on a straight-line basis. Buildings and improvements are assigned lives of 30 to 50 years, equipment three to 20 years, and furniture and fixtures five to 10 years. The Port periodically reviews its long-lived assets for impairment. A capital asset is considered impaired when its service utility has declined significantly and unexpectedly.

## **Operating and Nonoperating Revenues**

Fees for services, rents, charges for the use of Port facilities, airport landing fees, operating grants, a portion of Customer Facility Charges (CFC) revenues, and other revenues generated from operations as well as joint venture income are reported as operating revenues. Ad valorem tax levy revenues, noncapital grants and donations, Passenger Facility Charges (PFC) revenues, the remaining portion of CFC revenues for debt service payments, fuel hydrant facility revenues, and other income generated from nonoperating sources are classified as nonoperating revenues.

## **Operating and Nonoperating Expenses**

Expenditures related to the Port's principal ongoing operations are reported as operating expenses. Operating expenses include operations and maintenance expenses, administrative expenses, and law enforcement expenses. All other expenses not meeting this definition are reported as nonoperating expenses. Nonoperating expenses include interest, environmental, and public expenses.

## **Nonexchange Transactions**

GASB Statement No.33, Accounting and Financial Reporting for Non-exchange Transactions, establishes uniform revenue and expense recognition criteria and financial reporting standards regarding when (i.e., in which fiscal year) to report the results of nonexchange transactions involving cash and other financial and capital resources. When the Port receives value without directly giving equal value in return, these transactions, which include taxes, intergovernmental grants, entitlements, other financial assistance, and nongovernmental contractual agreements are reported as revenues.

- For derived revenue transactions, such as PFC and CFC, the Port recognizes receivables in the period when the exchange transaction on which the fee/charge is imposed occurs or records cash when received, whichever occurs first. Revenue is recognized, net of estimated refunds and estimated uncollectible amounts, in the same period that the receivables are recognized, provided that the underlying exchange transaction has occurred. Resources received in advance are reported as unearned revenues until the period of the exchange.
- For imposed nonexchange revenue transactions, such as ad valorem tax levy revenues, the Port recognizes receivables in the period in which an enforceable legal claim to the receivables arises (i.e. lien date), or records cash when received, whichever occurs first. Resources received in advance of the lien date are reported as deferred inflows of resources.
- For government-mandated nonexchange transactions and voluntary nonexchange transactions, such as grant programs, resources received before the eligibility requirements are met (excluding time requirements) are reported as unearned revenues. Resources received before time requirements are met, but after all other eligibility requirements have been met, are reported as deferred inflows of resources.

When the Port gives value without directly receiving equal value in return, these transactions, which include expenses and infrastructure improvements to the state and region in conjunction with other agencies, are reported as public expense.

On March 27, 2020, the U.S. Congress passed the Coronavirus Aid, Relief and Economic Security (CARES) Act, which included \$10 billion of funding to support U.S. airports that experienced severe economic disruption caused by the COVID-19 public health emergency. The funds were distributed to eligible airports to prevent, prepare for, and respond to the impacts of this emergency. The funds were provided directly from the U.S. Treasury's General Fund, and the Federal Aviation Administration (FAA) Office of Airports administered the grant funds to these airports. SEA was awarded a \$192,133,000 federal grant to help lessen the significant economic stress affecting the airport. SEA received \$44,985,000 and \$147,148,000 in 2021 and 2020, respectively, from the awarded federal grant.

On December 27, 2020, the Coronavirus Response and Relief Supplemental Appropriation (CRRSA) Act was signed into law. It included nearly \$2 billion of economic relief for eligible U.S. airports and airport concessions. The FAA established the Airport Coronavirus Response Grant Program (ACRGP) to distribute this relief. In 2021, SEA received \$37,365,000 of ACRGP grant which it used to lessen the economic stress affecting the airport. SEA also received \$5,355,000 of concession relief with which it provided tenant relief from rent and other minimum annual guarantee payments to on-airport car rental, on-airport parking, and in-terminal airport concessions.

On March 11, 2021, the American Rescue Plan (ARP) Act was signed into law providing additional relief for the pandemic. The ARP Act included \$8 billion of funding for U.S. airports to cover costs of operations, personnel, cleaning, and also included additional rent relief and mitigation for other costs incurred by airport concessionaires. SEA was granted \$154,374,000 of ARP funding to lessen the economic stress affecting the airport. SEA was also awarded \$21,419,000 of concession relief which will provide tenant relief from rent and other minimum annual guarantee payments to in-terminal airport concessions. As of December 31, 2021, SEA applied and received \$12,714,000 of the awarded federal grant with the remaining amount allocated to 2022 or 2023.

## **Passenger Facility Charges**

As determined by applicable federal legislation, which is based upon passenger enplanements, PFC-generated revenues are expended by the Port for eligible capital projects and the payment of principal and interest on specific revenue bonds. PFC revenues received from the airlines at \$4.5 per passenger are recorded as nonoperating income in the Statement of Revenues, Expenses, and Changes in Net Position.

## **Customer Facility Charges**

CFC-generated revenues received from rental car companies at \$6.5 per transaction day are expended by the Port for eligible capital projects, the payment of principal and interest on specific revenue bonds funding the Rental Car Facility (RCF) at SEA, and certain related operating expenses. A portion of CFC revenues is recorded as operating revenues as it is associated with the operation of the RCF. The remaining portion of CFC revenues is recorded as nonoperating income in the Statement of Revenues, Expenses, and Changes in Net Position.

## **Ad Valorem Tax Levy**

Ad valorem taxes received by the Port are utilized for the acquisition and construction of facilities, payment of principal and interest on GO Bonds issued for the acquisition or construction of facilities, contributions to regional freight mobility improvement, environmental expenses, certain operating and nonoperating expenses, and public expenses. The Port includes ad valorem tax levy revenues as nonoperating income in the Statement of Revenues, Expenses, and Changes in Net Position.

The County Treasurer acts as an agent to collect property taxes levied in the county for all taxing authorities. Taxes are levied annually on January 1, on property values listed as of the prior year. The lien date is January 1. Assessed values are established by the County Assessor at 100% of fair market value. A revaluation of all property is required every two years. Taxes are due in two equal installments on April 30 and October 31. Collections are distributed daily to the Port by the County Treasurer.

## **Airline Rates and Charges**

On February 27, 2018, the Commission approved the Signatory Lease and Operating Agreement (SLOA IV), which is materially similar to SLOA III. SLOA IV is in effect for the period of January 1, 2018, through December 31, 2022. SLOA IV is a hybrid-compensatory rate setting methodology. Under SLOA IV, aeronautical rates are set to recover both operating and capital costs by cost center. Key provisions include: (1) cash-funded assets included in capital recovery formulas extending back to 1992, (2) SEA does not recover costs relating to vacant publicly accessible office space (costs associated with all other airline space are fully recovered), (3) cost recovery formulas permit the Port to charge the airlines 100% of annual debt service allocated to the airlines (unless the Port determines in its sole discretion that a charge above 100% of annual airline debt service is necessary to maintain the total SEA revenue bond coverage at 1.25 times the sum of the annual debt service), and (4) revenue sharing of the cash flow available for debt service above 125% of annual debt service is credited to the signatory airlines as follows: 40% for 2018, 20% for 2019, and no revenue sharing for 2020–2022. Settlement calculations comparing 2021 revenue requirements and invoices billed in 2021 for each cost center and for all airlines have been reflected in the 2021 financial statements.

## **Lease Securities**

Under the terms of certain lease agreements, the Port requires or allows its customers or tenants to provide security to satisfy contractual obligations. The Port classifies these amounts as lease securities that are included in noncurrent liabilities in the Statement of Net Position. The Port is allowed to draw from the lease securities in certain events as defined in these agreements, such as for defaults or delinquencies in rent payments. The balance is determined by the lease terms and is recalculated according to the provisions of the agreements.

## **Environmental Remediation Liability**

The Port's policy requires accrual of an environmental remediation liability when (a) one of the following specific obligating events is met, and (b) the amount can be reasonably estimated. Obligating events include imminent endangerment to the public, permit violation, named as a party responsible for sharing costs, named in a lawsuit to compel participation in pollution remediation, or commenced or legally obligated to commence pollution remediation. Potential cost recoveries such as insurance proceeds, if any, are evaluated separately from the Port's environmental remediation liability. Costs incurred for environmental remediation liability are typically recorded as nonoperating environmental expenses unless the expenditure relates to the Port's principal ongoing operations, in which case it is recorded as an operating expense. Costs incurred for environmental cleanups can be capitalized if they meet specific criteria. Capitalization criteria include: preparation of property in anticipation of a sale, preparation of property for use if the property was acquired with known or suspected pollution that was expected to be remediated, performance of pollution remediation that restores a pollution-caused decline in service utility that was recognized as an asset impairment, or acquisition of property, plant, and equipment that has a future alternative use not associated with pollution remediation efforts.

#### **Debt Discount and Premium**

Debt discounts and premiums relating to the issuance of bonds are amortized over the lives of the related bonds using the effective interest method.

## **Refunding and Defeasance of Debt**

The Port has legally defeased certain bonds by placing proceeds, either in the form of new bond proceeds or existing Port cash, in an irrevocable trust to provide for all future debt service payments on the defeased bonds. Accordingly, the trust account assets and the liability for these defeased bonds are not recorded on the accompanying financial statements. As of December 31, 2021 and 2020, the total defeased, but unredeemed, bonds outstanding totaled \$0 and \$15,910,000, respectively.

For current refundings and advance refundings resulting in defeasance of debt, the difference between the reacquisition price and the net carrying amount of the old debt is reported as deferred outflows of resources or deferred inflows of resources and recognized as a component of interest expense on a straight-line basis over the remaining life of the old debt or the life of the new debt, whichever is shorter.

## **Special Items**

In 2021, the Port recorded, as a special item, \$34,907,000 additional cost to construct a habitat restoration project and related cleanup at Terminal 25 South.

#### **Net Position**

Net position represents all assets, plus deferred outflows of resources, less liabilities, less deferred inflows of resources. Net position is displayed in the Statement of Net Position in the following categories:

- Net investment in capital assets: Capital assets, net of accumulated depreciation and outstanding principal balances of debt attributable to the acquisition, construction, or improvement of those assets.
- Restricted: Net position subject to externally imposed stipulations on their use.
- Unrestricted: All remaining net position not meeting the definition of "net investment in capital assets" or "restricted."

When both restricted and unrestricted resources are available for the same purpose, restricted net position is considered to be used first over unrestricted net position.

## **Recently Adopted Accounting Standards and Adjustments**

In 2021, the Port adopted the following new accounting standards.

In October 2021, the GASB issued Statement No 98, The Annual Comprehensive Financial Report. This statement replaced the term comprehensive annual financial report with annual comprehensive financial report for fiscal years ending after December 15, 2021. The Port early adopted this standard for its fiscal year ended December 31, 2021.

In 2020, the Port adopted the following new accounting standards.

- In June 2018, the GASB issued Statement No. 89, Accounting for Interest Cost Incurred before the End of a Construction Period. This statement requires that interest cost incurred before the end of a construction period be recognized as an expense in the period in which the cost is incurred for financial statements prepared using the economic resources statement focus. As a result, interest cost incurred before the end of a construction period will not be included in the historical cost of a capital asset reported in a business-type activity or enterprise fund. The statement is effective for periods beginning after December 15, 2019. The Port applied this Statement on a prospective basis, and interest costs capitalized prior to implementation will continue to be recognized as those assets are depreciated. As of December 31, 2021 and 2020, the Port had no capitalized interest expense. The related disclosure was removed from Note 5 in the accompanying Notes to Financial Statements.
- In May 2020, the GASB issued Statement No. 95, Postponement of the Effective Dates of Certain Authoritative Guidance. This statement provides temporary relief to governments and other stakeholders in light of the COVID-19 pandemic. The objective is accomplished by postponing the effective dates of certain provisions in Statements and Implementation Guides that first became effective or are scheduled to become effective for the periods beginning after June 15, 2018, and later. This statement is effective upon issuance. As a result, the Port will postpone implementation of Statement No. 87.

In June 2020, the GASB issued Statement No. 97, Certain Component Unit Criteria, and Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans—an amendment of GASB Statement No. 14 and No. 84, and a supersession of GASB Statement No. 32. This statement provides guidance to (1) increase consistency and comparability related to the reporting of fiduciary component units in circumstances in which a potential component unit does not have a governing board and the primary government performs the duties that a governing board typically would perform; (2) mitigate costs associated with the reporting of certain defined contribution pension plans, defined contribution OPEB plans, and employee benefit plans other than pension plans or OPEB plans (other employee benefit plans) as fiduciary component units in fiduciary fund financial statements; and (3) enhance the relevance, consistency, and comparability of the accounting and financial reporting for Internal Revenue Code Section 457 deferred compensation plans (Section 457 plans) that meet the definition of a pension plan and for benefits provided through those plans. Some requirements of this statement related to defined contribution pension plans, defined contribution OPEB plans, or other employee benefit plans are effective upon issuance. The remaining requirements are effective for periods beginning after June 15, 2021. The Port adopted this statement and concluded that the three 401(a) defined contribution plans and the 457 Plan no longer meet the criteria to be reported as fiduciary activities and to be presented as fiduciary funds. As a result, the Port restated 2019 and 2018 in the 2020 financial statements by removing the three 401(a) defined contribution plans.

## **Recently Issued Accounting Pronouncements**

In June 2017, the GASB issued Statement No. 87, *Leases*. The statement establishes a single model for lease accounting based on the foundational principle that leases are financings of a contractual right to use another entity's nonfinancial assets (the underlying asset) for a period of time in an exchange or exchange-like transaction. Examples of nonfinancial assets include buildings, land, vehicles, and equipment. Under this statement, a lessor is required to recognize a lease receivable and a deferred inflow of resources, except for certain regulated leases, such as SLOA IV, and a lessee is required to recognize a lease liability and an intangible right-to-use leased assets, thereby enhancing the relevance and consistency of information about the government's leasing activities. The statement is effective for periods beginning after June 15, 2021, as amended by GASB Statement No. 95. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In May 2019, the GASB issued Statement No. 91, Conduit Debt Obligations. The primary objectives of this statement are to provide a single method of reporting conduit debt obligations by issuers and eliminate diversity in practice. This statement provides guidance clarifying the existing definition of a conduit debt obligation, establishes that a conduit debt obligation is not a liability of the issuer, establishes standards for accounting and financial reporting of additional commitments and voluntary commitments extended by issuers and arrangements associated with conduit debt obligations, and improves required note disclosures. The statement is effective for periods beginning after December 15, 2021, as amended by GASB Statement No. 95. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In January 2020, the GASB issued Statement No. 92, *Omnibus 2020*. This Statement addresses a variety of topics, including specific provisions related to leases, certain intra-entity transfers between a primary government and a component unit's defined benefit pension plan or defined benefit OPEB plan, reporting of OPEB plan assets accumulated outside of a qualified trust, certain requirements related to fiduciary activities' postemployment benefit arrangements, measurement of asset retirement obligations resulting from a government acquisition, public entity risk pools, fair value measurements, and derivative instrument terminology. The statement is effective for periods beginning after June 15, 2021, as amended by GASB Statement No. 95. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In March 2020, the GASB issued Statement No. 93, *Replacement of Interbank Offered Rates*. This Statement addresses accounting and financial reporting implications that result from the replacement of an Interbank Offered Rate. The removal of London Interbank Offered Rate (LIBOR) as an appropriate benchmark interest rate is effective for periods ending after December 31, 2022, as amended by GASB Statement No. 95. All other requirements of this Statement are effective for periods beginning after June 15, 2021, as amended by GASB Statement No. 95. This statement is not expected to have a significant impact on the Port's financial statements.

In March 2020, the GASB issued Statement No. 94, *Public-Private and Public-Public Partnerships and Availability Payment Arrangements*. This statement provides guidance to improve financial reporting by addressing issues related to public-private and public-public partnership arrangements. This Statement also provides guidance for accounting and

financial reporting for availability payment arrangements (APAs). APAs are agreements in which a government compensates an operator for services that may include designing, constructing, financing, maintaining, or operating an underlying nonfinancial asset for a period of time in an exchange or exchange-like transaction. The statement is effective for periods beginning after June 15, 2022. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

In May 2020, the GASB issued Statement No. 96, Subscription-Based Information Technology Arrangements. This statement provides guidance on the accounting and financial reporting for subscription-based information technology arrangements (SBITAs). This Statement defines an SBITA, establishes that an SBITA results in a right-to-use subscription asset (an intangible asset) and a corresponding subscription liability, provides the capitalization criteria for outlays other than subscription payments (including implementation costs of an SBITA), and requires note disclosures regarding an SBITA. The statement is effective for periods beginning after June 15, 2022. The Port is currently evaluating the impact of the adoption of this standard on its financial statements.

## **Reclassifications and Presentation**

Certain reclassifications of prior years' balances have been made to conform with the current year presentations. Such reclassifications did not affect the total increase in net position or total current or long-term assets or liabilities.

## Note 2. Deposits with Financial Institutions and Investments

## **Deposits**

All deposits are covered by insurance provided by the Federal Deposit Insurance Corporation (FDIC), and deposits in excess of FDIC coverage are protected under the Public Deposit Protection Commission (PDPC) of the State of Washington collateral pool program. The PDPC is a statutory authority under Chapter 39.58 Revised Code of Washington (RCW). It constitutes a multiple financial institution collateral pool that can make pro rata assessments from all qualified public depositories within the state. Per State statute, all uninsured public deposits are collateralized at no less than 50%. Therefore, in accordance with GASB, Codification of Governmental Accounting and Financial Reporting Standards, Section 150.110, PDPC protection is of the nature of collateral, not of insurance. Pledged securities under the PDPC collateral pool are held under the control of the PDPC for the protection of the pool.

#### Investments

Statutes authorize the Port to invest in savings or time accounts in designated qualified public depositories or in certificates, notes, or bonds of the U.S. government. The Port is also authorized to invest in other obligations of the U.S. or its agencies or of any corporation wholly owned by the government of the U.S., or U.S. dollar denominated bonds, notes, or other obligations that are issued or guaranteed by supranational institutions, provided that, at the time of investment, the institution has the U.S. government as its largest shareholder. Statutes also authorize the Port to invest in bankers' acceptances purchased on the secondary market, in Federal Home Loan Bank notes and bonds, Federal Farm Credit Banks consolidated notes and bonds, Federal Home Loan Mortgage Corporation bonds and notes, and Federal National Mortgage Association notes, bonds, debentures, and guaranteed certificates of participation or the obligations of any other U.S. government-sponsored corporation whose obligations are or may become eligible as collateral for advances to member banks as determined by the board of governors of the Federal Reserve System. The Port can also invest in commercial paper and corporate notes, provided both adhere to the investment policies, procedures, and guidelines established by the Washington State Investment Board (WSIB), certificates of deposit with qualified public depositories, local and state general obligations, and revenue bonds issued by Washington State governments that are rated at least "A" by a nationally recognized rating agency.

The Port's investment policy limits the maximum maturity of any investment security purchased to 10 years from the settlement date. The Port's investment policy allows for 100% of the portfolio to be invested in U.S. government Treasury bills, certificates, notes, and bonds. The Port's investment policy limits investments in U.S. government agency securities to 60%, agency mortgage-backed securities to 10%, certificates of deposit to 15% but no more than 5% per issuer, bankers' acceptances to 20% but no more than 5% per bank, commercial paper to 20% but no more than 3% per issuer, overnight repurchase agreements to 15%, term-only repurchase agreements to 25%, reverse repurchase agreements to 5%, agency discount notes to 20%, and municipal securities to 20% of the portfolio with no more than 5% per issuer. Bankers' acceptances can only be purchased on the secondary market and are limited to the largest 50

world banks listed each July in the American Banker. These banks must meet tier one and tier two capital standards. Commercial paper must be purchased on the secondary market, rated no lower than A1/P1, and meet WSIB guidelines. Additionally, the Port is allowed to purchase the following agency mortgage-backed securities: (1) collateralized mortgage pools having a stated final maturity not exceeding the maturity limits of the Port's investment policy, and (2) planned amortization and sequential pay classes of collateralized mortgage obligations collateralized by 15-year agency-issued pooled mortgage securities and having a stated final maturity not exceeding the maturity limits of the Port's investment policy.

The Port's investment policy allows for repurchase and reverse repurchase agreements with maturities of 60 days or less. The investment policy requires that securities collateralizing repurchase agreements must be marked to market daily and have a market value of at least 102% of the cost of the repurchase agreements having maturities less than 30 days and 105% for those having maturities that exceed 30 days. For reverse repurchase agreements, when used for yield enhancement rather than cash management purposes, only "matched book" transactions will be utilized. This means that the maturity date of the acquired security is identical to the end date of the reverse repurchase transaction. Reverse repurchase agreements will only be executed with Primary Government Bond Dealers.

In May 2018, the Port's investment policy was amended to add the Washington State Local Government Investment Pool (LGIP), an unrated 2a-7 like pool, to the list of authorized investments.

The LGIP is an external investment pool operated by the Office of the State Treasurer (OST). The LGIP is managed in a manner generally consistent with Rule 2a-7 money market funds, as currently recognized by the Securities and Exchange Commission. Investments are stated at amortized cost, which approximates fair value. The State Treasurer establishes and reviews (at least annually) the LGIP's investment policy, and proposed changes to the policy are reviewed by the LGIP Advisory Committee. The terms of the policy are designed to ensure the safety and liquidity of the funds deposited in the LGIP.

## **Fair Value Measurement and Application**

The Port categorizes its fair value measurements within the fair value hierarchy established by GAAP. The hierarchy is based on the valuation inputs used to measure the fair value of the asset. Level 1 inputs are quoted prices in active markets for identical assets, Level 2 inputs are significant other observable inputs, and Level 3 inputs are significant unobservable inputs.

The Port used the following valuation techniques in its fair value measurement. Investment securities classified in Level 1 were valued using prices quoted in active markets for identical securities, and Level 2 were valued using quoted market prices for similar assets or liabilities in active markets. The Port did not have any Level 3 investments.

The Port's investments in the LGIP, and the Allspring Government Money Market Fund, Institutional Class (AGMMF), were not subject to fair value application and were measured at amortized cost. During 2021, Wells Fargo & Company sold its asset management business, Wells Fargo Asset Management, to private equity firms GTCR LLC and Reverence Capital Partners, L.P. The sale closed during the fourth quarter of 2021 and as part of the transition, all mutual funds within the Wells Fargo Funds family were rebranded to Allspring Funds and each individual fund's name replaced "Wells Fargo" with "Allspring".

## **Investment Portfolio**

As of December 31, 2021 and 2020, restricted investments—bond funds and other were \$776,804,000 and \$490,042,000, respectively. These are primarily unspent bond proceeds designated for capital improvements to the Port's facilities and for debt service reserve fund requirements. Others include cash receipts from PFCs and CFCs.

The following tables identify the types and concentration of investments by issuer, and maturities of the Port's investment pool (in thousands). As of December 31, 2021and 2020, the LGIP investment was 49.2% and 39.8% of the Port's total investment pool, respectively.

			)	Percentage					
Investment type		Fair value		Less than 1		1–3		More than 3	of total portfolio
2021									
Washington State Local Government Investment Pool *	\$	708,578	\$	708,578	\$		\$		49.2%
Level 1									
U.S. Treasury Notes		278,519				104,840		173,679	19.4
Level 2									
Federal agencies securities:									
Federal Farm Credit Banks		159,544		20,291				139,253	11.1
Federal Home Loan Bank		226,263						226,263	15.7
Federal Home Loan Mortgage									
Corporation		61,127		14,167		46,960			4.2
Federal National Mortgage									
Association		4,768		4,768					0.4
Total portfolio	\$	1,438,799	\$	747,804	\$	151,800	\$	539,195	100.0%
Accrued interest receivable		2,517		•				·	
Total cash, cash equivalents, and		<u> </u>							
investments	\$	1,441,316							
Percentage of total portfolio		100.0%	)	52.0%	)	10.6%	)	37.4%	
2020									
Washington State Local Government									
Investment Pool *	\$	459,254	\$	459,254	\$		\$		39.8%
Level 1	·	,	·	,	·		·		
U.S. Treasury Notes		122,892		70,098				52,794	10.7
Level 2		122,032		70,090				32,794	10.7
Federal agencies securities:									
Federal Farm Credit Banks		216,193		80,812		20,824		114,557	18.7
Federal Home Loan Bank		210,193		52,482		6,862		159,399	19.0
Federal Home Loan Mortgage		210,743		32,402		0,002		139,399	19.0
Corporation		103,240		20,123		83,117			9.0
Federal National Mortgage		103,240		20,123		03,117			9.0
		22 1 42		25 102		6.060			2.0
Association Total portfolio	<u></u>	32,142	<u>.</u>	25,182	<u>.</u>	6,960		226 750	2.8
Total portfolio	\$	1,152,464	\$	707,951	\$	117,763	\$	326,750	100.0%
Accrued interest receivable		4,174							
Total cash, cash equivalents, and investments	¢	1,156,638							
Percentage of total portfolio	Ş			61 40/		10.2%		20 404	
reitentage of total portiono		100.0%	)	61.4%	ט	10.2%	)	28.4%	

<sup>\*</sup> Includes \$3,877,000 and \$2,984,000 of cash as of December 31, 2021 and 2020, respectively.

## **Investment Authorized by Debt Agreements**

Investment from Fuel Hydrant debt proceeds held by bond trustees are governed by provisions of the debt agreements and subject to compliance with state law. In May 2003, the Port issued Fuel Hydrant Special Facility Revenue Bonds in the amount of \$121,140,000 to pay for all or a portion of the costs of the acquisition, design, and construction by the Port of jet aircraft fuel storage and delivery facilities at SEA. These bonds were fully refunded by the Series 2013 Fuel Hydrant Special Facility Revenue Refunding Bonds in June 2013. The fuel hydrant facility financing

is administered by Computershare Corporate Trust (Trustee). During 2021, Wells Fargo & Company sold its Corporate Trust Services (CTS) business to Computershare Limited. The sale closed during the fourth quarter of 2021 and Wells Fargo CTS became Computershare Corporate Trust.

The following tables identify the types and concentration of investments by issuer and maturities of the Fuel Hydrant Investment Pool (in thousands). As of December 31, 2021 and 2020, 43.3% and 32%, respectively, of the Fuel Hydrant Investment Pool were invested in the AGMMF with security holdings having maturity limits no longer than 13 months. The AGMMF holds securities authorized by the statutes, which means at least 80% of the investments are invested in U.S. government obligations, including repurchase agreements collateralized by U.S. government obligations. The remainder of the AGMMF was invested in AAA rated high-quality, short-term money market instruments. Current credit ratings of the AGMMF are AAAm from S&P and Aaa-mf from Moody's. S&P rates the creditworthiness of money market funds from AAAm (highest) to Dm (lowest). Moody's rates the creditworthiness of money market funds from Aaa-mf (highest) to C-mf (lowest). The balance of the Fuel Hydrant Investment Pool was invested in U.S. Treasury Notes and AAA and AA+ rated U.S. government agency securities. A portion of the proceeds from the Fuel Hydrant bonds, along with monthly facilities rent, are held by the Trustee to satisfy the debt service reserve fund requirement, to make debt service payments, and to pay Trustee and other bond-related fees.

				М	atur	ities (in Ye	ars	)	Percentage
Investment tune		Fair value		Less than 1		1-3		More than 3	of total portfolio
Investment type		value		tilali i		1-3		tilali 3	Po. (10)
2021									
Allspring Government	Ļ	4 216	\$	4 216	Ļ		۲		42.20/
Money Market Fund	\$	4,316	\$	4,316	\$		\$		43.3%
Level 1									
U.S. Treasury Notes		500		500					5.0
Level 2									
Federal agencies securities:									
Federal National Mortgage									
Association		5,147				1,234		3,913	51.7
Total portfolio	\$	9,963	\$	4,816	\$	1,234	\$	3,913	100.0%
Accrued interest receivable		12							
Total cash, cash equivalents, and									
investments	\$	9,975							
Percentage of total portfolio		100.0%	)	48.3%	)	12.4%	)	39.3%	
2020									
Wells Fargo Government									
Institutional Money Market Fund	\$	3,184	\$	3,184	\$		\$		32.0%
Level 1									
U.S. Treasury Notes		507				507			5.1
Level 2									
Federal agencies securities:									
Federal Home Loan Bank		1,005		1,005					10.1
Federal National Mortgage									
Association		5,241						5,241	52.8
Total portfolio	\$	9,937	\$	4,189	\$	507	\$	5,241	100.0%
Accrued interest receivable		16	·	,				•	
Total cash, cash equivalents, and									
investments	\$	9,953							
Percentage of total portfolio		100.0%		42.2%	)	5.1%	)	52.7%	
•									

#### **Interest Rate Risk**

Interest rate risk is the risk that an investment's fair value decreases as market interest rates rise. The Port manages its exposure to this risk by setting maturity limits and duration targets in its investment policy. The investment pool is managed similarly to a short-term fixed income fund. The modified duration of the portfolio, by policy, has a target of 2 plus or minus 50 basis points. A target of 2 is an approximate average life of 27 months. For 2021 and 2020, the modified duration of the portfolio was approximately 2.3. Securities in the portfolio cannot have a maturity longer than 10 years from the settlement date. The LGIP is limited to high-quality obligations with limited maximum (in general, final maturity will not exceed 397 days) and average maturities [weighted average maturity (WAM) will not exceed 60 days], the effect of which is to minimize both market and credit risk. High-quality, highly liquid securities, with relatively short average maturities reduce the LGIP's price sensitivity to market interest rate fluctuations. As of December 31, 2021 and 2020, the LGIP WAM was 34 days and 49 days, respectively.

As of December 31, 2021 and 2020, the modified duration of the Fuel Hydrant Investment Pool was approximately 3.1 and 2.5, respectively. As of December 31, 2021 and 2020, \$4,316,000 and \$3,184,000, respectively, of the Fuel Hydrant Investment Pool was invested in the AGMMF, was uninsured, and was registered in the name of the Trustee.

#### **Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of the failure of the counter-party, the Port will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. To mitigate this risk, the Port's investment policy requires that all security transactions, including repurchase agreements, are settled on a delivery versus payment basis. This means that payment is made simultaneously with the receipt of the securities. The securities are delivered to the Port's safekeeping bank, with the exception of the LGIP. The LGIP investment policy requires that both purchased and collateral securities be held by the master custodian, currently Northern Trust, acting as an independent third party, in its safekeeping or trust department. LGIP participants may contribute and withdraw funds on a daily basis. Participants must inform the OST of any contribution or withdrawal over \$1 million no later than 9 a.m. on the same day the transaction is made. Contributions or withdrawals for \$1 million or less can be requested at any time prior to 10 a.m. on the day of the transaction. However, participants may complete transactions greater than \$1 million when notification is made between 9 a.m. and 10 a.m., at the sole discretion of the OST. All participants are required to file with the OST documentation containing the names and titles of the officials authorized to contribute or withdraw funds.

#### **Accounting for Leases** Note 3.

The Port enters into operating leases with tenants for the use of properties, including Maritime Division cruise terminals and maritime industrial properties, Aviation Division space and land rentals with minimum annual guarantees, and Economic Development Division commercial and industrial properties. As the leased properties involved are in part used by internal Port operations, it is not reasonably determinable to segregate the value of the assets associated with producing minimum rental income from the value of the assets associated with an entire facility. For the years ended December 31, 2021, 2020, and 2019, the Port recognized contingent rent revenue of \$355,272,000, \$304,094,000 and \$430,335,000, respectively. Under certain lease agreements, contingent rent, which comes primarily from concessions and airline agreements, provides for an additional payment to the Port beyond the fixed rent. Contingent rent is based on the tenant's operations, including but not limited to usage, revenues, or volumes.

Minimum future rental income on noncancelable operating leases on Maritime terminals, SEA facilities, and Economic Development properties are as follows (in thousands):

Years ended December 31,	
2022	\$ 75,159
2023	62,535
2024	54,028
2025	50,870
2026	45,786
Thereafter	388,289
Total	\$ 676,667

In 2020, the Commission authorized short-term economic relief to customers, airlines, concessionaires and tenants located at various Port properties to address impacts of the economic crisis resulting from the COVID-19 pandemic. The Port established a Deferral Payment Program with its customers for the financial sustainability of the Port's operations given the public health measures imposed on the Port and its customers. For the years ended December 31, 2021 and 2020, the amount of operating revenues, mainly related to property rentals and the related taxes, included in the Deferral Payment Program was \$2,897,000 and \$60,017,000, respectively. As of December 31, 2021 and 2020, the outstanding amount included in current accounts receivable was \$1,332,000 and \$10,860,000, respectively. As of December 31, 2021 and 2020, the outstanding amount included in noncurrent accounts receivable, as other long-term assets, was \$857,000 and \$2,373,000, respectively. The majority of the repayment periods for the outstanding balances range from six months to thirty months.

Effective June 2003, the Port entered into a fuel system lease with SeaTac Fuel Facilities LLC, whereby the members are some of the commercial air carriers currently operating at SEA. The lessee payments of facilities rent are made directly to a trustee in the amounts and at the times required to pay the principal and premium, if any, and interest on the Special Facility Revenue Bonds issued to pay for all or a portion of the costs of the acquisition, design, and construction by the Port of jet aircraft fuel storage and delivery facilities at SEA. The fuel system is intended to be the exclusive system for storage and delivery to commercial air carriers of jet aircraft fuel at SEA. The lease, which represents an unconditional obligation of the lessee, extends until the later of July 31, 2033, or the repayment of the bonds. SeaTac Fuel Facilities LLC was created by a consortium of airlines operating at SEA for the purpose of entering the lease and managing the fuel hydrant system. The future rental income is based on debt service requirements which are as follows: \$7,023,000 for 2022, \$7,023,000 for 2023, \$6,996,000 for 2024, \$6,985,000 for 2025, \$6,986,000 for 2026, and \$40,893,000 for the years thereafter; these amounts are not included in the table above. All special facility lease revenues are restricted and are to be used solely for debt service on the bonds and not for Port operations.

# Note 4. Capital Assets

Capital assets consist of the following at December 31 (in thousands):

	Beginning balance	Additions/ transfers	Retirements/ transfers	Ending balance
2021				
Capital assets, not being depreciated:				
Land and air rights	\$ 1,987,185	\$ 30,544		\$ 2,017,729
Art collections and others	9,017	4,305		13,322
Total	1,996,202	34,849		2,031,051
Capital assets being depreciated:				
Facilities and improvements	5,755,448	414,147	(45,588)	6,124,007
Equipment, furniture, and fixtures	583,005	110,404	(14,600)	678,809
Total	6,338,453	524,551	(60,188)	6,802,816
Total capital assets	8,334,655	559,400	(60,188)	8,833,867
Less accumulated depreciation for:				
Facilities and improvements	(2,471,689)	(152,879)	20,437	(2,604,131)
Equipment, furniture, and fixtures	(326,638)	(37,804)	14,231	(350,211)
Total	(2,798,327)	(190,683)	34,668	(2,954,342)
Construction work in progress	1,347,447	423,797	(559,204)	1,212,040
Total capital assets—net	\$ 6,883,775	\$ 792,514	\$ (584,724)	\$ 7,091,565
2020				
Capital assets, not being depreciated:			-	
Land and air rights	\$ 2,006,216	\$ 168	\$ (19,199)	\$ 1,987,185
Art collections and others	9,017			9,017
Total	2,015,233	168	(19,199)	1,996,202
Capital assets being depreciated:				
Facilities and improvements	5,596,821	228,683	(70,056)	5,755,448
Equipment, furniture, and fixtures	552,242	45,054	(14,291)	583,005
Total	6,149,063	273,737	(84,347)	6,338,453
Total capital assets	8,164,296	273,905	(103,546)	8,334,655
Less accumulated depreciation for:				
Facilities and improvements	(2,364,754)	(145,908)	38,973	(2,471,689)
Equipment, furniture, and fixtures	(305,408)	(34,178)	12,948	(326,638)
Total	(2,670,162)	(180,086)	51,921	(2,798,327)
Construction work in progress	1,085,412	542,327	(280,292)	1,347,447
Total capital assets—net	\$ 6,579,546	\$ 636,146	\$ (331,917)	\$ 6,883,775

# Note 5. Long-Term Debt

The Port's long-term debt outstanding as of December 31, 2021, consists of the following (in thousands):

Pand type	Coupon	Maturity	Beginning	Principal payments and		Ending
Bond type (by Bond issue)	rates (%)	dates	balance	refundings	Issuance	balance
Revenue bonds:						
First lien:						
Series 2003 A	5.25	2021	\$ 12,830	\$ 12,830	\$	\$
Series 2009 B-2	0*	2025-2031	22,000			22,000
Series 2011 B	5	2021-2026	57,790	57,790		
Series 2016 B	5	2022-2032	115,885	7,280		108,605
Series 2016 C	1.88-3.32	2022-2032	5,475	400		5,075
Series 2021	5	2022-2026			43,015	43,015
Total			213,980	78,300	43,015	178,695
Intermediate lien:						
Series 2010 B	4.25-5	2022-2040	184,995	184,995		
Series 2010 C	5	2022-2014				
Series 2012 A	3–5	2022-2033	•			288,705
Series 2012 B	5	2022-2024	•			52,375
Series 2013	4.5–5	2022-2029	•			127,155
Series 2015 A	3–5	2022-2040	•			64,380
Series 2015 B	5	2022-2035				164,155
Series 2015 C	5	2022-2040				198,585
Series 2016	4–5	2025-2030	,	*		99,095
Series 2017 A	5	2027-2028	•			16,705
Series 2017 B	2.43-3.76	2022-2036				217,405
Series 2017 C	5-5.25	2022-2042	•	7,790		297,045
Series 2017 D	5	2022-2027				64,900
Series 2018 A	3.85-5	2022-2043				455,410
Series 2018 B	5	2022-2028				68,340
Series 2019	4–5	2022-2044				452,775
Series 2021A	5	2021-2030		10,730	47,025	36,295
Series 2021B	4–5	2022-2040			148,765	148,765
Series 2021C	4–5	2022-2046			514,390	514,390
Series 2021D	0.77-2.15	2024-2031			41,395	41,395
Total			2,920,245	363,945	751,575	3,307,875
Subordinate lien:						
Series 1997		2021	19,235	19,235		
Series 2008	0.11**			. ,,233		158,300
Commercial paper	0.13	2022		20,805		27,665
Total	3.73		226,005	40,040		185,965
Revenue bond totals			\$ 3,360,230		\$ 794,590	\$ 3,672,535

(Continued)

 $<sup>{}^*\</sup>textit{Capital Appreciation Bonds have a zero coupon rate}. The approximate maximum yield to maturity is 7.4\%.$ 

<sup>\*\*</sup> Variable interest rates as of December 31, 2021.

Bond type	Coupon	Maturity	Beginning	Principal payments and		Ending
(by Bond issue)	rates (%)	dates	balance	refundings	Issuance	balance
General obligation bonds:						
Series 2011	5.5-5.75	2023-2025	\$ 29,965	\$ 11,470	\$	\$ 18,495
Series 2013 A	4–5	2022-2023	27,630	6,325		21,305
Series 2013 B	2.77	2025	4,055	2,830		1,225
Series 2015	4–5	2022-2040	130,450	6,150		124,300
Series 2017	5	2022-2042	119,075	3,045		116,030
Total			311,175	29,820		281,355
Passenger facility charge						
revenue bonds:						
Series 2010 A	5	2021-2023	51,110	51,110		
Total			51,110	51,110		
Fuel Hydrant special						
facility revenue bonds:						
Series 2013	3.45-5	2022-2033	65,135	4,040		61,095
Total			65,135	4,040		61,095
Bond totals			3,787,650	567,255	794,590	4,014,985
Unamortized bond premium—net			325,666			453,033
Total debt			4,113,316			4,468,018
Less current maturities of long-term c	lebt:					
First lien revenue bonds			(28,915)			(15,545)
Intermediate lien revenue bonds			(119,820)			(168,725)
Subordinate lien revenue bonds			(48,470)			(27,665)
General obligation bonds			(23,940)			(20,060)
Passenger facility charge revenue b	onds		(16,210)			
Fuel Hydrant special facility revenu			(4,040)			(4,240)
Total current maturities of long			(241,395)			(236,235)
Long-term debt			\$ 3,871,921			\$4,231,783

(Concluded)

The Port's long-term debt outstanding as of December 31, 2020, consists of the following (in thousands):

				Principal		
Bond type	Coupon	Maturity	Beginning	payments and		Ending
(by Bond issue)	rates (%)	dates	balance	refundings	Issuance	balance
Revenue bonds:						
First lien:						
Series 2003 A	5.25	2021	\$ 25,020	\$ 12,190	\$	\$ 12,830
Series 2009 B-2	0*	2025-2031	22,000			22,000
Series 2011 B	5	2021-2026	64,965	7,175		57,790
Series 2016 B	5	2021-2032	122,820	6,935		115,885
Series 2016 C	1.65-3.32	2021-2032	5,870	395		5,475
Total			240,675	26,695		213,980
Intermediate lien:						
Series 2010 B	4.25-5	2022-2040	196,130	11,135		184,995
Series 2010 C	4.25-5 5	2022-2040	•	28,735		48,400
Series 2010 C	3–5	2022-2024	302,555	20,/33		302,555
Series 2012 A Series 2012 B	5–5 5	2021–2033		15 000		68,215
Series 2012 B	4.5–5	2021-2024	127,155	15,090		127,155
	4.5-5 3-5			1.050		66,420
Series 2015 A Series 2015 B	3-3 5	2021–2040 2021–2035	68,370 211,945	1,950 23,295		188,650
	5			6,885		205,810
Series 2015 C Series 2016	5 4–5	2021–2040 2025–2030	212,695 99,095	0,885		
			,			99,095
Series 2017 A	5	2027-2028	,	15 205		16,705
Series 2017 B	2.23-3.76	2021–2036	,	15,295		233,270
Series 2017 C	5-5.25	2021-2042	312,245	7,410		304,835
Series 2017 D	5	2021–2027	82,550	8,615		73,935
Series 2018 A	3.85-5	2021–2043	470,430	3,910		466,520
Series 2018 B	5	2021-2028	83,855	7,560		76,295
Series 2019	4–5	2021–2044	457,390	120.000		457,390
Total			3,050,125	129,880		2,920,245
Subordinate lien:						
Series 1997	0.12 **	* 2022	28,430	9,195		19,235
Series 1999 A	5.5	2020	14,380	14,380		
Series 2008	0.12 **	* 2033	158,300			158,300
Commercial paper	0.18	2021	17,655		30,815	48,470
Total			218,765	23,575	30,815	226,005
Revenue bond totals			\$ 3,509,565	\$ 180,150	\$ 30,815	\$ 3,360,230

(Continued)

<sup>\*</sup> Capital Appreciation Bonds have a zero coupon rate. The approximate maximum yield to maturity is 7.4%.

<sup>\*\*</sup> Variable interest rates as of December 31, 2020.

Bond type (by Bond issue)	Coupon rates (%)	Maturity dates	Beginning balance	Principal payments and refundings	Issuance	Ending balance
General obligation bonds:	10000 (70)					
Series 2011	5.25-5.75	2021–2025	\$ 35,270	\$ 5,305	\$	\$ 29,965
Series 2013 A	4–5	2021-2023	27,630	,		27,630
Series 2013 B	2.17-2.77	2021-2025	14,295	10,240		4,055
Series 2015	4–5	2021-2040	136,300	5,850		130,450
Series 2017	5	2021-2042	121,975	2,900		119,075
Total			335,470	24,295		311,175
Passenger facility charge revenue						
bonds:						
Series 2010 A	5	2021–2023	66,550	15,440		51,110
Total			66,550	15,440		51,110
Fuel Hydrant special facility						
revenue bonds:						
Series 2013	3.45–5	2021–2033	68,980	3,845		65,135
Total			68,980	3,845		65,135
Bond totals			3,980,565	223,730	30,815	3,787,650
Unamortized bond premium—net			364,235			325,666
Total debt			4,344,800			4,113,316
Less current maturities of long-term de	bt:					
First lien revenue bonds			(26,695)			(28,915)
Intermediate lien revenue bonds			(109,450)			(119,820)
Subordinate lien revenue bonds			(32,035)			(48,470)
General obligation bonds			(24,295)			(23,940)
Passenger facility charge revenue bo	nds		(15,440)			(16,210)
Fuel Hydrant special facility revenue	bonds		(3,845)			(4,040)
Total current maturities of long-te			(211,760)			(241,395)
Long-term debt			\$4,133,040			\$ 3,871,921

(Concluded)

## **Revenue Bonds**

Revenue Bonds are payable from and secured solely by a pledge of net revenues of the Port as defined in the Port's bond resolutions. The pledge of net revenues is broadly applied but certain revenues that are separately pledged or restricted from availability to pay revenue bond debt service are excluded; examples include PFCs, CFCs, SeaTac fuel facility rent, and Stormwater Utility revenue. The Port has established a lien upon net revenues, consisting of a First Lien, Intermediate Lien, and Subordinate Lien. By Washington State law, the Port cannot use its tax levy to pay debt service on Revenue Bonds, but can use it to pay operating expenses, thereby increasing revenues available to pay revenue bond debt service.

In June 2021, the Port issued \$751,575,000 in Series 2021ABCD Intermediate Lien Revenue and Refunding Bonds. Series 2021A, \$47,025,000, is being used to pay for or reimburse costs of capital improvements to Airport facilities and to fully refund the outstanding Series 2010A PFC Revenue Refunding Bonds. Series 2021B, \$148,765,000, was used to fully refund the outstanding Series 2010B Intermediate Lien Revenue and Refunding Bonds. Series 2021C, \$514,390,000, is being used to pay for or reimburse costs of capital improvements to Airport facilities and to fully refund the outstanding Series 2010C Intermediate Lien Revenue Refunding Bonds. Series 2021D, \$41,395,000 is being used to pay for or reimburse costs of capital improvements to Airport facilities. Series 2021A, 2021C, and 2021D are also being used to pay a portion of the interest on the bonds during construction. A portion of each bond series was also used to pay the costs of issuing the bonds and to contribute to the Intermediate Lien Common Reserve Fund. The bonds have coupon rates ranging from 0.77% to 5% with maturities ranging from 2021 to 2046. The interest on the Series 2021A and Series 2021B Bonds is payable on June 1 and December 1 of each year, commencing on December 1, 2021. The interest on the Series 2021C and Series 2021D Bonds is payable on February 1 and August 1 of each year, commencing on August 1, 2021. Series 2021A Bonds are not subject to redemption prior to their scheduled maturities. Certain maturities of Series 2021BCD Bonds are subject to optional redemption by the Port prior to their scheduled maturities and certain maturities of the Series 2021C Bonds are also subject to mandatory sinking fund redemption. The economic gain resulting from the 2021ABC Bonds refunding transaction was \$65,241,000, while the Port also decreased its aggregate debt service payments by \$73,294,000 over the life of the refunding bonds.

In June 2021, the Port also issued \$43,015,000 in Series 2021 First Lien Revenue Refunding Bonds, which were used to partially refund the outstanding Series 2011B Revenue Refunding Bonds and to pay the costs of issuing the bonds. The bonds have a coupon rate of 5% with maturities ranging from 2022 to 2026. The interest on the Series 2021 First Lien Bonds is payable on March 1 and September 1, commencing on March 1, 2022. The 2021 First Lien Bonds are not subject to redemption prior to their scheduled maturities. The economic gain resulting from the 2021 Bonds refunding transaction was \$6,615,000, while the Port also decreased its aggregate debt service payments by \$6,680,000 over the life of the refunding bonds.

## **Capital Appreciation Revenue Bonds**

During July 2009, the Port issued \$22,000,000 in Series 2009B-2 Taxable Capital Appreciation Revenue Bonds. Interest on the 2009B-2 Bonds is compounded semiannually but is payable only upon maturity. As of December 31, 2021 and 2020, the accreted value of the Series 2009B-2 Taxable Capital Appreciation Revenue Bonds was \$54,407,000 and \$50,594,000 respectively, and the ultimate accreted value of \$83,600,000 will be reached at final maturity in 2031.

#### Subordinate Lien Variable Rate Demand Bonds

Included in long-term debt are two Subordinate Lien Variable Rate Demand Bonds (VRDB), Series 1997 and Series 2008. Series 1997 VRDB were redeemed in December 2021 and are no longer outstanding as of December 31, 2021. Series 2008 VRDB bear interest at a weekly rate determined through a remarketing process in which the remarketing agent, currently Morgan Stanley, resets the rate based on market supply and demand for the bonds. The bonds are subject to mandatory tender for purchase and to optional redemption prior to their scheduled maturities. The bonds also contain a "put" feature that, in their current mode, gives bondholders the option to demand payment before the bonds mature, with seven days' notice delivered to the Port's remarketing and fiscal agents. These bonds are backed by letters of credit (LOC).

Series 1997 VRDB — In 1997, the Port issued \$108,830,000 in Series 1997 Subordinate Lien Revenue Bonds that have a final maturity date of September 1, 2022. The proceeds were used toward the cost of acquiring certain marine facilities and to pay costs of issuing the Series 1997 Bonds. Since 2011, the outstanding Series 1997 VRDB were supported by an LOC reimbursement agreement with Bank of America. The Port made a final early principal payment of \$19,235,000 on the outstanding Series 1997 VRDB in December 2021.

Series 2008 VRDB — In 2008, the Port issued \$200,715,000 in Series 2008 Subordinate Lien Revenue Refunding Bonds that have a final maturity date of July 1, 2033. The proceeds were used to fully refund Series 2003C Subordinate Lien Revenue Bonds and to pay the costs of issuing the Series 2008 Bonds.

On June 1, 2013, the Port entered into a LOC agreement with MUFG Bank, Ltd., f/k/a The Bank of Tokyo- Mitsubishi UFJ, Ltd in the amount of \$204,212,000. In May 2021, the Port and MUFG Bank, Ltd. entered into a third amendment to the agreement, which extended the scheduled expiration date to May 31, 2024 and modified other terms. As of December 31, 2021, the stated amount on the LOC was \$161,058,000. If the remarketing agent is unable to resell any bonds that are "put" within six months of the "put" date, the Port has a reimbursement agreement with MUFG Bank, Ltd. to convert the bonds to an installment loan payable in equal quarterly installments over a five-year period bearing an interest rate no less than 8.5%. No principal payments were made in 2021 or 2020.

There were no borrowings drawn against either LOC during 2021 and 2020; therefore, there were no outstanding obligations to either LOC provider at December 31, 2021 or 2020.

## **Commercial Paper**

In September 2020, the Commission approved amendments to the Port's Subordinate Lien Revenue Notes (commercial paper) program authorizing resolution to extend the expiration until June 1, 2041 and to increase the aggregate authorized principal amount from \$250 million to \$400 million for the purpose of financing and refinancing capital improvements within the Port, for working capital, and for paying maturing revenue notes of the same series and/or reimbursing the credit providers for advances made. Commercial paper is to have a maturity of no longer than 270 days; upon maturity, the notes are either paid down by the Port or remarketed by Barclays Capital, Inc.

The Port's commercial paper program is backed by two direct pay LOC's.

- On October 29, 2010, the Port entered into a LOC reimbursement agreement with Bank of America in the amount of \$108,000,000, amended in 2015 to \$130,000,000. In May 2021, the LOC expiration date was amended again to May 31, 2024.
  - If the Port were to draw liquidity under the reimbursement agreement and the remarketing agent is unable to resell any notes within six months, and if the Port has not replaced the LOC or converted the bonds, the Port is able to convert the commercial paper to an installment loan payable to Bank of America in 10 equal, semiannual installments bearing an interest rate of no less than 8.5%.
- On November 20, 2015, the Port entered into a LOC reimbursement agreement with Sumitomo Mitsui Banking Corporation (Sumitomo) in the amount of \$125,000,000, with an expiration date of November 19, 2020. In October 2020, the Port and Sumitomo entered into a first amendment to the agreement to extend the expiration date to October 27, 2023 and to modify other terms.
  - If the Port were to draw liquidity under the reimbursement agreement and the remarketing agent is unable to resell any notes within six months, and if the Port has not replaced the LOC or converted the bonds, the Port is able to convert the commercial paper to an installment loan payable to Sumitomo in 10 equal, semiannual installments bearing an interest rate of no less than 9.5%.

There were no outstanding obligations to either LOC provider at December 31, 2021 and 2020.

In 2020, the Port issued \$30,815,000 of commercial paper to redeem or defease certain outstanding revenue bond debt service due in 2020 and 2021.

In December 2021, the Port paid down \$20,805,000 of commercial paper that was issued in 2020 to redeem a portion of the 2010B Intermediate Lien Revenue and Refunding Bonds and to defease a portion of the 2010C Intermediate Lien Revenue Refunding Bonds.

Commercial paper advances outstanding totaled \$27,665,000 and \$48,470,000 at December 31, 2021 and 2020, respectively. Commercial paper advances are included in current maturities of long-term debt on the Statement of Net Position.

In January 2022, the Port paid down \$17,655,000 of existing commercial paper with proceeds of the Series 2022A Limited Tax GO Bonds.

## **General Obligation Bonds**

GO Bonds are limited tax general obligations of the Port. The Port has statutory authority to levy non-voted property taxes for general purposes and to pay debt service on its limited tax general obligation bonds. The Port has covenanted to make annual levies of ad valorem taxes in amounts sufficient, together with other legally available funds, to pay the principal of and interest on GO Bonds as they shall become due. GO Bond holders do not have a security interest in specific revenues or assets of the Port.

In January 2022, the Port issued \$109,460,000 in Series 2022 Limited Tax GO and Refunding Bonds. Series 2022A, \$15,115,000, were used to finance eligible Port costs, including paying commercial paper issued to finance such costs and to pay the costs of issuing the bonds. Series 2022B, \$94,345,000 was used to finance eligible Port costs, to fully refund the Port's outstanding Series 2011 Limited Tax GO Refunding Bonds, and to pay the costs of issuing the bonds. The bonds have coupon rates ranging from 0.5% to 5% with maturities ranging from 2022 to 2041. The interest on the Series 2022AB GO and Refunding Bonds is payable on June 1 and December 1 of each year, commencing on June 1, 2022. Series 2022A GO Bonds are not subject to redemption prior to their scheduled maturities. Certain maturities of Series 2022B GO Bonds are subject to optional redemption prior to their scheduled maturities. The economic gain resulting from the refunding was \$2,097,000, while the Port also decreased its aggregate debt service payments by \$2,158,000 over the life of the Refunding Bonds.

On April 28, 2020, the Commission provided approval for the Port to obtain a bank facility in the form of a line of credit or a term loan. In June 2020 the Port entered into an agreement with JP Morgan Chase Bank, National Association to obtain a revolving credit facility up to a maximum amount of \$150,000,000 for a term of three years, for the purpose of providing liquidity in response to the global pandemic. The facility is a general obligation of the Port, backed by the full faith and credit of the Port including revenues and tax receipts, and the variable rate of interest is based on LIBOR plus a spread based on the Port's GO bond ratings. In November 2021, the Port and JP Morgan Chase Bank National Association amended the agreement to extend the scheduled expiration date to June 4, 2024, to reduce the maximum amount from \$150,000,000 to \$75,000,000, and to modify other terms. As of December 31, 2021, no borrowing on this facility has occurred.

#### **PFC Revenue Bonds**

In 1998, the Port issued \$262,500,000 of PFC Revenue Bonds, Series 1998 pursuant to a PFC Master Resolution. During December 2010, the Port issued \$146,465,000 of PFC Revenue Refunding Bonds, Series 2010 to refund certain outstanding Series 1998 PFC Bonds. PFC Bonds are special fund obligations of the Port payable solely from, and secured by, a pledge of PFC revenues imposed by SEA. The Port, as authorized by the FAA, has the authority to use PFC revenues to: pay PFC issued debt; pay eligible projects costs (definitions, terms, and conditions are set by the FAA); and pay revenue bond debt service related to PFC eligible projects at SEA. Neither the full faith and credit of the Port nor the taxing power of the Port is pledged for the payment of the principal of or interest on PFC Bonds. PFC Bonds are not secured by a lien on properties or improvements at SEA, nor by a pledge of other revenues derived by the Port.

In June 2021, the outstanding Series 2010A PFC Revenue Refunding Bonds were fully refunded by Series 2021A Intermediate Lien Revenue and Refunding Bonds.

There were no PFC Revenue Bonds outstanding as of December 31, 2021. PFC Revenue Bonds in the amount of \$51,110,000 were outstanding as of December 31, 2020.

## **Fuel Hydrant Special Facility Revenue Bonds**

In May 2003, the Port issued Fuel Hydrant Special Facility Revenue Bonds in the amount of \$121,140,000 to pay for all or a portion of the costs of the acquisition, design, and construction by the Port of jet aircraft fuel storage and delivery facilities at SEA. In June 2013, the Port issued \$88,660,000 in Series 2013 Fuel Hydrant Special Facility Revenue Refunding Bonds, which were used to fully refund the outstanding Series 2003 Fuel Hydrant Special Facility Revenue Bonds, and to pay the costs of issuing the bonds.

The Port undertook the development of the fuel system to lower the cost of fuel service at SEA, improve SEA safety by reducing the need for fuel trucks to operate on the airfield, and address environmental concerns created by the original fuel system. This fuel hydrant facility was fully operational in 2006. The fuel facility is leased for 40 years (including two five-year option periods) to the Lessee, a limited liability company formed by a consortium of airlines for the purpose of providing jet fuel storage and distribution at SEA. The Port owns the system and the Lessee will

oversee day-to-day management. The Lessee is obligated to collect the fuel system fees and to make monthly rent payments including a base rent for the land to the Port and facilities rent to the Trustee. Facilities rent is established at an amount sufficient to pay semiannual debt service, replenish any deficiency in the debt service reserve fund, and pay other fees associated with the bonds, including the Trustee fee.

In addition, the Lessee has provided a guaranty and a security agreement to the Trustee, securing the Lessee's obligation to pay principal and interest on the bonds. Proceeds from the bonds are held by the Trustee. At December 31, 2021 and 2020, there were \$9,963,000 and \$9,937,000, respectively, of Fuel Hydrant Special Facility Revenue Bonds proceeds and rent payments held for debt service reserve fund and debt service payments. The unspent bond proceeds were reported as current restricted cash and cash equivalents and restricted long-term investments.

Additional information on the investment of the unspent bond proceeds of the Fuel Hydrant Special Facility Revenue Bonds can be found in Note 2 in the accompanying Notes to Financial Statements.

Fuel Hydrant Special Facility Revenue Bonds in the amount of \$61,095,000 and \$65,135,000 were outstanding as of December 31, 2021 and 2020, respectively.

#### **Events of Default, Termination, and Acceleration Clauses**

In the event of a default, owners of Port bonds may pursue remedies available under the terms of respective bond resolutions but are limited to such actions that may be taken at law or in equity. No mortgage or security interest has been granted or lien created in any real property of the Port to secure the payment of any of the Port's bonds. Port bonds are not subject to acceleration upon an event of default.

## **Arbitrage Rebate**

The Port monitors the existence of any rebatable arbitrage interest income associated with its tax-exempt debt. The rebate is based on the differential between the interest earnings from the investment of the bond proceeds and the interest expense associated with the respective bonds. Each outstanding bond issue has potential arbitrage rebatable earnings; however, management estimates indicated that no arbitrage rebate liability existed as of December 31, 2021 and 2020.

## Schedule of Debt Service

Aggregate annual payments on Revenue Bonds, GO Bonds, Fuel Hydrant Special Facility Revenue Bonds, and commercial paper outstanding at December 31, 2021, are as follows (in thousands):

	Principal	Interest	Total
2022	\$ 236,235	\$ 179,925	\$ 416,160
2023	216,295	169,748	386,043
2024	217,700	159,344	377,044
2025	200,333	158,690	359,023
2026	202,630	149,442	352,072
2027–2031	998,047	593,496	1,591,543
2032–2036	955,530	330,570	1,286,100
2037–2041	654,530	160,401	814,931
2042–2046	333,685	33,226	366,911
Total	\$ 4,014,985	\$ 1,934,842	\$ 5,949,827

#### **Conduit Debt** Note 6.

The Port has conduit debt obligations totaling \$66,025,000 and \$74,725,000 at December 31, 2021 and 2020, which are not a liability or contingent liability of the Port. The Port has not recorded these obligations, or the related assets, on the accompanying financial statements, as the Port has no obligation for the outstanding bonds beyond what is provided in the leasing arrangements.

Since 1982, the Port, through its blended component unit, the IDC, has issued tax-exempt nonrecourse revenue bonds to finance industrial development of transshipment, manufacturing, airport, dock, and wharf facilities within the corporate boundaries of the Port. These revenue bonds are secured by revenues derived from the industrial development facilities funded by the revenue bonds and leased to the IDC. No ad valorem tax levy revenues or other revenues of the Port (other than the IDC lease revenues) are pledged to pay the debt service on the bonds, and no liens (other than the IDC properties) are pledged as collateral for the debt.

## Note 7. Long-Term Liabilities

The following is a summary of the net pension liability, environmental remediation liability, bonds interest payable, total OPEB liability, as well as lease securities and other activities that make up the Port's long-term liabilities for the years ended December 31 (in thousands):

		ginning		.1141	_			nding		urrent		ng-term				
	b	alance	Ad	ditions	Reductions		Reductions		Reductions		b	alance	p	ortion	portion	
2021																
Net pension liability	\$	51,124	\$	11,249	\$	(47,599)	\$	14,774	\$		\$	14,774				
Environmental																
remediation liability (a)		83,954		46,360		(9,501)		120,813		20,372		100,441				
Bonds interest payable		28,593		3,814				32,407				32,407				
Total OPEB liability		20,436		1,235		(899)		20,772				20,772				
Lease securities and other		7,230		1,701		(458)		8,473				8,473				
Total	\$	191,337	\$	64,359	\$	(58,457)	\$	197,239								
2020																
Net pension liability	\$	50,626	\$	13,434	\$	(12,936)	\$	51,124	\$		\$	51,124				
Environmental																
remediation liability (a)		90,716		6,983		(13,745)		83,954		22,684		61,270				
Bonds interest payable		25,047		3,546				28,593				28,593				
Total OPEB liability		18,878		2,689		(1,131)		20,436				20,436				
Lease securities and other		6,962		870		(602)		7,230				7,230				
Total	\$	192,229	\$	27,522	\$	(28,414)	\$	191,337								

<sup>(</sup>a) The current portion of the environmental remediation liability is included in the accounts payable and accrued expenses in the Statement of Net Position.

## Note 8. Enterprise Fund Pension Plans

Substantially all of the Port's full-time and qualifying part-time employees participate in one of the following statewide public employee retirement plans administered by the DRS. The State Legislature establishes and amends laws pertaining to the creation and administration of all public employee retirement systems.

## Public Employees' Retirement System (PERS)

## **Plan Description**

PERS retirement benefit provisions are contained in Chapters 41.34 and 41.40 RCW. PERS is a cost-sharing, multiple-employer retirement system composed of three separate pension plans for membership purposes. PERS Plan 1 and PERS Plan 2 are defined benefit plans. PERS Plan 3 is a defined benefit plan with a defined contribution component. Participants who joined PERS by September 30, 1977, are Plan 1 members. Plan 1 is closed to new entrants. Those joining thereafter are enrolled in Plan 2 or Plan 3.

PERS is composed of and reported as three separate plans for accounting purposes. Plan 1 accounts for the defined benefits of Plan 1 members. Plan 2/3 accounts for the defined benefits of Plan 2 members and the defined benefit portion of benefits for Plan 3 members. Plan 3 accounts for the defined contribution portion of benefits for Plan 3 members. Although members can only belong to either Plan 2 or Plan 3, the defined benefits of Plan 2 and Plan 3 are accounted for in the same pension trust fund. All assets of Plan 2/3 may legally be used to pay the defined benefits of any of the Plan 2 or Plan 3 members or beneficiaries, as the terms of the plans define. Therefore, Plan 2/3 is considered a single plan for accounting purposes.

Retirement benefits are financed by employee and employer contributions and investment earnings. All plans provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Under PERS plans, annual cost-of-living allowances are linked to the Seattle Consumer Price Index (CPI) to a maximum of 3% annually.

## Vesting

Both PERS Plan 1 and Plan 2 members are vested after the completion of five years of eligible service. Plan 3 members are vested in the defined benefit portion of their plan after 10 years of service, or after five years of service if 12 months of that service are earned after age 44.

## **Benefits Provided**

PERS Plan 1 retirement benefits are determined as 2% of the member's average final compensation (AFC) times the member's years of service, capped at 60%. AFC is the average of the member's 24 consecutive highest-paid service credit months. Plan 1 members are eligible for retirement from active status at any age after 30 years of service, at age 55 with at least 25 years of service, or at age 60 with five years of service. Members retiring from inactive status prior to the age of 65 may receive actuarially-reduced benefits.

PERS Plan 2/3 retirement benefits are determined as 2% of the member's AFC times the member's years of service for Plan 2 and 1% of the member's AFC for Plan 3. AFC is the monthly average of the member's 60 consecutive highest-paid service credit months. PERS Plan 2/3 has no cap on years of service credit. Retirement before age 65 is considered an early retirement. PERS Plan 2/3 members who have at least 20 years of service credit and are 55 years of age or older are eligible for early retirement with a reduced benefit. The benefit is reduced by a factor that varies according to age for each year before age 65.

#### **Contributions**

Each biennium, the Washington State Pension Funding Council adopts PERS Plan 1 employer contribution rates, PERS Plan 2 employer and employee contribution rates, and PERS Plan 3 employer contribution rates. The PERS Plan 1 member contribution rate is established by statute. The PERS Plan 2/3 employer and employee contribution rates are developed by the Office of the State Actuary (OSA) to fully fund Plan 2 and the defined benefit portion of Plan 3. The Plan 2/3 employer rates include a component to address the PERS Plan 1 unfunded actuarial accrued liability. PERS Plan 3 members can choose their contribution from six contribution rate options ranging from 5% to 15%. Once an option has been selected, the employee contribution rate choice is irrevocable unless the employee changes employers. All employers are required to contribute at the level established by the legislature.

The PERS Plans required contribution rates (expressed as a percentage of covered payroll), excluding an administrative expense of 0.18% from the employer contribution rate, for the years ended December, were as follows:

		PERS	PERS	PERS
	Effective date	Plan 1	Plan 2	Plan 3
2021				
Port	Jan 1 to Jun 30	12.79%	12.79%	12.79%
	Jul 1 to Dec 31	10.07	10.07	10.07
Plan member	Jan 1 to Jun 30	6.00	7.90	varies
	Jul 1 to Dec 31	6.00	6.36	varies
2020				
Port	Jan 1 to Aug 31	12.68%	12.68%	12.68%
	Sep 1 to Dec 31	12.79	12.79	12.79
Plan member	Jan 1 to Dec 31	6.00	7.90	varies

For the years ended December 31, the Port's employer contributions, excluding administrative expense, made to the PERS Plan 1 and PERS Plan 2/3 were as follows (in thousands):

	PERS Plan 1				
2021	\$ 88	\$	14,813		
2020	127		18,653		
2019	149		15,993		

## Law Enforcement Officers' and Fire Fighters' Retirement System (LEOFF)

## **Plan Description**

LEOFF's retirement benefit provisions are contained in Chapters 41.26 and 41.45 RCW. LEOFF is a cost-sharing, multiple-employer retirement system comprising two separate defined benefit pension plans for both membership and accounting purposes. Participants who joined LEOFF by September 30, 1977, are Plan 1 members. LEOFF Plan 1 was closed to new entrants. Those joining thereafter are enrolled in LEOFF Plan 2. Membership includes all full-time local law enforcement officers and fire fighters.

Retirement benefits are financed from employee and employer contributions, investment earnings, and legislative appropriation. The legislature, by means of a special funding arrangement, appropriates money from the State General Fund to supplement the current service liability and fund the prior service costs of LEOFF Plan 2 in accordance with the recommendations of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the State constitution and could be changed by statute.

Both plans provide retirement and disability benefits, annual cost-of-living adjustments, and death benefits to plan members and beneficiaries. Under LEOFF Plan 2, annual cost-of-living allowances are linked to the Seattle CPI to a maximum of 3% annually.

#### Vesting

Both LEOFF Plans' members are vested after completion of five years of eligible service.

## **Benefits Provided**

LEOFF Plan 1 retirement benefits are determined per year of service and are calculated as a percentage of Final Average Salary (FAS) as follows:

Terms of service	Percentage of FAS
5 to 9 years	1.0%
10 to 19 years	1.5
20 or more years	2.0

FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the consecutive highest-paid 24 months' salary within the last 10 years of service. Members are eligible for retirement with five years of service at age 50.

LEOFF Plan 2 retirement benefits are calculated using 2% of the member's FAS times the member's years of service. FAS is the monthly average of the member's 60 consecutive highest-paid service credit months. Members are eligible for retirement with a full benefit at age 53 with at least five years of service credit. Members who retire before age 53 receive reduced benefits. If the member has at least 20 years of service and is age 50 to 52, the reduction is 3% for each year before age 53. Otherwise, the benefits are actuarially reduced for each year before age 53.

#### **Contributions**

LEOFF Plan 1 is fully funded, and no further employer or employee contributions have been required since June 2000. Each biennium, the LEOFF Plan 2 Retirement Board has a statutory duty to set the employer and employee contribution rates for LEOFF Plan 2, based on the recommendations by the OSA, to fully fund LEOFF Plan 2. All employers are required to contribute at the level established by the legislature.

The LEOFF Plans required contribution rates (expressed as a percentage of covered payroll), excluding an administrative expense of 0.18% from the employer contribution rate, for the years ended December 31, were as follows:

	Effective date	LEOFF Plan 2 (Fire fighters)	LEOFF Plan 2 (Police officers)
	Lifective date	(i lie lighters)	(Folice officers)
2021			
Port	Jan 1 to Jun 30	5.15%	8.59%
	Jul 1 to Dec 31	5.12	8.53
Plan member	Jan 1 to Jun 30	8.59	8.59
	Jul 1 to Dec 31	8.53	8.53
2020			
Port	Jan 1 to Dec 31	5.15%	8.59%
Plan member	Jan 1 to Dec 31	8.59	8.59

For the years ended December 31, 2021, 2020, and 2019, the Port's employer contributions, excluding administrative expenses, made to LEOFF Plan 2 were \$1,904,000, \$2,170,000, and \$2,107,000, respectively.

## Pension Asset/Liability, Pension Expense, and Deferred Outflows/Inflows of Resources Related to Pensions

At December 31, the amount recognized by the Port as its proportionate share of the net pension asset (liability), the related State support for LEOFF Plan 2 only, and the total portion of the net pension asset (liability) that was associated with the Port, were as follows (in thousands):

		PERS PERS Plan 1 Plan 2/		PERS Plan 2/3	LEOFF Plan 1		LEOFF Plan 2	
2021								
Port's proportionate share of the net pension (liability) asset	\$	(11,120)	\$	114,829	\$	2,700	\$	57,519
State's proportionate share of the net pension asset associated with the Port								37,106
Total	\$	(11,120)	\$	114,829	\$	2,700	\$	94,625
2020								
Port's proportionate share of the net pension (liability) asset	\$	(31,506)	\$	(14,440)	\$	1,464	\$	22,203
State's proportionate share of the net pension asset associated with the Port								14,197
Total	\$	(31,506)	\$	(14,440)	\$	1,464	\$	36,400

For the years ended December 31, 2021 and 2020, the net pension asset (liability) was measured as of June 30, 2021, and June 30, 2020, respectively, and the total pension asset (liability) used to calculate the net pension asset (liability) was determined by an actuarial valuation as of June 30, 2020, and June 30, 2019, respectively.

The Port's proportion of the net pension asset (liability) was based on a projection of the Port's long-term share of contributions to the pension plans relative to the projected contributions of all participating employers, and the state support for LEOFF Plan 2 only, actuarially determined.

The Port's proportionate shares of contributions were measured at June 30 as follows:

	PERS	PERS	LEOFF	LEOFF
	Plan 1	Plan 2/3	Plan 1	Plan 2
2021	0.91%	1.15%	0.08%	0.99 %
2020	0.89%	1.13%	0.08%	1.09
Change between years	0.02%	0.02%	%	(0.10)%

For the years ended December 31, 2021, 2020, and 2019, the Port's total operating revenues included a reduction of \$5,417,000, \$323,000, and \$525,000, respectively, for support provided by the State to the Port regarding LEOFF Plan 2.

For the years ended December 31, the Port recorded the following pension (credits) expenses (in thousands):

	PERS Plan 1	PERS Plan 2/3	LEOFF Plan 1	LEOFF Plan 2	
2021	\$ (1,440)	\$ (25,463)	\$ (427)	\$ (13,581)	
2020	2,893	1,797	(78)	(885)	
2019	1,126	2,116	(101)	(1,432)	

At December 31, the Port reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (in thousands):

	PERS Plan 1		P	PERS lan 2/3		EOFF lan 1		LEOFF Plan 2
2021								
Deferred Outflows of Resources								
Differences between expected and								
actual experience	\$		\$	5,577	\$		\$	2,609
Changes of assumptions				168				25
Changes in proportion and								
differences between Port contributions and proportionate share of contributions				2,138				2,117
Port contributions subsequent to				2,130				۷,۱۱/
the measurement date		2,767		4,602				1,040
Total deferred outflows of resources	\$	2,767	\$	12,485	\$		\$	5,791
		'		'				
Deferred Inflows of Resources								
Differences between expected and								
actual experience	\$		\$	(1,408)	\$		\$	(304)
Changes of assumptions				(8,155)				(2,736)
Net difference between projected and		(12.220)		(05.060)		(025)		(27.426)
actual earnings on pension plan investments		(12,339)		(95,968)		(825)		(27,426)
Changes in proportion and differences between Port contributions and								
proportionate share of contributions								(959)
Total deferred inflows of resources	\$	(12,339)	\$ (	(105,531)	\$	(825)	\$	(31,425)
				, ,				
2020								
Deferred Outflows of Resources								
Differences between expected and								
actual experience	\$		\$	5,169	\$		\$	3,072
Changes of assumptions				206				32
Changes in proportion and								
differences between Port contributions and								
proportionate share of contributions				2,269				582
Port contributions subsequent to		2.000		6 202				1 110
the measurement date	<u> </u>	3,888		6,282				1,110
Total deferred outflows of resources	\$	3,888	\$	13,926	\$		\$	4,796
Deferred Inflows of Resources								
Differences between expected and								
actual experience	\$		\$	1,810	\$		\$	393
Changes of assumptions	*		•	9,864	*		4	3,438
Net difference between projected and				2,00.				3,133
actual earnings on pension plan investments		175		733		15		247
Changes in proportion and								
differences between Port contributions and								
proportionate share of contributions								1,103
Total deferred inflows of resources	\$	175	\$	12,407	\$	15	\$	5,181

Deferred outflows of resources related to Port contributions made subsequent to the measurement date will be recognized as a reduction of the net pension liability or an increase of the net pension asset in the year ended December 31, 2022. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be amortized as pension expense as follows (in thousands):

Years ended December 31,	PERS Plan 1	 PERS Plan 2/3	EOFF lan 1	_	EOFF lan 2
2022	\$ (3,269)	\$ (25,668)	\$ (219)	\$	(7,220)
2023	(2,995)	(23,944)	(200)		(6,721)
2024	(2,832)	(23,063)	(189)		(6,344)
2025	(3,243)	(25,059)	(217)		(7,156)
2026		(74)			(4)
Thereafter		160			771
Total	\$ (12,339)	\$ (97,648)	\$ (825)	\$	(26,674)

## **Actuarial Assumptions**

The total pension asset (liability) was determined by an actuarial valuation as of June 30, 2020 with the results rolled forward to June 30, 2021, using the following actuarial assumptions, applied to all periods included in the measurement. The actuarial assumptions used in the June 30, 2020 valuation were based on the results of OSA's 2013–2018 Demographic Experience Study and the 2019 Economic Experience Study. Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report.

- Inflation A 2.75% total economic inflation and a 3.5% salary inflation were used.
- Salary increases In addition to the base 3.5% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Mortality Mortality rates were developed using the Society of Actuaries' Pub. H-2010 Mortality rates. OSA
  applied age offsets to better tailor the mortality rates to the demographics of each plan. OSA applied the
  long-term MP-2017 generational improvement scale also developed by the Society of Actuaries to project
  mortality rates after the 2010 base table. To apply mortality rates on a generational basis, members are assumed
  to receive additional mortality improvements in each future year throughout their lifetime.
- Investment rate of return The long-term expected rate of return on pension plan investments was determined using a building-block method in which a best estimate of expected future rates of return (expected returns, net of pension plan investment expense, but including inflation) are developed for each major asset class by WSIB. Those expected returns make up one component of WSIB's Capital Market Assumptions (CMAs). The CMAs contain three pieces of information for each class of assets the WSIB currently invests in: (1) expected annual return, (2) standard deviation of the annual return, and (3) correlations between the annual returns of each asset class with every other asset class.
- WSIB uses the CMAs and their target asset allocation to simulate future investment returns over various time horizons. The OSA selected a 7.4% long-term expected rate of return on pension plan investments. In selecting this assumption, OSA reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered CMAs and simulated expected returns the WSIB provided.

Best estimates of arithmetic real rates of return for each major asset class included in the pension plans' target asset allocation as of June 30, 2021, are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return
Fixed income	20%	2.2%
Tangible assets	7	5.1
Real estate	18	5.8
Global equity	32	6.3
Private equity	23	9.3
Total	100%	

The inflation component used to create the above table is 2.2% and represents WSIB's most recent long-term estimate of broad economic inflation.

Discount rate — The discount rate used to measure the total pension asset (liability) was 7.4% for all plans. Contributions from plan members and employers are assumed to continue to be made at contractually required rates (including PERS Plan 2/3 employers whose rates include a component for the PERS Plan 1 unfunded actuarial accrued liability), and contributions from the State are made at current statutorily required rates. Based on those assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current active and inactive employees. Therefore, the long-term expected rate of 7.4% on pension plan investments was applied to all periods of projected benefit payments to determine the total pension asset (liability).

## **Change in Assumptions and Methods**

While there was no change in assumptions, actuarial results that OSA provided within the June 30, 2020 valuation reflect the following changes in methods:

- For purposes of the June 30, 2020 Actuarial Valuation Report (AVR), a non-contribution rate-setting valuation under current funding policy, the OSA introduced temporary method changes to produce asset and liability measures as of the valuation date. A high-level summary of those changes is outlined in the following paragraph. OSA will revert back to the methods outlined in their 2019 AVR when preparing the 2021 AVR, a contribution rate-setting valuation, which will serve as the basis for 2022 Annual Comprehensive Financial Report results.
- To produce measures at June 30, 2020, unless otherwise noted in the 2020 AVR, OSA relied on the same data, assets, methods, and assumptions as the June 30, 2019 AVR. OSA projected the data forward one year reflecting assumed new hires and current members exiting the plan as expected. OSA estimated June 30, 2020 assets by relying on the Fiscal Year (FY)-end 2019 assets, reflecting actual investment performance over FY 2020, and reflecting assumed contribution amounts and benefit payments during FY 2020. OSA reviewed the actual June 30, 2020 participant and financial data to determine if any material changes to our projection assumptions were necessary. OSA also considered any material impacts to the plans from 2021 legislation.

For more information, please see the Actuarial Assumptions and Methods section of the OSA 2020 AVR.

## Sensitivity of the Port's Proportionate Share of the Net Pension Asset (Liability) to Changes in the Discount Rate

The following presents the Port's proportionate share of the net pension asset (liability) calculated using the discount rate of 7.4%, as well as what the Port's proportionate share of the net pension asset (liability) would be if it were calculated using plus or minus 1% of the current discount rate (in thousands):

	1% Decrease (6.4%)		Current discount rate (7.4%)		1% Increase (8.4%)	
PERS Plan 1	\$ (18,943)	\$	(11,120)	\$	(4,297)	
PERS Plans 2/3	32,712		114,829		182,451	
LEOFF Plan 1	2,431		2,700		2,933	
LEOFF Plan 2	36,272		57,519		74,917	

## Payables to the PERS and LEOFF Plans

At December 31, the Port reported payables for the outstanding amount of the required contributions to PERS Plan 1, PERS Plan 2/3, and LEOFF Plan 2 under payroll and taxes payable in the Statement of Net Position as follows (in thousands):

	PERS Plan 1		PERS Plan 2/3		LEOFF Plan 2	
2021	\$ 589	\$	1,030	\$	234	
2020	243		397		102	

## **Pension Plan Fiduciary Net Position**

The pension plans' fiduciary net positions are determined on the same basis used by the pension plans. DRS financial statements have been prepared in conformity with GAAP. The retirement plans are accounted for in pension trust funds using the flow of economic resources measurement focus and the accrual basis of accounting. Plan member contributions are recognized as revenues in the period in which contributions are earned. Employer contributions are recognized when they are due. Benefits and refunds are recognized when due and payable according to the terms of the plans. The WSIB has been authorized by statute (Chapter 43.33A RCW) as having the investment management responsibility for the pension funds. Investments are reported at fair value, and unrealized gains and losses are included as investment income in the Statement of Changes in Fiduciary Net Position of the DRS Annual Comprehensive Financial Report. Interest and dividend income are recognized when earned, and capital gains and losses are recognized on a trade-date basis. Purchases and sales of investments are also recorded on a trade-date basis.

Detailed information about PERS' and LEOFF's fiduciary net position is available in the separately issued DRS financial report. A copy of this report may be obtained at:

Department of Retirement Systems P.O. Box 48380 Olympia, WA 98504-8380 www.drs.wa.gov

#### **Postemployment Benefits Other than Pensions** Note 9.

In addition to pension benefits as described in Note 8, the Port provides OPEB.

## **Plan Descriptions**

The Port administers and contributes to two single-employer defined OPEB plans: (1) LEOFF Plan 1 Members' Medical Services Plan and (2) Retirees Life Insurance Plan. Under State statute RCW 41.26.150, the Port is required to pay for retired LEOFF Plan 1 members' medical services expenses. Under the Port's life insurance contract, eligible retired employees are provided with life insurance coverage for a death benefit up to \$25,000. The Port can establish and amend benefit provisions of the life insurance OPEB plan. There are no separate OPEB plan-related financial reports issued. Neither plan has assets accumulated in a trust or equivalent arrangement.

At December 31, 2021, the following employees were covered by the plans:

	LEOFF Plan 1 Members' Medical Services Plan	Retirees Life Insurance Plan
Inactive employees or beneficiaries currently receiving benefit payments	27	
Inactive employees entitled to but not yet receiving benefit payments		458
Active employees		1,079
Total	27	1,537

#### **Contributions**

For the LEOFF Plan 1 Members' Medical Services Plan, the State establishes and may amend the contribution requirements of plan members and the Port. The LEOFF Plan 1 was closed on September 30, 1977, to new entrants. The contribution requirements of the Retirees Life Insurance Plan are established and may be amended by the Port. For both plans, the Port is required to contribute on a pay-as-you-go basis. The Port's contributions to the LEOFF Plan 1 Members' Medical Services Plan and Retirees Life Insurance Plan were \$492,000 and \$366,000, respectively, for the year ended December 31, 2021. The Port's contributions to the LEOFF Plan 1 Members' Medical Services Plan and Retirees Life Insurance Plan were \$668,000 and \$356,000, respectively, for the year ended December 31, 2020. Plan participants are not required to contribute to either plan.

## Total OPEB Liability, OPEB Expense, and Deferred Outflows/Inflows of Resources Related to OPEB

Total OPEB liability for the LEOFF Plan 1 Members' Medical Services Plan was calculated as of December 31, 2021, using the Alternative Measurement Method. Total OPEB liability for the Retirees Life Insurance Plan was determined by an actuarial valuation as of January 1, 2020, and update procedures were used to roll forward the total OPEB liability to December 31, 2021. As of December 31, 2021 and 2020, the Port's total OPEB liability for the two plans was \$20,772,000 and \$20,436,000, respectively. For the years ended December 31, 2021 and 2020, total OPEB expense for the two plans was \$1,132,000, and \$1,593,000, respectively.

No deferred outflows or inflows of resources were reported for the LEOFF Plan 1 Members' Medical Services Plan due to the Alternative Measurement Method being used for a closed plan.

At December 31, the Port reported deferred outflows of resources and deferred inflows of resources related to the Retirees Life Insurance Plan from the following sources (in thousands):

	2021		2020
Deferred Outflows of Resources			
Changes of assumptions	\$ 2,308	\$	2,393
Total deferred outflows of resources	\$ 2,308	\$	2,393
Deferred Inflows of Resources			
Differences between expected and actual experience	\$ 79	\$	93
Changes of assumptions	468		602
Total deferred inflows of resources	\$ 547	\$	695

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the Retirees Life Insurance Plan will be amortized as OPEB expense as follows (in thousands):

Years ended December 31,	
2022	\$ 299
2023	299
2024	299
2025	365
2026	323
Thereafter	176
Total	\$ 1,761

### **Actuarial Methods and Assumptions**

For the LEOFF Plan 1 Members' Medical Services Plan, the following simplified assumptions were made when the Alternative Measurement Method was used:

- Mortality Life expectancies were based on mortality tables from the National Vital Statistics Reports, Volume 69, No. 12, November 17, 2020. The Life Table for Males: U.S. 2018 was used.
- Healthcare cost trend rate The expected rate of increase in healthcare expenditure was based on projections of the Office of the Actuary at the Centers for Medicare and Medicaid Services. The rate of increase is expected to average 5.6% over the next several years.
- Health insurance premiums 2018 health insurance premiums for retirees, adjusted by the 2019–2022 rates from the National Health Expenditures Projections 2012–2028 Table 1, were used as the basis for calculation of the present value of total benefits to be paid.
- Discount rate An average index rate of 1.8% as of December 31, 2021, for 20-year general obligation municipal bonds with an average rating of AA was used.
- Inflation rate No explicit inflation rate assumption was used as this underlying assumption was already included in the healthcare cost trend rate.

For the Retirees Life Insurance Plan, an actuarial valuation was performed as of January 1, 2020, and update procedures were used to roll forward total OPEB liability to December 31, 2021, by using the Entry Age Normal Cost Method. The valuation is prepared on the projected benefit basis. The present value of each participant's expected benefit payable at retirement or termination is determined based on age, gender, compensation, and the interest rate assumed to be earned in the future. The calculations take into account the probability of a participant's death or termination of employment prior to becoming eligible for a benefit. Future salary increases are also anticipated. The present value of the expected benefits payable on account of the active participants is added to the present value of the expected future payments to retired participants to obtain the present value of all expected benefits payable from the Plan on account of the present group of participants.

The employer contributions required to support the benefits of the Plan are determined following a level funding approach and consist of a normal cost contribution and an accrued liability contribution.

The following actuarial assumptions applied to all periods included in the measurement:

- Post-retirement mortality Fully generational mortality based on the Headcount Weighted Pub-2010 General Healthy Annuitant tables for all PERS plans. Fully generational mortality based on the Headcount Weighted Pub-2010 Safety Annuitant tables for LEOFF Plan 2 with a one year setback for males. Mortality rates are improved with the Long-Term MP-2017 Scale.
- Disabled mortality Fully generational mortality based on the Pub-2010 General Disabled tables for all PERS plans. Fully generational mortality based on the Pub-2010 Safety Disabled tables for LEOFF Plan 2. Mortality rates are improved with the Long-Term MP-2017 Scale.
- Pre-retirement mortality Fully generational mortality based on the Headcount Weighted Pub-2010 General Employee tables for all PERS plans. Fully generational mortality based on the Headcount Weighted Pub-2010 Safety Employee tables for LEOFF Plan 2. Mortality rates are improved with the Long-Term MP-2017 Scale.
- Salary increases An estimated payroll growth of 3.5% per year was used.
- Discount rate An average index rate of 1.8% as of December 31, 2021, for 20-year general obligation municipal bonds with an average rating of AA was used.

## **Change in Total OPEB Liability**

Changes in the Port's total OPEB liability for both plans for the current year were as follows (in thousands):

	LEOFF Plan 1 Members' Medical Services Plan	 etirees Insurance Plan
Service cost	\$	\$ 464
Interest expense	146	264
Changes of assumptions	(41)	361
Employer contributions	(492)	(366)
Net changes	(387)	723
Total OPEB liability beginning of year	7,272	13,164
Total OPEB liability end of year	\$ 6,885	\$ 13,887

For the LEOFF Plan 1 Members' Medical Services Plan and the Retirees Life Insurance Plan, changes in assumptions reflect a change in the discount rate to 1.8% as of December 31, 2021.

## Sensitivity of the Total OPEB Liability to Changes in the Discount Rate

The following presents the total OPEB liability of the plans, calculated using the discount rate of 1.8%, as well as what the total OPEB liability would be if it were calculated using plus or minus 1% of the current discount rate (in thousands):

	1% Decrease (0.8%)		Current discount rate (1.8%)		1% Increase (2.8%)	
LEOFF Plan 1 Members' Medical Services Plan	\$	7,384	\$	6,885	\$	6,434
Retirees Life Insurance Plan		16,183		13,887		11,429

## Sensitivity of the Total OPEB Liability to Changes in the Healthcare Cost Trend Rate

The following presents the total OPEB liability of the plans, calculated using the healthcare cost trend rates of 5.6%, as well as what the total OPEB liability would be if it were calculated using plus or minus 1% of the current cost trend (in thousands):

	1%		Healthcare		1%	
	Decrease		cost trend rate		Increase	
	(4.6%)		(5.6%)		(6.6%)	
LEOFF Plan 1 Members' Medical Services Plan	\$	6,507	\$	6,885	\$	7,292

## Note 10. Environmental Remediation Liability

The Port has identified a number of contaminated sites on Aviation, Maritime, and Economic Development properties and facilities that must be investigated for the presence of hazardous substances and remediated in compliance with federal and state environmental laws and regulations. Some Port facilities may require asbestos abatement, and some properties owned or operated by the Port may have unacceptable levels of contaminants in soil, sediments, and/or groundwater. In some cases, the Port has been designated by the federal government as a Potentially Responsible Party (PRP), and/or by the state government as a Potentially Liable Person (PLP) for the investigation and cleanup of properties owned by the Port or where the Port may have contributed to site contamination. Although the Port may not ultimately bear all liability for the contamination, under federal and state law, the Port is presumptively liable as the property owner or as a party that contributed contamination to a site, and it is often practically and financially beneficial for the Port to take initial responsibility to manage and pay for the cleanup. In some cases, the Port may also be liable for natural resource damages (NRD) associated with contaminated properties. In each of these matters, the Port is cooperating with the notifying agency and taking appropriate action with other parties to investigate and remediate environmental damage or contamination. Currently, it is not possible to determine the full extent of the Port's liability in these matters.

## East Waterway Superfund Site (the East Waterway Site)

The Port is one of many PRPs at the East Waterway Site and is a member of the East Waterway Group, along with King County and the City of Seattle. Among other remedial actions, the East Waterway Group funded the Supplemental Remedial Investigation and Feasibility Study (SRI/FS), which was finalized in 2019. The Port's share of SRI/FS accumulated costs through 2021 was \$9,734,000. The Environmental Protection Agency (EPA) has not yet released a Record of Decision (ROD) for the East Waterway Site cleanup remedy. The Feasibility Study bracketed range of cost estimates, excluding the no action alternative, was between \$256 million and \$411 million (based on current value in 2016 dollars); the study was completed in 2019. The EPA acknowledged there is significant uncertainty as to the accuracy of this estimate. A more accurate estimate will not be available until after selection of a remedy, completion of an extensive sampling and design effort, and allocation of costs between PRPs. As of December 31, 2021 and 2020, the Port's outstanding environmental remediation liability recorded was \$1,591,000 and \$1,480,000, respectively.

### **Lower Duwamish Waterway Superfund Site (the Duwamish Site)**

The Port is one of many PRPs at the Duwamish Site and is a member of the Lower Duwamish Waterway Group, along with King County, the City of Seattle, and the Boeing Company, that among other remedial actions, funded the

Remedial Investigation and Feasibility Study (RI/FS). The RI/FS study was completed and the Port's share of RI/FS costs through 2021 was \$21,846,000. In November 2014, the EPA released a ROD for the Duwamish Site cleanup remedy. The ROD included a cleanup cost estimate of \$342 million (present value discounted at 2.3% based on a study completed in 2012); the undiscounted cost estimate calculated at the time was \$395 million. The EPA also estimated the range of potential remedy costs from \$277 million to \$593 million. The EPA acknowledged there is significant uncertainty as to the accuracy of its cost estimates. A more accurate estimate will not be available until after completion of an extensive sampling and design effort which is currently underway for portions of the site. This project will result in additional cleanup efforts related to implementation of the EPA's Site ROD.

In November 2012, the EPA issued general notification letters to over 200 parties informing them of their potential liability for the Lower Duwamish Waterway cleanup. The Lower Duwamish Waterway Group, who were the parties to the RI/FS Administrative Order on Consent, invited some of those parties to participate in a confidential alternative dispute resolution process led by a neutral allocator (the allocation process) to resolve their respective shares of past and future costs. As of December 31, 2021, the allocation process is ongoing. Parties participating in the allocation process will share the cost of the allocator and the process. The estimated recoveries to reduce the amount of liability are unknown at this time. As of December 31, 2021 and 2020, the Port's outstanding environmental remediation liability recorded for the Duwamish Site was \$11,610,000 and \$7,390,000, respectively.

The Port has in place a procedure consistent with current accounting rules to recognize liability for environmental cleanups, to the extent that such liability can be reasonably estimated. As of December 31, 2021 and 2020, the Port's environmental remediation liability was \$120,813,000 and \$83,954,000, respectively, based on reasonable and supportable assumptions, measured at current value using the expected cash flow technique. The Port is in ongoing settlement negotiations regarding NRD. In 2021, the Port recorded, as a special item, \$34,907,000 additional construction cost for a habitat restoration project and related cleanup at Terminal 25 South. The Port anticipates recovering some or all of this cost from other PRPs following its settlement, though the timing of such recovery is unknown. The Port's environmental remediation liability does not include cost components that are not yet reasonably measurable, and the liability will change over time due to changes in costs of goods and services, changes in remediation technology, and changes in governing laws and regulations.

In many cases, the Port has successfully recovered Port-incurred investigation and cleanup costs from other responsible parties. The Port will continue to seek appropriate recoveries in the future. As of December 31, 2021 and 2020, the environmental remediation liability was reduced by \$35,977,000 and \$24,587,000, respectively, for estimated unrealized recoveries. During 1964—1985, the Port had primary insurance coverage through predecessors of Great American Insurance Company (GAIC), which provides defense and indemnity coverage to the Port for environmental investigation and cleanup costs associated with the Lower Duwamish Waterway, Harbor Island/East Waterway, and Terminal 91 (Contaminated Sites). In August 2020, the Port and GAIC entered into a Settlement Agreement and Release (Settlement). As a result, the Port received a payment of \$24,939,000 from GAIC for certain past and future costs associated with the Contaminated Sites. The Port recorded \$22,819,000 related to past costs in nonoperating other (expense) income—net in the Statement of Revenues, Expenses, and Changes in Net Position. The remaining amount of \$2,120,000 related to future costs was included in environmental remediation liability in the Statement of Net Position. The Settlement requires the Port to reimburse GAIC for certain costs that are recovered from other responsible parties on an annual basis.

## Note 11. Contingencies

The Port is a defendant in various legal actions and claims. Although certain lawsuits and claims are significant in amount, the final dispositions are not determinable, and in the opinion of management, the outcome of any litigation of these matters will not have a material effect on the financial position or results of operations of the Port. In some cases, the Port has provided adequate contingent liability.

Amounts received or receivable under grants-in-aid programs are subject to audit and adjustment by the granting agency. Any disallowed claims, including amounts already received, may constitute a liability of the Port. The amount, if any, of expenditures that may be disallowed cannot be determined at this time, although the Port expects such amounts, if any, to be insignificant.

## Note 12. Commitments

The Port has made commitments for acquisition and construction as of December 31, as follows (in thousands):

Funds committed:		2021	2020
Aviation	\$	386,043	\$ 550,209
Maritime		11,077	10,227
Economic Development		5,738	3,708
Stormwater Utility		229	293
Total	\$	403,087	\$ 564,437

As of December 31, 2021 and 2020, the Port also made commitments of \$43,307,000 and \$95,362,000, respectively, for acquisition and construction for the NWSA. However, this amount was not included in the schedule above as the Port expects to be reimbursed by the NWSA once the construction expenditure is incurred for the NWSA.

In addition, as of December 31, 2021 and 2020, funds authorized by the Port but not yet committed for all divisions amounted to \$747,630,000 and \$1,574,153,000, respectively.

## Note 13. Joint Venture

A summarized Statement of Net Position of the NWSA as of December 31, and its Statement of Revenues, Expenses, and Changes in Net Position for the years ended December 31, are as follows (in thousands):

	2021	2020 (Restated)			
Total assets	\$ 1,853,434	\$ 1,800,541			
Deferred outflows of resources	1,085	1,377			
Total liabilities	50,101	54,845			
Deferred inflows of resources	1,266,788	1,297,781			
Total net position	\$ 537,630	\$ 449,292			

	2020 2021 (Restated)				2019
		2021	<u>(n</u>	estateu)	 2019
Operating revenues	\$	150,320	\$	133,003	\$ 195,022
Operating expenses		88,691		93,795	89,229
Operating income before depreciation		61,629		39,208	105,793
Depreciation		14,970		13,810	11,272
Nonoperating income—net		65,337		52,166	1,437
Increase in net position	\$	111,996	\$	77,564	\$ 95,958

In 2021, the NWSA adopted GASB Statement No. 87, Leases, and restated 2020 financial statements which included a reduction of the 2020 beginning balance of net position by \$110,000. The Port incorporated the 50% share of the NWSA's change in 2020's beginning balance of net position in the investment in joint venture in 2021. The impact to the prior year was an increase in leases receivable and deferred inflows of resources of \$1.3 billion and increased nonoperating interest income by \$51.3 million with an offsetting decrease in operating revenue of \$51.3 million.

A copy of the NWSA financial report may be obtained at:

The Northwest Seaport Alliance P.O. Box 2985 Tacoma, WA 98401-2985

In 2019, both the Managing Members and the Commission approved an Interlocal Agreement between the Port and the NWSA to facilitate development by the Port of a new cruise terminal at Terminal 46 as part of a flexible marine transportation facility. The Port's cruise facility was planned to occupy the northern 29 acres of the overall 86.5 acre terminal. The remainder of the site will be maintained by the NWSA as a marine cargo facility and for administrative use. This new cruise terminal project was postponed in 2020 due to the pandemic's uncertain impact on the Alaskan cruise market. The Port agreed to pay the NWSA monthly for the use of Terminal 46 starting January 1, 2020, for 23 years, with four options to extend for 5-year terms. In 2020, the Port's payment to the NWSA was \$3,826,000. After 2020, the annual payment is subject to a 2% annual increase. In 2021, the payment was \$3,903,000. The Port's 50% share of the NWSA's change in net position, was reduced by \$1,952,000 in 2021 and \$1,913,000 in 2020, 50% of the \$3,903,000 and \$3,826,000, respectively, due to the elimination of profit on the intra-entity transaction.

The home ports share the NWSA's change in net position and distribution of operating cash equally. In 2021 and 2020, the Port's 50% share of the NWSA's change in net position before the elimination of profit on the intra-entity transaction was \$55,998,000 and \$38,782,000, respectively. The change in net position, after the intra-entity transaction elimination, was \$54,046,000 and \$36,869,000 in 2021 and 2020, respectively, presented in the Port's Statement of Revenues, Expenses, and Changes in Net Position as joint venture income.

Distribution of operating cash from the NWSA is generally received in the following month. The Port's receivable for cash distributions earned through December 31, 2021 and 2020, was \$2,938,000 and \$5,170,000, respectively. These amounts are presented in the Port's Statement of Net Position as related party receivable—joint venture.

On April 2, 2019, the Managing Members and the Commission authorized the completion of the one-time Membership Interest Affirmation of 50/50 for each home port in satisfaction of the NWSA Charter. In lieu of completing a required reevaluation of Membership Interest, the Port agreed to pay up to \$32,000,000 additional contribution to the NWSA. This additional contribution was in recognition that certain forecast revenue streams, not secured by long-term contractual agreements in the initial valuation, would not have been achieved without the redevelopment of Terminal 5. This additional contribution is being made to the NWSA in three installments. The first and second installments of \$11,000,000 were made in March 2020 and 2021, respectively. The final installment will be made in 2024, and may be adjusted downward if the actual Terminal 5 redevelopment costs are less than the program authorization. The Managing Members also authorized the distribution of these affirmation payments to the home ports equally after the NWSA receives the funds from the Port.

The Port's investment in joint venture as of December 31 is as follows (in thousands):

	2021	2020		
Working capital	\$ 25,500	\$	25,500	
Membership interest affirmation	22,000		11,000	
Capital construction	260,387		213,407	
Construction work in progress	7,887		7,887	
50% share of the NWSA's changes in net position	315,261		259,263	
Distribution of operating cash	(340,655)		(281,865)	
Distribution of membership interest affirmation	(11,000)		(5,500)	
Adjustment from NWSA's adoption of GASB No. 87	(55)			
Total investment in joint venture	\$ 279,325	\$	229,692	

As of December 31, 2021 and 2020, land, facilities, and equipment—net of accumulated depreciation licensed to the NWSA by the Port were \$760,204,000 and \$773,162,000, with related depreciation expenses of \$14,545,000 and \$14,764,000, respectively. As of December 31, 2021 and 2020, the Port's total debt on licensed assets was \$232,572,000 and \$282,891,000, respectively.

During 2021 and 2020, the Port's 50% share of capital construction expenditures was \$44,197,000 and \$64,809,000 of which \$2,842,000 and \$6,327,000 were unpaid and included in the Port's Statement of Net Position as related party payable—joint venture as of December 31, 2021 and 2020, respectively. Additionally, in 2020, \$1,036,000 of pass-through National Infrastructure Investments grants, reimbursable expenditures from the Port to the NWSA relating to capital modernization improvements spent on Terminal 46, were unpaid by the Department of Transportation as of December 31, 2020. This amount was also included in related party payable—joint venture in 2020.

A broad spectrum of support services such as maintenance, security, public affairs, project delivery, procurement, labor relations, environmental planning, information technology, finance, and accounting are provided by service agreements between the NWSA and the home ports. Costs for these services are charged by the home ports to the NWSA based on agreed-upon methodologies including direct charge and allocation. In 2021 and 2020, support services provided by the Port to the NWSA were \$7,900,000 and \$8,018,000, respectively.

## Note 14. Business Information

The Enterprise Fund's major business activities and operations consist of SEA facilities, Maritime terminals, Economic Development properties, and the Stormwater Utility established and effective on January 1, 2015, for Port-owned properties located within the City of Seattle. Indirect costs have been allocated to SEA facilities, Maritime terminals, and Economic Development properties using various methods based on estimated hours of work, expenses, full-time equivalent positions, and other factors. The Port's operating revenues are derived from various sources. Aviation's operating revenues are derived primarily from its airline agreements, concession agreements, and other business arrangements. Maritime's operating revenues are principally derived from cruise terminals along with the leasing of Maritime terminal facilities, recreational marinas, and industrial fishing terminals. Economic Development's operating revenues are primarily derived from the conference and event centers as well as the leasing of commercial and industrial real estate. The Stormwater Utility's operating revenues are primarily derived from collecting stormwater utility fees from tenants.

A summarized comparison of changes in Stormwater Utility operating revenues, operating expenses, and depreciation expenses for the years ended December 31, is as follows (in thousands):

	2021		2020		2019	
Operating revenues	\$ 6,260	\$	6,374	\$	5,839	
Operating expenses	4,544		4,742		5,233	
Operating income before depreciation	1,716		1,632		606	
Depreciation	1,285		1,240		1,209	
Operating income (loss)	\$ 431	\$	392	\$	(603)	

Internal stormwater utility charges on vacant properties owned by the Port's Maritime and Economic Development divisions included in operating revenues for the years ended December 31, are as follows (in thousands):

		2021		2020		2019	
Maritime Division	\$	1,080	\$	1,177	\$	805	
Economic Development Division		359		604		535	
Total operating revenues from internal charges	\$	1,439	\$	1,781	\$	1,340	

Operating revenues for the Stormwater Utility and the associated operating expenses from the Maritime and Economic Development divisions were eliminated in the Statement of Revenues, Expenses, and Changes in Net Position.

Operating revenues, excluding the Stormwater Utility's operating revenues, as reflected in the Statement of Revenues, Expenses, and Changes in Net Position, from the Port's major customers for the years ended December 31, are as follows (in thousands):

		2021	1 2020			2019
Aviation Division:						
Revenues	\$	210,097	\$	194,958	\$	232,984
Number of major customers		2		2		2
Maritime Division:						
Revenues	\$	6,198	\$	5,032	\$	21,964
Number of major customers		1		1		2
Economic Development Division:						
Revenues	\$		\$	1,054	\$	
Number of major customers				1		
Total:						
Revenues	\$	216,295	\$	201,044	\$	254,948
Number of major customers		3		4		4

Two major customers represented 33.8%, 38.2%, and 30.5% of total Port operating revenues in 2021, 2020, and 2019, respectively. For Aviation, revenues from its two major customers accounted for 41.9%, 47%, and 37.2% of total Aviation operating revenues in 2021, 2020, and 2019, respectively. For Maritime, revenues from one major customer accounted for 12.8% and 12% of total Maritime operating revenues in 2021 and 2020, respectively. Revenues from two major customers accounted for 37.1% of total Maritime operating revenues in 2019. No single major customer represented more than 10% of total Economic Development operating revenues in 2021 and 2019. Revenues from one major customer accounted for 11.1% of total Economic Development operating revenues in 2020.

Operating revenues, excluding the Stormwater Utility's operating revenues, as reflected in the Statement of Revenues, Expenses, and Changes in Net Position, from the Port's major sources for the years ended December 31, are as follows (in thousands):

		2021		2020		2019
Aviation Division:						
Terminal	\$	195,575	\$	179,249	\$	206,958
Airfield		95,270		88,537		129,157
Public parking		64,104		34,502		82,125
Airport dining and retail/Terminal leased space		41,607		31,234		68,013
Rental car		32,722		16,637		36,793
Ground transportation		11,947		6,557		20,765
Customer facility charges		2,018				15,773
Commercial properties		12,520		10,766		15,773
Utilities		6,350		5,672		7,431
Other		39,219		41,228		43,847
Total Aviation Division operating revenues	\$	501,332	\$	414,382	\$	626,635

(Continued)

	2021		2020		2019	
Maritime Division:						
Cruise operations	\$	9,517	\$	3,824	\$ 22,410	
Recreational boating		13,764		13,483	13,369	
Maritime portfolio		10,392		10,074	10,108	
Fishing and operations		8,946		9,583	9,139	
Grain terminal		6,112		5,142	4,266	
Other		(400)		4	(3)	
Total Maritime Division operating revenues	\$	48,331	\$	42,110	\$ 59,289	
Economic Development Division:						
Conference and event centers	\$	1,910	\$	1,662	\$ 12,239	
Other		7,384		7,808	8,912	
Total Economic Development Division operating revenues	\$	9,294	\$	9,470	\$ 21,151	

(Concluded)

Operating expenses, excluding the Stormwater Utility's operating expenses but including internal charges from the Stormwater Utility on vacant properties owned by the Port for the Maritime and Economic Development divisions, as reflected in the Statement of Revenues, Expenses, and Changes in Net Position, from the Port's major functions by Division for the years ended December 31, are as follows (in thousands):

	2021		2020	2019
Aviation Division:				
Operations and maintenance	\$ 210,202	\$	243,972	\$ 270,821
Administration	59,752		60,548	59,898
Law enforcement	24,263		25,159	25,915
Operating expenses before depreciation	294,217		329,679	356,634
Depreciation	152,842		142,412	136,234
Total Aviation Division operating expenses	\$ 447,059	\$	472,091	\$ 492,868
Maritime Division:				
Operations and maintenance	\$ 28,249	\$	37,816	\$ 34,322
Administration	9,308		9,168	9,712
Law enforcement	3,157		3,244	4,610
Operating expenses before depreciation	40,714		50,228	48,644
Depreciation	17,718		17,624	17,627
Total Maritime Division operating expenses	\$ 58,432	\$	67,852	\$ 66,271
Economic Development Division:				
Operations and maintenance	\$ 13,715	\$	15,815	\$ 22,465
Administration	4,237		4,573	4,962
Law enforcement	212		223	236
Operating expenses before depreciation	18,164		20,611	27,663
Depreciation	3,841		3,611	3,698
Total Economic Development Division				
operating expenses	\$ 22,005	\$	24,222	\$ 31,361

As reflected in the Statement of Net Position, total assets, excluding the Stormwater Utility assets and total debt, excluding Series 2015 and Series 2017 GO Bonds related to the State Route 99 Alaskan Way Viaduct Replacement Program payments, as of December 31, by Division are as follows (in thousands):

	2021	2020
Aviation Division:		
Current, long-term, and other assets	\$ 1,356,071	\$ 874,207
Land, facilities, and equipment—net	4,554,955	4,179,996
Construction work in progress	1,179,282	1,321,605
Total Aviation Division assets	\$ 7,090,308	\$ 6,375,808
Total Aviation Division debt	\$ 3,934,880	\$ 3,507,038
Maritime Division:		
Current, long-term, and other assets	\$ 183,374	\$ 182,368
Land, facilities, and equipment—net	411,643	421,910
Construction work in progress	24,741	11,479
Total Maritime Division assets	\$ 619,758	\$ 615,757
Total Maritime Division debt	\$ 38,640	\$ 50,242
Economic Development Division:		
Current, long-term, and other assets	\$ 56,684	\$ 60,978
Land, facilities, and equipment—net	112,540	117,132
Construction work in progress	6,647	2,468
Total Economic Development Division assets	\$ 175,871	\$ 180,578
Total Economic Development Division debt	\$ 9,296	\$ 12,531

## Note 15. Warehousemen's Pension Trust Fund

In late 2002, the Port terminated all warehousing operations at Terminal 106 following the departure of the principal customer who operated the facility. Prior to closing the warehouse, the Port had provided pension and health benefits to represented employees under a collective bargaining agreement with Local #9 of the International Longshore and Warehouse Union. The benefits were administered by two separate trusts, the Warehousemen's Pension Trust and the Local #9 Health and Welfare Trust. The Port made quarterly contributions to each trust in an amount sufficient to provide the required contractual benefits and the trusts were jointly administered by trustees appointed by both Local #9 and the Port.

Upon expiration of the contract with Local #9, the Port ceased making contributions to the Health and Welfare Trust and provided employees with the ability to maintain their health coverage by self-paying premiums through the Port's health care plan. The Port also ceased making contributions to the Warehousemen's Pension Trust.

On May 25, 2004, the Port became the sole administrator for the Plan and commenced contributions to the Plan. The Plan is a governmental plan maintained and operated solely by the Port as a single-employer defined benefit plan.

Since its closing in 2002, the Warehouseman's Pension Plan became a frozen plan, where no new members are accepted. The only members of the Plan are retirees and beneficiaries receiving benefits, as well as terminated members who have a vested right to a future benefit under the Plan.

## **Summary of Significant Accounting Policies**

### **Basis of Accounting**

The financial statements are prepared using the accrual basis of accounting. Port contributions are recognized in the period in which the contributions are made. Benefits are recognized when due and payable in accordance with the terms of the Plan.

#### **Investments**

Investments, 100% in mutual funds, are reported at fair value and classified as Level 1, using inputs from quoted prices in active markets for identical assets. Short-term investments are reported at cost, which approximates fair value. Securities traded on a national or international exchange are valued at the last reported sales price at the current exchange rates.

## **Plan Description**

#### Plan Administration

The administration and operation of the Plan is vested in a three-member Board of Trustees from the Port. The Board of Trustees has the authority to amend this Plan as they may determine. However, an amendment may not decrease a Plan member's accrued benefit.

The Plan provides that only service credited and compensation earned prior to April 1, 2004, shall be utilized to calculate benefits under the Plan. There are no separate financial statements of the Plan issued.

Membership in the Plan consisted of the following at December 31:

	2021	2020
Retirees and beneficiaries receiving benefits	124	124
Terminated plan members entitled to but not yet receiving benefits	31	31
Total	155	155

## **Vesting and Benefits Provided**

The Plan provides normal, early, and disability retirement benefits, as well as a preretirement death benefit or survivor annuity for a surviving spouse. The Plan provides a single life annuity and a 50% or 75% joint and survivor benefit for married participants. Retirement benefit amounts are calculated based on the number of years of credited service multiplied by a tiered monthly benefit rate established in the Plan document within a range of \$20 to \$100. For Plan members who terminated employment prior to January 1, 1992, normal retirement age with full benefit is 65 with at least five years of credited service. Effective January 1, 1992, normal retirement age with full benefit is 62 after completing five years or more of credited service. Plan members who are age 55 and have completed 10 years of credited service may elect an early retirement, with benefits reduced by a quarter of one percentage for each month the early retirement date precedes the normal retirement date. However, a Plan member with 30 years of credited service may retire at age 55 without a reduction in benefits. A Plan member who is disabled with 15 years of credited service is eligible for disability retirement. If the disabled Plan member is age 55, the disability retirement benefit shall be the normal retirement benefit, or the benefit shall be the normal retirement benefit earned to the disability retirement date, reduced by 5/12 of one percentage for each month the disability retirement date precedes the month the Plan member attains the age of 55.

## **Contributions**

The Port agrees to maintain and contribute funds to the Plan in an amount sufficient to pay the vested accrued benefits of participating members and the beneficiaries when the benefits become due. Members do not make contributions. The Board of Trustees establishes the employer's contribution amount based on an actuarially determined contribution recommended by an independent actuary.

#### **Investments**

## **Investment Policy**

The Plan's investment policy in regard to the allocation of the invested assets is established and may be amended by the Board of Trustees. The policy allows the Plan to invest in contracts with insurance companies that are rated no lower than A by at least two major rating agencies. The Plan is allowed to invest in commercial paper with A1/P1 rating. Certificates of deposit or banker's acceptances can only be purchased from domestic banks with net worth in excess of \$2 billion and that satisfy tier 1 and tier 2 capital requirements. Bank deposits or short-term investment accounts must be maintained by the Plan's custodian. Repurchase agreements can only be entered with Federal Reserve reporting dealers and maintained in accordance with Federal Reserve guidelines. Only U.S. registered mutual funds or ERISA-qualified commingled funds whose investment strategies and governing documents have been reviewed and approved by the Board of Trustees can be purchased. The Plan's investment policy allows for 30% plus or

minus 5% of the portfolio to be invested in domestic equities securities, 30% plus or minus 5% of the portfolio to be invested in international equities securities, and 40% plus or minus 5% of the portfolio to be invested in fixed income securities.

#### Interest Rate Risk

Interest rate risk is the risk that an investment's fair value decreases as market interest rate increases. In general, the longer the duration of an investment, the greater the sensitivity of its fair value to changes in market interest rates. Through its investment policy, the Plan manages its exposure to fair value losses from increasing interest rates by investing in a diversified portfolio of index fund and professionally managed mutual funds. For the fixed income mutual funds, the Plan manages its exposure to change in interest rates by investing in intermediate-term bonds. As of December 31, 2021 and 2020, the average duration for PIMCO Income Fund was 1.7 and 1.9 years, respectively. As of December 31, 2021 and 2020, the average duration for Dodge and Cox Fixed Income Fund was 4.7 and 4.9 years, respectively.

#### Credit Risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The risk is measured by the assignment of ratings by nationally recognized rating agencies. As of December 31, 2021 and 2020, the Plan's investment in the PIMCO Income Fund had an average credit quality rating of BBB+ and A-, respectively, and Dodge and Cox Fixed Income Fund had an average credit quality rating of A and AA as of December 31, 2021 and 2020, respectively.

## **Foreign Currency Risk**

Foreign currency risk is the risk that changes in exchange rates will adversely affect the fair value of an investment. The Plan had \$3,327,000 and \$3,223,000 in international equity mutual funds that were invested in foreign securities as of December 31, 2021 and 2020, respectively.

### Rate of Return

For the year ended December 31, 2021 and 2020, the annual money-weighted rate of return on the Plan investments, net of investment expense, was 10.3% and 12.4%, respectively. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amount actually invested.

## Net Pension Liability, Pension Expense, and Deferred Outflows/Inflows of Resources

The Port's net pension liability related to the Warehousemen's Pension Trust was measured as of December 31, 2021. The total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of December 31, 2020, and update procedures were used to roll forward the total pension liability to the measurement date. As of December 31, 2021 and 2020, the Port's net pension liability for this Plan was \$3,654,000 and \$5,178,000, respectively. For the year ended December 31, 2021, 2020, and 2019, the Port recognized pension expense (credit) of \$73,000, \$(19,000), and \$674,000, respectively. As of December 31, 2021 and 2020, the total deferred inflows of resources resulting from the net difference between projected and actual earnings on pension plan investments was \$828,000 and \$731,000, respectively. The Plan will recognize \$(151,000) for 2022, \$(399,000) for 2023, \$(196,000) for 2024 and \$(82,000) for 2025, as future pension credit.

The components of the net pension liability at December 31, were as follows (in thousands):

		2021	2020		
Total pension liability	\$	15,385	\$	16,062	
Plan fiduciary net position		(11,731)		(10,884)	
Net pension liability	\$	3,654	\$	5,178	
Plan fiduciary net position as a percentage of total pension liability		76.2%		67.8%	

## **Changes in Net Pension Liability**

The following table identifies changes in the Port's net pension liability for the Warehousemen's Pension Trust for the current year (in thousands).

	Total pensi liability		Plan fiduciary net position		pension ability
Interest expense	\$	990	\$	\$	990
Employer contributions			1,500		(1,500)
Net investment income			1,103		(1,103)
Benefit payments		(1,667)	(1,667)		
Administrative expenses			(50)		50
Professional fees			(39)		39
Net changes		(677)	847		(1,524)
Balances at beginning of year		16,062	10,884		5,178
Balances at end of year	\$	15,385	\$ 11,731	\$	3,654

## **Actuarial Assumptions**

The total pension liability was determined by an actuarial valuation as of December 31, 2020, using the Entry Age Normal Cost Method and the following actuarial assumptions, applied to all periods included in the measurement:

- Mortality Life expectancies were based on the RP-2014 Combined Mortality Table for Males and Females with blue collar adjustment. Margin for future mortality improvement is accounted for by projecting mortality rates using Scale MP-2016.
- Investment rate of return A rate of 6.5% was used, which is the long-term expected rate of return on the Plan's investment, net of plan investment expenses and including inflation. This rate was determined using a building-block method in which best-estimate ranges of expected future real rates of return are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return were adopted by the Plan's Board of Trustees after considering input from the Plan's investment consultant and actuary.

For each major asset class that is included in the Plan's target asset allocation as of December 31, 2021, these best estimates are summarized in the following table:

Asset class	Target allocation	Long-term expected real rate of return
Domestic equities mutual fund	30%	4.5%
International equities mutual fund	30	6.2
Domestic fixed income mutual fund	40	1.1
Total	100%	

Discount rate — A single discount rate of 6.5% was used to measure the total pension liability. This single discount rate was based on the expected rate of return on the Plan's investments at 6.5% and the tax-exempt municipal bond rate on an index of 20-year GO Bonds with an average AA credit rating at 1.8%. The projection of cash flows used to determine this single discount rate assumed the employer contributions will be made at the actuarially determined contribution rates in accordance with the Port's long-term funding policy. Based on these assumptions, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments of current Plan members. Therefore, the long-term expected rate of return on the Plan's investments was applied to all periods of projected benefit payments to determine the total pension liability.

## Sensitivity of the Net Pension Liability to Changes in the Discount Rate

The following presents the net pension liability of the Plan, calculated using the discount rate of 6.5%, as well as what the net pension liability would be if it were calculated using plus or minus 1% of the current discount rate (in thousands):

	De	1% Decrease (5.5%)		Current discount rate (6.5%)		1% crease 7.5%)
Net pension liability	\$	4,899	\$	3,654	\$	2,579



# Required Supplementary Information

Port of Seattle / 2021 Annual Comprehensive Financial Report

# Schedule of Port of Seattle's Proportionate Share of Net Pension Asset/Liability (NPA/NPL) Enterprise Fund Pension Plans

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)	2021		2020		2019
PERS Plan 1					
Port's proportion of the NPL	0.91	%	0.89%		0.86%
Port's proportionate share of the NPL	\$ 11,120	\$	31,506	\$	33,048
Port's covered payroll	\$ 852	\$	1,067	\$	1,141
Port's proportionate share of the NPL					
as a percentage of its covered payroll	1,305.16	%	2,952.76%		2,896.41%
Plan fiduciary net position as a percentage of the total pension liability	88.74	%	68.64%		67.12%
PERS Plan 2/3					
Port's proportion of the (NPA) NPL	(1.15	)%	1.13%		1.08%
Port's proportionate share of the (NPA) NPL	\$(114,829	) \$	14,440	\$	10,531
Port's covered payroll	\$ 137,887	\$	131,998	\$	117,866
Port's proportionate share of the (NPA) NPL					
as a percentage of its covered payroll	(83.28	5)%	10.94%		8.93%
Plan fiduciary net position as a percentage of the total pension liability	120.29	%	97.22%		97.77%
LEOFF Plan 1					
Port's proportion of the NPA	0.08	%	0.08%		0.08%
Port's proportionate share of the NPA	\$ 2,700	\$	1,464	\$	1,529
Port's covered payroll	1	n/a	n/a		n/a
Port's proportionate share of the NPA					
as a percentage of its covered payroll	ı	n/a	n/a		n/a
Plan fiduciary net position as a percentage of the total pension asset	187.45	%	146.88%		148.78%
LEOFF Plan 2					
Port's proportion of the NPA	0.99	%	1.09%		1.07%
Port's proportionate share of the NPA	\$ 57,519		22,203	\$	24,861
State's proportionate share of the NPA	,,	•	,	,	,
associated with the Port	37,106	1	14,197		16,281
Total	\$ 94,625	\$	36,400	\$	41,142
Port's covered payroll	\$ 28,084	\$	29,767	\$	27,404
Port's proportionate share of the NPA					
as a percentage of its covered payroll	336.94	%	122.28%		150.13%
Plan fiduciary net position as a percentage of the total pension asset	142.00	%	115.83%		119.43%
	1 12.00				

(Continued)

<sup>(</sup>a) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation and restatement of GASB Statement No. 68.

## Schedule of Port of Seattle's Proportionate Share of Net Pension Asset/Liability (NPA/NPL) Enterprise Fund Pension Plans

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)	2018	2017	2016	2015	2014
PERS Plan 1					
Port's proportion of the NPL Port's proportionate share of the NPL	0.87% \$ 38,752	0.86% \$ 40,683	0.83% \$ 44,426	0.87% \$ 45,557	0.84% \$ 42,385
Port's covered payroll	\$ 1,450	\$ 1,451	\$ 1,440	\$ 1,504	\$ 1,606
Port's proportionate share of the NPL as a percentage of its covered payroll Plan fiduciary net position as a percentage	2,672.55%	2,803.79%	3,085.14%	3,029.06%	2,639.17%
of the total pension liability	63.22%	61.24%	57.03%	59.10%	61.19%
PERS Plan 2/3					
Port's proportion of the (NPA) NPL	1.08%	1.07%	1.02%	1.09%	1.04%
Port's proportionate share of the (NPA) NPL	\$ 18,467	\$ 37,149	\$ 51,569	\$ 38,826	\$ 21,060
Port's covered payroll Port's proportionate share of the (NPA) NPL	\$111,910	\$104,804	\$ 95,817	\$ 96,416	\$ 89,966
as a percentage of its covered payroll Plan fiduciary net position as a percentage	16.50%	35.45%	53.82%	40.27%	23.41%
of the total pension liability	95.77%	90.97%	85.82%	89.20%	93.29%
LEOFF Plan 1					
Port's proportion of the NPA	0.08%	0.08%	0.07%	0.07%	0.07%
Port's proportionate share of the NPA	\$ 1,382	\$ 1,144	\$ 761	\$ 883	\$ 881
Port's covered payroll	n/a	n/a	n/a	n/a	n/a
Port's proportionate share of the NPA as a percentage of its covered payroll Plan fiduciary net position as a percentage	n/a	n/a	n/a	n/a	n/a
of the total pension asset	144.42%	135.96%	123.74%	127.36%	126.91%
LEOFF Plan 2					
Port's proportion of the NPA	1.03%	1.08%	1.03%	1.07%	1.04%
Port's proportionate share of the NPA State's proportionate share of the NPA	\$ 20,851	\$ 15,053	\$ 5,967	\$ 11,018	\$ 13,815
associated with the Port	13,501	9,765	3,890	7,285	9,026
Total	\$ 34,352	\$ 24,818	\$ 9,857	\$ 18,303	\$ 22,841
Port's covered payroll Port's proportionate share of the NPA	\$ 24,512	\$ 24,778	\$ 22,343	\$ 22,322	\$ 20,753
as a percentage of its covered payroll  Plan fiduciary net position as a percentage	140.14%	100.16%	44.12%	82.00%	110.06%
of the total pension asset	118.50%	113.36%	106.04%	111.67%	116.75%
					(Concluded)

(Concluded)

## **Schedule of Port of Seattle's Contributions Enterprise Fund Pension Plans** (a)

Last Eight Fiscal Years(b) (in thousands)	2021		2020	2019
PERS Plan 1				
Contractually required contribution	\$ 88	\$	127	\$ 149
Contributions in relation to				
the contractually required contribution	(88)		(127)	(149)
Contribution deficiency (excess)	\$ 	\$		\$ 
Port's covered payroll	\$ 758	\$	1,000	\$ 1,174
Contributions as a percentage				
of covered payroll	11.61%		12.70%	12.69%
PERS Plan 2/3				
Contractually required contribution	\$ 14,813	\$	18,653	\$ 15,993
Contributions in relation to				
the contractually required contribution	(14,813)		(18,653)	(15,993)
Contribution deficiency (excess)	\$ 	\$		\$ 
Port's covered payroll	\$ 127,209	\$	146,750	\$ 126,312
Contributions as a percentage				
of covered payroll	11.64%		12.71%	12.66%
LEOFF Plan 2				
Contractually required contribution	\$ 1,904	\$	2,170	\$ 2,107
Contributions in relation to				
the contractually required contribution	(1,904)		(2,170)	(2,107)
Contribution deficiency (excess)	\$	\$		\$ 
Port's covered payroll	\$ 27,216	\$	30,638	\$ 29,274
Contributions as a percentage	•		•	•
of covered payroll	7.00%		7.08%	7.20%
	 			(Continued)

(Continued)

<sup>(</sup>a) LEOFF Plan 1 is fully funded and no further employer or employee contributions have been required since June 2000.

<sup>(</sup>b) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation and restatement of GASB Statement No. 68.

# **Schedule of Port of Seattle's Contributions Enterprise Fund Pension Plans** (a)

Last Eight Fiscal Years <sup>(b)</sup> (in thousands)	2018	2017	2016	2015	2014
PERS Plan 1					
Contractually required contribution	\$ 173	\$ 151	\$ 164	\$ 146	\$ 137
Contributions in relation to					
the contractually required contribution	 (173)	 (151)	 (164)	 (146)	 (137)
Contribution deficiency (excess)	\$	\$	\$	\$ 	\$ 
Port's covered payroll	\$ 1,398	\$ 1,289	\$ 1,490	\$ 1,474	\$ 1,515
Contributions as a percentage					
of covered payroll	12.37%	11.71%	11.01%	9.91%	9.04%
PERS Plan 2/3					
Contractually required contribution	\$ 13,920	\$ 12,882	\$ 10,979	\$ 9,761	\$ 8,243
Contributions in relation to					
the contractually required contribution	(13,920)	(12,882)	(10,979)	(9,761)	(8,243)
Contribution deficiency (excess)	\$ 	\$	\$	\$ 	\$ 
Port's covered payroll	\$ 110,897	\$ 109,605	\$ 99,808	\$ 98,556	\$ 91,306
Contributions as a percentage					
of covered payroll	12.55%	11.75%	11.00%	9.90%	9.03%
LEOFF Plan 2					
Contractually required contribution	\$ 1,837	\$ 1,723	\$ 1,663	\$ 1,596	\$ 1,478
Contributions in relation to					
the contractually required contribution	(1,837)	(1,723)	(1,663)	(1,596)	(1,478)
Contribution deficiency (excess)	\$	\$	\$	\$	\$ 
Port's covered payroll	\$ 25,389	\$ 24,355	\$ 23,911	\$ 22,624	\$ 21,022
Contributions as a percentage	•	•		•	
of covered payroll	7.24%	 7.07%	 6.95%	7.05%	7.03%
					(C = = =

(Concluded)

## **Schedule of Changes in Total OPEB Liability and Related Ratios LEOFF Plan 1 Members' Medical Services Plan**

Last Four Fiscal Years(a) (in thousands)	2021	 2020	2019	2018		
Interest expense	\$ 146	\$ 200	\$ 262	\$	240	
Changes of assumptions	(41)	476	772		107	
Contributions	(492)	(668)	(824)		(525)	
Net change in total OPEB liability	(387)	8	210		(178)	
Total OPEB liability—beginning	7,272	7,264	7,054		7,232	
Total OPEB liability—ending	\$ 6,885	\$ 7,272	\$ 7,264	\$	7,054	
Covered payroll <sup>(b)</sup>	n/a	n/a_	n/a_		n/a	
Total OPEB liability as a percentage of covered payroll	n/a	n/a	n/a		n/a	

<sup>(</sup>a) This schedule is presented prospectively starting fiscal year ended 2018, coinciding with the implementation of GASB No. 75 in fiscal year 2018.

## **Schedule of Changes in Total OPEB Liability and Related Ratios** Retirees Life Insurance Plan

Last Four Fiscal Years <sup>(a)</sup> (in thousands)	2021			2020	2019	2018
Service cost	\$	464	\$	349	\$ 250	\$ 286
Interest expense		264		316	357	343
Difference between expected and actual experience				(107)		
Changes of assumptions		361		1,348	1,667	(1,003)
Benefit payments		(366)		(356)	(345)	(336)
Net change in total OPEB liability		723		1,550	1,929	(710)
Total OPEB liability—beginning		13,164		11,614	9,685	10,395
Total OPEB liability—ending	\$	13,887	\$	13,164	\$ 11,614	\$ 9,685
Covered payroll	\$	120,237	\$	121,647	\$ 103,868	\$ 100,356
Total OPEB liability as a percentage of covered payroll		11.5%		10.8%	11.2%	9.70%

<sup>(</sup>a) This schedule is presented prospectively starting fiscal year ended 2018, coinciding with the implementation of GASB No. 75 in fiscal year 2018.

<sup>(</sup>b) Annual covered payroll was not applicable as LEOFF Plan 1 has no active employees.

# Schedule of Changes in Net Pension Liability and Related Ratios Warehousemen's Pension Trust Fund

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)	2021	2020	2019
Total pension liability			
Interest expense	\$ 990	\$ 1,055	\$ 1,092
Difference between expected and			
actual experience		(290)	
Changes of assumptions			
Benefit payments	(1,667)	(1,760)	(1,791)
Net change in total pension liability	(677)	(995)	(699)
Total pension liability—beginning	16,062	17,057	17,756
Total pension liability—ending	\$ 15,385	\$ 16,062	\$ 17,057
Plan fiduciary net position			
Employer contributions	\$ 1,500	\$ 1,500	\$ 1,500
Net investment income (loss)	1,103	1,215	1,575
Benefit payments	(1,667)	(1,760)	(1,791)
Administrative expenses	(50)	(51)	(49)
Professional fees	(39)	(30)	(48)
Net change in plan fiduciary net position	847	874	1,187
Plan fiduciary net position—beginning	10,884	10,010	8,823
Plan fiduciary net position—ending	\$ 11,731	\$ 10,884	\$ 10,010
Net pension liability			
Total pension liability—ending	\$ 15,385	\$ 16,062	\$ 17,057
Plan fiduciary net position—ending	(11,731)	(10,884)	(10,010)
Net pension liability—ending	\$ 3,654	\$ 5,178	\$ 7,047
Plan fiduciary net position	76.2%	67.00/	EQ 70/
as a percentage of total pension liability	70.2%	67.8%	58.7%
Covered payroll <sup>(b)</sup>	n/a	n/a	n/a

(Continued)

<sup>(</sup>a) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation of GASB Statement No. 67 in fiscal year 2014.

<sup>(</sup>b) Annual covered payroll was not applicable as the operation was terminated in 2002.

# Schedule of Changes in Net Pension Liability and Related Ratios Warehousemen's Pension Trust Fund

Last Eight Fiscal Years <sup>(a)</sup> (in thousands)		2018		2017	-	2016		2015		2014
Total pension liability										
Interest expense	\$	1,239	\$	1,280	\$	1,255	\$	1,306	\$	1,384
Difference between expected and										
actual experience		(1,616)				105				(512)
Changes of assumptions						1,044				
Benefit payments		(1,863)		(1,946)		(2,093)		(2,079)		(2,091)
Net change in total pension liability		(2,240)		(666)		311		(773)		(1,219)
Total pension liability—beginning		19,996		20,662		20,351		21,124		22,343
Total pension liability—ending	\$	17,756	\$	19,996	\$	20,662	\$	20,351	\$	21,124
Plan fiduciary net position	_	4.500		1.500		4.500		4.500		1.500
Employer contributions	\$	1,500	\$	1,500	\$	1,500	\$	1,500	\$	1,500
Net investment income (loss)		(611)		1,352		554		(116)		408
Benefit payments		(1,863)		(1,946)		(2,093)		(2,079)		(2,091)
Administrative expenses		(49)		(46)		(45)		(46)		(45)
Professional fees		(28)		(47)		(41)		(57)		(66)
Net change in plan fiduciary net position		(1,051)		813		(125)		(798)		(294)
Plan fiduciary net position—beginning		9,874		9,061		9,186		9,984		10,278
Plan fiduciary net position—ending	\$	8,823	\$	9,874	\$	9,061	\$	9,186	\$	9,984
Not noncion linkility										
Net pension liability	ċ	17 756	ċ	10.006	ċ	20.662	ċ	20.251	ċ	21 124
Total pension liability—ending	\$	17,756	\$	19,996	\$	20,662	\$	20,351	\$	21,124
Plan fiduciary net position—ending	Ċ	(8,823)		(9,874)	<u>_</u>	(9,061)	<u>_</u>	(9,186)		(9,984)
Net pension liability—ending	\$	8,933	\$	10,122	\$	11,601	\$	11,165	\$	11,140
Plan fiduciary net position as a percentage of total pension liability		49.7%		49.4%		43.9%		45.1%		47.3%
and the second s						.5.2 70		.5 70		., ., , ,
Covered payroll <sup>(b)</sup>		n/a		n/a		n/a		n/a		n/a

(Concluded)

# Schedule of Employer Contributions Warehousemen's Pension Trust Fund (a)

Last Ten Fiscal Years (in thousands)

Years ended December 31,	Actuarially determined contribution (	Actual contribution	Contribution (excess)		
2021	\$ 681	\$ 1,500	\$ (819)		
2020	856	1,500	(644)		
2019	1,021	1,500	(479)		
2018	1,108	1,500	(392)		
2017	1,218	1,500	(282)		
2016	1,147	1,500	(353)		
2015	1,118	1,500	(382)		
2014	1,201	1,500	(299)		
2013	1,304	1,500	(196)		
2012	1,456	1,500	(44)		

<sup>(</sup>a) Annual covered payroll was not applicable as the operation was terminated in 2002.

## **Schedule of Investment Returns** Warehousemen's Pension Trust Fund

Last Eight Fiscal Years(a)

Years ended December 31,	Annual money-weighted rate of return, net of investment expense
2021	10.3%
2020	12.4
2019	18.3
2018	(6.4)
2017	15.4
2016	6.3
2015	(1.2)
2014	4.1

<sup>(</sup>a) This schedule is presented prospectively starting fiscal year ended 2014, coinciding with the implementation of GASB Statement No. 67 in fiscal year 2014.

<sup>(</sup>b) Prior to 2014, the Annual Required Contribution amounts are presented for the Actuarially Determined Contributions.

## **Notes to Required Supplementary Information** Warehousemen's Pension Trust Fund for the Year Ended **December 31, 2021**

## Methods and Assumptions Used in Calculations of Actuarially Determined Contributions

The actuarially determined contribution rates in the schedule are calculated as of December 31, 2020, for the year of 2021. The following actuarial methods and assumptions were used to determine contribution rates reported in that schedule:

Actuarial cost method Entry age normal

Amortization method Level dollar, closed

Remaining amortization period 14 years as of January 1, 2021

Asset valuation method Market value

Investment rate of return 6.5%

Discount rate 6.5%

Retirement age 100% assumed retirement at earliest eligibility age—age 55 for members

with at least 10 years of service and age 62 for members with less than 10

years of service.

RP-2014 Blue Collar Combined Healthy Mortality Table with blue collar Mortality

adjustments projected with Scale MP-2016.

Other information There were no benefit changes during the year.

> Employer contributions are determined such that contributions will fund the projected benefits over a closed, 14-year funding period as of January

1, 2021.



# **Statistical Section**

Port of Seattle / 2021 Annual Comprehensive Financial Report

## **Port of Seattle**

## Statistical Section Narrative and Schedules

This section of the Port's Annual Comprehensive Financial Report contains detailed information as context for understanding what the financial statements, note disclosures, and required supplementary information present about the Port's overall financial health.

## Contents

### **Financial Trends**

These schedules contain trend information to help the reader understand how the Port's financial performance and well-being has changed over time. The schedules are presented from the Enterprise Fund perspective. Schedules included are:

Schedule 1 – Net Position by Component, Last Ten Fiscal Years

Schedule 2 – Changes in Net Position, Last Ten Fiscal Years

## **Revenue Capacity**

These schedules contain information to help the reader assess the Port's major revenue source, the Aviation Division, its operating revenues, principal customers, landed weight, and landing fees. Schedules included are:

Schedule 3 – Aviation Division Operating Revenues by Source, Last Ten Fiscal Years

Schedule 4 – Aviation Division Principal Customers, Current Year and Nine Years Ago

Schedule 5 – Aviation Division Landed Weight and Landing Fees, Last Ten Fiscal Years

## **Debt Capacity**

These schedules present information to help the reader assess the affordability of the Port's current levels of outstanding debt and the Port's ability to issue additional debt in the future. Details regarding outstanding debt can be found in the Notes to Financial Statements. Schedules included are:

Schedule 6 – Ratios of Outstanding Debt by Type, Last Ten Fiscal Years

Schedule 7 - Ratios of General Obligation (GO) Bonds, Last Ten Fiscal Years

Schedule 8 – Computation of Direct and Overlapping General Obligation Debt, as of December 31, 2021

Schedule 9 – Revenue Bonds Coverage by Type, Last Ten Fiscal Years

Schedule 10 – Legal Debt Margin Information, Last Ten Fiscal Years

## **Demographic and Economic Information**

These schedules offer demographic and economic indicators to help the reader understand the environment within which the Port's financial activities take place. Schedules included are:

- Schedule 11 Demographic Statistics, Last Ten Fiscal Years
- Schedule 12 Principal Employers of Seattle, Current Year and Nine Years Ago
- Schedule 13 Assessed Value and Estimated Actual Value of Taxable Property and Direct and Overlapping Property Tax Rates Per \$1,000 of Assessed Value, Last Ten Fiscal Years
- Schedule 14 Port of Seattle's Property Tax Levies and Collections, Last Ten Fiscal Years
- Schedule 15 King County Principal Property Taxpayers, Current Year and Nine Years Ago

## **Operating Information**

These schedules contain information about the Port's operations and resources to help the reader understand how the Port's financial information relates to the services it provides and the activities it performs. Schedules included are:

- Schedule 16 Seattle-Tacoma International Airport Passengers Level, Last Ten Fiscal Years
- Schedule 17 Seattle-Tacoma International Airport Aircraft Operations Level, Last Ten Fiscal Years
- Schedule 18 Seattle-Tacoma International Airport Air Cargo Level, Last Ten Fiscal Years
- Schedule 19 Containerized Volume, Last Ten Fiscal Years
- Schedule 20 Cargo Volume, Last Ten Fiscal Years
- Schedule 21 Port of Seattle Grain Volume, Last Ten Fiscal Years
- Schedule 22 Port of Seattle Cruise Traffic, Last Ten Fiscal Years
- Schedule 23 Number of Port of Seattle Employees by Division, Last Ten Fiscal Years
- Schedule 24 Capital Assets Information—Maritime and Economic Development Facilities, Last Ten Fiscal Years
- Schedule 25 Capital Assets Information—Seattle-Tacoma International Airport, Last Ten Fiscal Years

## **Schedule 1** Net Position by Component

Last Ten Fiscal Years (accrual basis of accounting) (in thousands)

Fiscal year	Net investment in capital assets	Restricted	Unrestricted	Total net position
2021	\$ 3,352,765	\$ 365,621	\$ 380,488	\$ 4,098,874
2020	3,266,254	288,067	364,500	3,918,821
2019	3,212,698	340,262	280,756	3,833,716
2018 <sup>(a)</sup>	3,107,766	377,800	81,143	3,566,709
2017	2,716,718	403,685	227,780	3,348,183
2016	2,591,049	343,175	214,123	3,148,347
2015	2,474,130	318,691	314,095	3,106,916
2014 <sup>(b)</sup>	2,424,133	252,005	410,786	3,086,924
2013 <sup>(b)</sup>	2,299,824	241,967	413,924	2,955,715
2012 <sup>(c)</sup>	2,263,999	208,829	464,275	2,937,103

<sup>(</sup>a) In 2018, the Port adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB) and GASB Statement No. 86, Certain Debt Extinguishment Issues, by adjusting the beginning balance of the total net position as of January 1, 2018. The adjustments included recording the OPEB liability and the related deferred outflows and deferred inflows from the OPEB liability and the refunding gain/loss on extinguished debt.

<sup>(</sup>b) In 2015, the Port adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27, by restating the financial statements for 2014 and 2013. The restatement included recognizing the long-term obligations for pension benefits as a liability and to more comprehensively and comparably measure the annual costs of pension benefits.

<sup>(</sup>c) In 2013, the Port adopted GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, by restating the financial statements for 2012 and 2011. The restatement included primarily the write-off of deferred finance costs as of January 1, 2011, except for a portion related to prepaid insurance costs and surety costs.

# Schedule 2 Changes in Net Position

Last Ten Fiscal Years (accrual basis of accounting) (in thousands)

	2021	2	2020		2019		2018 <sup>(a)</sup>		2017
Operating Revenues:									
Services	\$ 222,699	\$	186,488	\$	296,326	\$	274,174	\$	260,322
Property rentals	340,363		284,768	Y	400,235	Ų	339,304	Ų	304,416
Customer facility charge revenues	2,018	•	201,700		15,773		16,263		10,641
Operating grants	2,894		2,702		3,860		3,657		1,727
Joint venture income (d)	54,046		36,869		47,979		55,992		54,925
Total operating revenues	622,020		510,827		764,173		689,390		632,031
Operating Expenses:	022,020		310,027		704,173		000,000		032,031
Operations and maintenance	256,269		300,932		335,532		297,321		282,657
Administration	80,044		78,337		76,413		72,568		65,722
Law enforcement	28,343		29,411		31,143		27,749		24,603
Total operating expenses	364,656		408,680		443,088		397,638		372,982
Net Operating Income	,		,		,		,		
Before Depreciation	257,364		102,147		321,085		291,752		259,049
Depreciation	190,683		180,086		174,971		164,362		165,021
Operating Income (Loss)	66,681		(77,939)		146,114		127,390		94,028
Nonoperating Income (Expense):	•		` , ,		•		•		,
Ad valorem tax levy revenues	78,311		76,196		73,801		71,771		71,702
Passenger facility charge revenues	72,845		34,637		100,004		94,070		88,389
Customer facility charge revenues	24,271		15,429		22,355		21,802		25,790
Noncapital grants and donations	105,988		149,913		2,880		1,573		6,704
Fuel hydrant facility revenues	7,010		6,886		6,742		6,942		7,000
Investment (loss) income—net	(5,386)		41,406		54,078		26,287		12,174
Revenue and capital appreciation	(=,==,	,	,		2 1,01 2				,
bonds interest expense	(132,925)	) (	133,149)		(105,601)		(100,432)		(97,748)
Passenger facility charge revenue		•	, ,						
bonds interest expense	(1,041)	)	(2,670)		(3,547)		(4,368)		(4,931)
General obligation bonds interest									
expense	(11,004)	)	(11,850)		(12,492)		(13,414)		(13,891)
Public expense	(9,769)	)	(6,658)		(12,986)		(5,269)		(4,588)
Environmental expense—net	(7,495)	)	(5,971)		(118)		(10,600)		(4,464)
Other (expense) income—net	(20,158)	)	(22,034)		(21,959)		(3,217)		(10,441)
Total nonoperating income									
(expense)—net	100,647		142,135		103,157		85,145		75,696
Income Before Capital									
Contributions and Special Items	167,328		64,196		249,271		212,535		169,724
Capital Contributions	47,632		20,909		17,736		43,650		30,112
Income Before Special Items	214,960		85,105		267,007		256,185		199,836
Special Items:									
SR 99 Viaduct expense (e)									
Habitat restoration costs (f)	(34,907)	)					(34,923)		
Increase in Net Position	180,053		85,105		267,007		221,262		199,836
Total Net Position:									
Beginning of year	3,918,821	3,8	333,716		3,566,709		3,348,183		3,148,347
Adjustment							(2,736)		
Restatement									
End of year	\$ 4,098,874	\$ 3,	918,821	\$	3,833,716	\$	3,566,709	\$	3,348,183

See notes on page 104. (Continued)

# Schedule 2 Changes in Net Position

Last Ten Fiscal Years (accrual basis of accounting) (in thousands)

	2016	2015	2014 <sup>(b)</sup>	2013 <sup>(b)</sup>	2012 <sup>(c)</sup>
Operating Revenues:					
Services	\$ 231,326	\$ 212,612	\$ 195,364	\$ 190,662	\$ 195,816
Property rentals	291,874	332,696	325,219	342,093	312,739
Customer facility charge revenues	12,121	12,663	13,608	11,367	9,745
Operating grants	1,562	962	298	856	3,406
Joint venture income (d)	61,584	702	2,0	050	3,400
Total operating revenues	598,467	558,933	534,489	544,978	521,706
Operating Expenses:	370,407	330,733	334,403	344,570	321,700
Operations and maintenance	237,964	234,017	228,292	227,611	222,535
Administration	63,456	60,225	56,711	55,962	53,018
Law enforcement	23,865	23,564	21,297	23,416	22,616
Total operating expenses	325,285	317,806	306,300	306,989	298,169
Net Operating Income	5 - 5 / - 5 5			0.00/2.02	
Before Depreciation	273,182	241,127	228,189	237,989	223,537
Depreciation	164,336	163,338	166,337	171,374	167,279
Operating Income (Loss)	108,846	77,789	61,852	66,615	56,258
Nonoperating Income (Expense):		,	,		
Ad valorem tax levy revenues	71,678	72,819	72,801	72,738	72,678
Passenger facility charge revenues	85,570	79,209	69,803	64,661	62,385
Customer facility charge revenues	24,715	23,540	19,889	20,389	20,577
Noncapital grants and donations	6,284	5,358	10,159	3,771	3,348
Fuel hydrant facility revenues	6,992	6,957	6,935	7,417	8,123
Investment (loss) income—net	8,448	9,122	11,202	(1,107)	8,172
Revenue and capital appreciation	ŕ	·	•		,
bonds interest expense	(105,567)	(110,128)	(108,910)	(115,340)	(123,327)
Passenger facility charge revenue					
bonds interest expense	(5,251)	(5,584)	(5,906)	(6,212)	(6,503)
General obligation bonds interest					
expense	(9,765)	(10,490)	(9,475)	(11,479)	(14,078)
Public expense	(8,560)	(5,023)	(6,854)	(6,226)	(22,876)
Environmental expense—net	(280)	(2,888)	(9,142)	(4,765)	(14,358)
Other (expense) income—net	(12,087)	(23,493)	2,109	(411)	(29,721)
Total nonoperating income					
(expense)—net	62,177	39,399	52,611	23,436	(35,580)
Income Before Capital					
Contributions and Special Items	171,023	117,188	114,463	90,051	20,678
Capital Contributions	18,108	22,804	16,746	21,381	30,714
Income Before Special Items	189,131	139,992	131,209	111,432	51,392
Special Items:					
SR 99 Viaduct expense (e)	(147,700)	(120,000)			
Habitat restoration costs (f)					
Increase in Net Position	41,431	19,992	131,209	111,432	51,392
Total Net Position:					
Beginning of year	3,106,916	3,086,924	2,955,715	2,937,103	2,885,711
Adjustment					
Restatement				(92,820)	
End of year	\$ 3,148,347	\$ 3,106,916	\$ 3,086,924	\$ 2,955,715	\$ 2,937,103

See notes on page 104. (Concluded)

## **Schedule 2** Changes in Net Position

- (a) In 2018, the Port adopted GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions (OPEB) and GASB Statement No. 86, Certain Debt Extinguishment Issues, by adjusting the beginning balance of the total net position as of January 1, 2018. The adjustments included recording the OPEB liability and the related deferred outflows and deferred inflows from the OPEB liability and the refunding gain/loss on extinguished debt.
- (b) In 2015, the Port adopted GASB Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27, by restating the financial statements for 2014 and 2013. The restatement included recognizing the long-term obligations for pension benefits as a liability and to more comprehensively and comparably measure the annual costs of pension benefits.
- (c) In 2013, the Port adopted GASB Statement No. 65, Items Previously Reported as Assets and Liabilities, by restating the financial statements for 2012 and 2011. The restatement included primarily the write-off of deferred finance costs as of January 1, 2011, except for a portion related to prepaid insurance costs and surety costs.
- (d) In 2016, the Port adopted joint venture accounting as of January 1, 2016, to account for its 50% share of the NWSA's changes in net position.
- (e) In 2016 and 2015, the Port made \$147.7 million and \$120 million payments, respectively, as a special item, to WSDOT for the State Route (SR) 99 Alaskan Way Viaduct Replacement Program.
- (f) The Port recorded, as a special item, \$34.9 million, in both 2021 and 2018, of construction cost for a habitat restoration project and related cleanup at Terminal 25 South.

## Schedule 3 Aviation Division Operating Revenues by Source

Last Ten Fiscal Years (a) (accrual basis of accounting) (in thousands)

	2021	2020	2019	2018	2017
Aeronautical Revenues:					
Terminal	\$ 195,575	\$ 179,249	\$ 206,958	\$ 163,758	\$ 146,817
Airfield	95,270	88,537	129,157	109,749	100,716
Other	26,667	30,123	21,483	17,761	16,580
Total aeronautical revenues	317,512	297,909	357,598	291,268	264,113
Non-Aeronautical Revenues:					
Public parking	64,104	34,502	82,125	80,212	75,106
Airport dining and retail/					
Terminal leased space	41,607	31,234	68,013	64,323	58,980
Rental cars	32,722	16,637	36,793	37,306	35,051
Customer facility charges (c)	2,018	, , , ,	15,773	16,263	10,641
Utilities	6,350	5,672	7,431	7,206	7,018
Commercial properties	12,520	10,766	15,773	15,435	18,042
Ground transportation	11,947	6,557	20,765	18,772	15,684
Other	12,552	11,105	22,364	18,189	16,281
Total non-aeronautical revenues	183,820	116,473	269,037	257,706	236,803
	 ,	,			
Total Aviation Division					
operating revenues	\$ 501,332	\$ 414,382	\$ 626,635	\$ 548,974	\$ 500,916
	'		'	'	
	2016	 2015	 2014	2013	 2012
Aeronautical Revenues:					
Terminal <sup>(b)</sup>	\$ 141,549	\$ 138,836	\$ 137,435	\$ 158,173	\$ 145,197
Airfield (b)					
	88,311	73,386	77,014	84,141	72,574
Other	14,374	13,826	10,839	10,623	15,194
	•				
Other	14,374	13,826	10,839	10,623	15,194
Other Total aeronautical revenues	14,374	13,826	10,839	10,623	15,194
Other Total aeronautical revenues  Non-Aeronautical Revenues:	14,374 244,234	13,826 226,048	10,839 225,288	10,623 252,937	15,194 232,965
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking	14,374 244,234	13,826 226,048	10,839 225,288	10,623 252,937	15,194 232,965
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/	14,374 244,234 69,540	13,826 226,048 63,059	10,839 225,288 57,127	10,623 252,937 52,225	15,194 232,965 49,781
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/ Terminal leased space	14,374 244,234 69,540 57,253	13,826 226,048 63,059 51,351	10,839 225,288 57,127 46,078	10,623 252,937 52,225 40,688	15,194 232,965 49,781 37,233
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/ Terminal leased space Rental cars	14,374 244,234 69,540 57,253 37,082	13,826 226,048 63,059 51,351 33,851	10,839 225,288 57,127 46,078 32,496	10,623 252,937 52,225 40,688 28,472	15,194 232,965 49,781 37,233 28,327
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/ Terminal leased space Rental cars Customer facility charges (c)	14,374 244,234 69,540 57,253 37,082 12,122	13,826 226,048 63,059 51,351 33,851 12,663	10,839 225,288 57,127 46,078 32,496 13,608	10,623 252,937 52,225 40,688 28,472 11,367	15,194 232,965 49,781 37,233 28,327 9,745
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/ Terminal leased space Rental cars Customer facility charges (c) Utilities Commercial properties Ground transportation	14,374 244,234 69,540 57,253 37,082 12,122 7,233	13,826 226,048 63,059 51,351 33,851 12,663 7,000	10,839 225,288 57,127 46,078 32,496 13,608 6,736	10,623 252,937 52,225 40,688 28,472 11,367 6,332	15,194 232,965 49,781 37,233 28,327 9,745 7,206
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/ Terminal leased space Rental cars Customer facility charges (c) Utilities Commercial properties Ground transportation Other	14,374 244,234 69,540 57,253 37,082 12,122 7,233 9,992 12,803 14,997	13,826 226,048 63,059 51,351 33,851 12,663 7,000 7,922 8,809 12,189	10,839 225,288 57,127 46,078 32,496 13,608 6,736 6,638 8,333 9,400	10,623 252,937 52,225 40,688 28,472 11,367 6,332 6,089 7,958 7,943	15,194 232,965 49,781 37,233 28,327 9,745 7,206 5,700 7,900 7,166
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/ Terminal leased space Rental cars Customer facility charges (c) Utilities Commercial properties Ground transportation	14,374 244,234 69,540 57,253 37,082 12,122 7,233 9,992 12,803	13,826 226,048 63,059 51,351 33,851 12,663 7,000 7,922 8,809	10,839 225,288 57,127 46,078 32,496 13,608 6,736 6,638 8,333	10,623 252,937 52,225 40,688 28,472 11,367 6,332 6,089 7,958	15,194 232,965 49,781 37,233 28,327 9,745 7,206 5,700 7,900
Other Total aeronautical revenues  Non-Aeronautical Revenues: Public parking Airport dining and retail/ Terminal leased space Rental cars Customer facility charges (c) Utilities Commercial properties Ground transportation Other	14,374 244,234 69,540 57,253 37,082 12,122 7,233 9,992 12,803 14,997	13,826 226,048 63,059 51,351 33,851 12,663 7,000 7,922 8,809 12,189	10,839 225,288 57,127 46,078 32,496 13,608 6,736 6,638 8,333 9,400	10,623 252,937 52,225 40,688 28,472 11,367 6,332 6,089 7,958 7,943	15,194 232,965 49,781 37,233 28,327 9,745 7,206 5,700 7,900 7,166

<sup>(</sup>a) A significant amount of the aeronautical revenue follows the terms of the signatory airline lease and operating agreements SLOA II (years 2006–2012), SLOA III (years 2013–2017), and SLOA IV (years 2018–2022).

<sup>(</sup>b) For 2013, terminal and airfield revenues included (1) a one-time recognition of \$17.9 million from the removal of the security fund liability when SLOA II expired, and (2) \$14.3 million straight-line rent adjustments for the lease incentive provided under SLOA III.

<sup>(</sup>c) CFCs associated with the operation of the Rental Car Facility is recorded as operating revenues. The remaining portion of CFCs, nonoperating income, used to pay debt service, is not included in the table above.

## **Schedule 4** Aviation Division Principal Customers

Current Year and Nine Years Ago (in thousands)

_		2021		2012				
Customer	Revenues billed	Rank	Percentage of Aviation Division operating revenues	Revenues billed	Rank	Percentage of Aviation Division operating revenues		
Alaska Airlines	\$ 126,899	1	25.3%	\$ 80,400	1	20.8%		
Delta Airlines	83,198	2	16.6	29,242	2	7.6		
Horizon Airlines	21,584	3	4.3	11,030	5	2.9		
United Airlines (a)	16,815	4	3.4	21,992	3	5.7		
American Airlines (b)	15,526	5	3.1	8,791	6	2.3		
Southwest Airlines	14,391	6	2.9	13,751	4	3.6		
EAN Holdings, LLC Airport Management	10,362	7	2.1					
Services, LLC	9,126	8	1.8	8,482	7	2.2		
Avis Budget Car Rental	9,015	9	1.8					
Host International, Inc.	7,469	10	1.5	6,824	10	1.8		
US Airways (b)				7,307	8	1.9		
Continental Airlines (a)				7,147	9	1.9		
Total	\$ 314,385		62.8%	\$ 194,966		50.7%		

<sup>(</sup>a) Continental Airlines merged with United Airlines in 2010 and the integration was completed in 2012.

## Schedule 5 Aviation Division Landed Weight and Landing Fees

Last Ten Fiscal Years (a) (in thousands, except for landing fee)

	Landed	La	Landing fees (per 1,000 pounds) (b)				
Fiscal year	weight (in pounds)	Signatory airlines		Non-signatory airlines/aircrafts (c)			
2021	26,584,189	\$	3.23	\$	4.04		
2020	20,261,962		4.07		5.09		
2019	31,562,353		3.84		4.81		
2018	30,349,825		3.77		4.71		
2017	28,430,527		3.75		4.69		
2016	27,275,525		3.40		4.25		
2015	24,757,318		3.11		3.89		
2014	22,504,515		3.33		4.16		
2013	20,949,155		3.38		4.22		
2012	19,986,628		3.15		3.47		

<sup>(</sup>a) Aeronautical revenues follow the terms of the signatory airline lease and operating agreements SLOA II (years 2006–2012), SLOA III (years 2013–2017), and SLOA IV (years 2018–2022).

<sup>(</sup>b) US Airways and American Airlines merged in 2013. The integration was completed in 2015.

<sup>(</sup>b) During 2006 to 2012, landing fee rates for each year were based on billed landing fee revenues as of the last day of each preceding fiscal year. Landing fee rates were based on settlement calculations following the terms of SLOA III during 2013–2017, and SLOA IV during 2018–2021.

<sup>(</sup>c) Under the terms of SLOA III and SLOA IV, rates for non-signatory airlines/aircrafts are 25% higher than the same rates for signatory airlines.

# Schedule 6 Ratios of Outstanding Debt by Type

<u>Last Ten Fiscal Years</u> (in thousands, except for total debt per capita)

Fiscal year	ob	General Digation Conds <sup>(a)</sup>	ар	venue and capital preciation bonds <sup>(a)</sup>	nmercial paper	char	assenger facility ge revenue bonds <sup>(a)</sup>	spec	l hydrant ial facility ue bonds <sup>(a)</sup>	Total debt
2021	\$	307,544	\$	4,068,666	\$ 27,665	\$		\$	64,143	\$ 4,468,018
2020		341,068		3,603,033	48,470		52,048		68,697	4,113,316
2019		369,073		3,816,881	17,655		68,102		73,089	4,344,800
2018		399,899		3,444,709	118,655		84,632		77,331	4,125,226
2017		429,969		2,977,879	19,655		100,345		81,428	3,609,276
2016		308,138		2,638,707	29,655		114,296		85,388	3,176,184
2015		333,110		2,772,752	38,655		127,734		89,230	3,361,481
2014		235,159		2,600,350	42,655		140,840		92,977	3,111,981
2013		295,175		2,712,465	42,655		153,626		96,650	3,300,571
2012		322,056		2,803,806	42,655		166,106		101,114	3,435,737

Fiscal year	Ratio of total debt to personal income (b)	Total debt per capita <sup>(c)</sup>	
2021	2.0%	\$	1,954
2020	1.9		1,812
2019	2.0		1,952
2018	2.0		1,884
2017	2.0		1,676
2016	1.9		1,509
2015	2.2		1,637
2014	2.2		1,543
2013	2.6		1,665
2012	2.8		1,756

<sup>(</sup>a) Presented net of unamortized bond premiums and discounts.

<sup>(</sup>b) See Schedule 11 for Personal Income of King County data used in this calculation. The 2021 ratio is calculated using 2020 Personal Income figure.

<sup>(</sup>c) See Schedule 11 for Population of King County data used in this calculation (all figures are estimated, except for 2020 figures are actual census data).

## Schedule 7 Ratios of General Obligation (GO) Bonds

Last Ten Fiscal Years (in thousands, except for GO bonds per capita)

Fiscal year 2021	GO bonds (a)	Percentage of GO bonds to the assessed value of taxable property (b)	GO bonds per capita <sup>(c)</sup>		
	\$ 307,544	0.0%	\$ 134		
2020	341,068	0.1	150		
2019	369,073	0.1	166		
2018	399,899	0.1	183		
2017	429,969	0.1	200		
2016	308,138	0.1	146		
2015	333,110	0.1	162		
2014	235,159	0.1	117		
2013	295,175	0.1	149		
2012	322,056	0.1	165		

<sup>(</sup>a) Presented net of unamortized bond premiums and discounts.

# Schedule 8 Computation of Direct and Overlapping General Obligation Debt

As of December 31, 2021 (in thousands)

Governmental unit	Outs	tanding	Estimated percentage applicable (b)	Estimated share of direct and overlapping debt		
Port of Seattle (a)	\$	281,355	100.0%	\$	281,355	
Estimated Overlapping General Obligation Debt:						
King County	1,	131,744	100.0		1,131,744	
Cities and Towns	1,	790,366	98.2		1,758,342	
School Districts	5,	499,053	96.0		5,277,360	
Other		431,799	99.8		430,995	
Total estimated overlapping debt					8,598,441	
Total direct and estimated overlapping debt				\$	8,879,796	

<sup>(</sup>a) Presented at par value, excluding unamortized bond premiums and discounts.

Source: King County Financial Management Section

<sup>(</sup>b) See Schedule 13 for assessed value of taxable property data.

<sup>(</sup>c) See Schedule 11 for Population of King County data used in this calculation (all figures are estimated, except for 2020 figures are actual census data).

<sup>(</sup>b) As general obligation debt is repaid with property taxes, the percentage of overlapping general obligation debt applicable to the Port is estimated using taxable assessed property values. Applicable percentages were estimated by ratio of assessed valuation of property in overlapping unit subject to taxation in reporting unit to total valuation of property subject to taxation in reporting unit.

### Schedule 9 Revenue Bonds Coverage by Type

Last Ten Fiscal Years (in thousands, except for revenue coverage ratios)

		2021		2020		2019		2018		2017
Operating revenues	 \$		\$		\$	764,173	ς	689,390		632,031
Less: CFC revenues not available to pay revenue bond debt service	7	(2,018)	7	310,027	7	(15,773)	7	(16,263)	7	(10,641)
Less: SWU revenues not available to pay revenue bond debt service		(6,260)		(6,374)		(5,839)		(5,285)		(4,985)
Add/Less: Other Port adjustments (a) Add/Less: NWSA adjustments (b)		3,289		7,688		5,655		(591)		928
Add: Nonoperating income (expense)—net (c)		104,822		181,786		14,030		12,174		7,381
Gross revenue (d)		721,853		693,927		762,246		679,425		624,714
Operating expenses	\$	364,656	\$	408,680	\$	443,088	\$	397,638	\$	372,982
Less: Operating expenses paid from sources other than gross revenue (CFC)		(7,406)		(8,003)		(8,591)		(8,787)		(8,643)
Less: Operating expenses paid from sources other than gross revenue (SWU)		(4,544)		(4,742)		(4,567)		(4,660)		(3,795)
Less: Operating expenses paid from sources other than gross revenue (Other)										
Less: Port general purpose tax levy (e)		(39,523)		(35,835)		(30,050)		(28,134)		(34,941)
Operating expenses (f)		313,183		360,100		399,880		356,057		325,603
Net revenues available for first lien debt service	\$	408,670	ċ	333,827	ċ	362,366	ċ	272 260	\$	299,111
Debt service on first lien bonds	<del></del> \$									
Dept service on first lien bonds	\$	38,000	\$	27,544	\$	44,752	\$	32,798	\$	48,787
Coverage on first lien bonds		10.75		12.12		8.10		9.86		6.13
Net revenues available for intermediate lien										
debt service	\$	370,670	\$	306,283	\$	317,614	\$	290,570	\$	250,324
Add: Prior lien debt service offset		F 007		F 007						
paid by PFC revenues <sup>(g)</sup> Add: Prior lien debt service offset		5,887		5,887						
paid by CFC revenues (h)						6,227		5,869		19,142
Available intermediate lien revenues										
as first adjusted	\$	376,557	\$	312,170	\$	323,841	\$	296,439	\$	269,466
Debt service on intermediate lien bonds Less: Debt service offsets paid from	\$	271,549	\$	254,381	\$	210,560	\$	192,022	\$	152,749
PFC revenues (g)		(48,189)		(26,571)		(33,800)		(33,800)		(33,800)
CFC revenues (h)		(14,153)		(13,601)		(16,111)		(15,930)		(3,563)
Capitalized interest funds		(18,689)		(31,683)		(39,202)		(34,132)		(12,445)
Intermediate lien debt service										
—net of debt service offsets	\$	190,518	\$	182,526	\$	121,447	\$	108,160	\$	102,941
Coverage on intermediate lien bonds		1.98		1.71		2.67		2.74		2.62
Net revenues available for	_	106.006	_	120 - 1 - 1	_	202.22:	_	100.075	_	166 -0-
subordinate lien debt service	<u>\$</u>	· · · · · ·	\$	129,644		202,394		,	\$	166,525
Debt service on subordinate lien bonds (i)	\$	1,643	\$	19,160	\$	19,243	\$	25,246	\$	18,295
Coverage on subordinate lien bonds		113.23	-	6.77		10.52		7.46	-	9.10
See notes on page 111.										(Continued)

### Schedule 9 Revenue Bonds Coverage by Type

Last Ten Fiscal Years (in thousands, except for revenue coverage ratios)

		2016		2015		2014 <sup>(j)</sup>		2013 <sup>(j)</sup>		2012
Operating revenues	\$	598,467	\$		\$	534,489	Ś		Ś	521,706
Less: CFC revenues not available to pay revenue bond debt service	*	(12,122)	•	(12,663)	*	(13,608)	*	(11,367)	*	(9,745)
Less: SWU revenues not available		( - / · /		(:=/000/		(10)000)		(1.1/007)		(2)2 .0)
to pay revenue bond debt service		(4,751)		(4,403)						
Add/Less: Other Port adjustments (a)										5,600
Add/Less: NWSA adjustments (b)		266		(4.42)		16 447		12.520		2.027
Add: Nonoperating income (expense)—net (c)  Gross revenue (d)		5,567 587,427		(143) 541,724		16,417 537,298		13,539 547,150		2,837 520,398
Gloss revenue (4)		367,427		341,/24		337,296		347,130		320,396
Operating expenses	\$	325,285	\$	317,806	\$	306,300	\$	306,989	\$	298,169
Less: Operating expenses paid from sources other than gross revenue (CFC)		(7,309)		(7,536)		(7,178)		(6,327)		(6,526)
Less: Operating expenses paid from sources		( ,= == ,		( , ,		( , - ,		(-,- ,		(-,,
other than gross revenue (SWU)		(1,710)		(4,035)						
Less: Operating expenses paid from sources								(4)		(12)
other than gross revenue (Other) Less: Port general purpose tax levy (e)		(36,894)		(41,808)		(19,083)		(4) (33,265)		(12) (32,116)
Operating expenses (f)		279,372		264,427		280,039		267,393		259,515
operating expenses		217,312		201,127		200,037		201,333		237,313
Net revenues available for first lien										
debt service	\$	308,055	\$	277,297	\$	257,259	\$	279,757	\$	260,883
Debt service on first lien bonds	\$	52,320	\$	60,740	\$	61,214	\$	80,673	\$	107,580
Coverage on first lien bonds		5.89		4.57		4.20		3.47		2.43
Net revenues available for intermediate lien										
debt service	\$	255,735	\$	216,557	\$	196,045	\$	199,084	\$	153,303
Add: Prior lien debt service offset				440		4 000				
paid by PFC revenues <sup>(g)</sup> Add: Prior lien debt service offset				419		1,893		3,971		14,814
paid by CFC revenues <sup>(h)</sup>		21,431		20,217		19,632		19,667		19,689
paid by circ revenues		21,131		20,217		17,032		12,007		13,003
Available intermediate lien revenues										
as first adjusted	\$	277,166	\$	237,193	\$	217,570	\$	222,722	\$	187,806
Debt service on intermediate lien bonds	\$	158,816	\$	133,487	\$	145,522	\$	127,029	\$	82,726
Less: Debt service offsets paid from		(0.5.500)		(00.105)		(00 700)		(00.540)		(4 = =00)
PFC revenues <sup>(g)</sup> CFC revenues <sup>(h)</sup>		(25,583)		(28,406)		(29,730)		(28,640)		(15,783)
Capitalized interest funds		(12,298)								(3,504)
Intermediate lien debt service		(12,270)								(3,304)
—net of debt service offsets	\$	120,935	\$	105,081	\$	115,792	\$	98,389	\$	63,439
Coverage on intermediate lien bonds		2.29		2.26		1.88		2.26		2.96
Net revenues available for										
subordinate lien debt service	\$	156,231	\$	132,112	\$	101,778	\$	124,333	\$	124,367
Debt service on subordinate lien bonds (i)	\$	8,949	\$	5,515		5,836		6,234		19,187
Coverage on subordinate lien bonds	~	17.46	~	23.96	~	17.44	7	19.94	~	6.48
See notes on page 111.		17.40		23.70		17,77		1 7.74		(Concluded)
see notes on page 1111										(concluded)

### Schedule 9 Revenue Bonds Coverage by Type

- (a) Historical adjustment includes straight-line lease revenue adjustments.
- (b) NWSA adjustments include non-cash adjustments for depreciation of NWSA assets netted from operating revenues and public expense, as well as the exclusion of capital grants and donations for capital purposes from the NWSA.
- (c) Nonoperating income (expense)—net is adjusted for the following: Interest expense, income that is not legally available to be pledged for revenue bonds debt service, such as PFCs, CFCs, tax levy, fuel hydrant facility revenues, donations for capital purposes, grants for capital projects, monies received and used for capital projects owned by other government entities (public expense projects), and other nonoperating SWU revenues and expenses. Certain non-cash items, such as depreciation, are excluded, while other nonoperating revenues and expenses, such as environmental expense, are adjusted to a cash basis. The Port may also include certain proceeds from the sale of capital and non-capital assets in the year the proceeds are received. The Port recorded, as a special item, \$34.9 million, in both 2021 and 2018, of construction cost for a habitat restoration project and related cleanup at Terminal 25 South in the Port's Statement of Revenues, Expenses, and Changes in Net Position. These special items and related payments are excluded from this schedule.
- (d) Gross Revenue reflects annual Port operating revenues, as presented in the Port's audited financial statements (see Statement of Revenues, Expenses, and Changes in Net Position), less certain operating revenues that are not legally available to pay debt service on all revenue bonds. For 2013, Gross Revenue included (1) a one-time recognition of revenue, \$17.9 million, from the removal of security fund liability upon the expiration of SLOA II, and (2) \$14.3 million straight-line rent adjustments for the lease incentive provided under SLOA III.
- (e) Port general purpose tax levy represents annual tax levy collections less the payment of General Obligation bond debt service. The Port is permitted, but not obligated, to pay operating expenses with such general purpose tax levy dollars. In 2016 and 2015, the Port made its contractual payment in the amount of \$147.7 million and \$120 million, respectively, to the WSDOT for the SR 99 Alaskan Way Viaduct Replacement Program. These payments were accounted for as a special item in the Port's 2016 and 2015 Statement of Revenues, Expenses, and Changes in Net Position, and were funded by the issuances of 2017 LTGO bonds and 2015 LTGO bonds, respectively. The debt service associated with the 2015 LTGO bonds is included in the calculation of the Port's general purpose tax levy, beginning in 2015, but the actual payment to WSDOT is excluded from the schedule as the funds were used for capital projects owned by other governmental entities.
- (f) Operating Expenses reflect annual Port operating expenses before depreciation, as presented in the Port's audited financial statements (see Statement of Revenues, Expenses, and Changes in Net Position), less certain operating expenses paid with revenues derived from sources other than Gross Revenue, as well as the Port's general purpose tax levy.
- (g) During 2008, the Port implemented using PFC revenues toward other specific revenue bonds debt service related to eligible projects. The Port, as authorized by the FAA, has the authority to use PFCs to pay: (1) debt service on bonds secured solely with PFCs; (2) eligible projects costs (definitions, terms, and conditions are set by the FAA); and (3) revenue bonds debt service related to eligible PFC projects.
- (h) Washington State law provides for the Port's authority to impose CFCs on rental car transactions at SEA. CFCs may only be used to pay costs associated with the consolidated rental car facility including the payment of debt service on bonds issued to fund the facility. During 2009, the Port began using CFCs to pay debt service on related bonds. In 2017, the 2009AB First Lien bonds were partially refunded onto the Intermediate Lien, and as such, CFCs were applied to both First and Intermediate Lien debt service.
- (i) From 2009 to 2016, the Port used PFCs to pay eligible subordinate lien debt service and associated debt fees. However, such amounts are not permitted offsets in the legal coverage calculation on subordinate lien bonds.
- (j) During 2015, the Port adopted the requirements of GASB Statement No. 68, Accounting and Financial Reporting for Pensions—an amendment of GASB Statement No. 27, and GASB Statement No. 71, Pension Transition for Contributions Made Subsequent to the Measurement Date—an amendment of GASB Statement No. 68, by restating the financial statements for 2014 and 2013, in operating revenues, operating expenses, and nonoperating income—net.

Source: Port of Seattle's Schedule of Net Revenue Available for Revenue Bond Debt Service

### **Schedule 10 Legal Debt Margin Information**

Last Ten Fiscal Years (in thousands)

<u> </u>		
Assessed value of taxable property for 2021 (a)	\$ 659,534,881	
Debt limit (non-voted debt, including limited tax general obligation bonds) 0.25% of assessed value of taxable property (b)	\$ 1,648,837	
Less: Outstanding limited tax general obligation bonds	(281,355)	
Non-voted general obligation debt margin	\$ 1,367,482	
Debt limit, total general obligation debt 0.75% of assessed value of taxable property (b)	\$ 4,946,512	
Less: Total limited tax general obligation bonds	(281,355)	
Voted general obligation debt margin	\$ 4.665.157	

#### **Non-Voted General Obligation:**

Fiscal Debt year limit		Less: Total debt applicable to the debt limit	Debt margin	Debt margin as a percentage of the debt limit		
2021	\$ 1,648,837	\$ (281,355)	\$ 1,367,482	82.9%		
2020	1,606,226	(311,175)	1,295,051	80.6		
2019	1,516,559	(335,470)	1,181,089	77.9		
2018	1,336,656	(362,390)	974,266	72.9		
2017	1,178,641	(388,360)	790,281	67.1		
2016	1,065,839	(283,620)	782,219	73.4		
2015	970,297	(305,535)	664,762	68.5		
2014	851,609	(225,420)	626,189	73.5		
2013	786,866	(283,815)	503,051	63.9		
2012	798,652	(312,005)	486,647	60.9		

### **Voted General Obligation:**

Fiscal year	Debt limit	Less: Total debt applicable to the debt limit	Debt margin	Debt margin as a percentage of the debt limit
2021	\$ 4,946,512	\$ (281,355)	\$ 4,665,157	94.3%
2020	4,818,679	(311,175)	4,507,504	93.5
2019	4,549,678	(335,470)	4,214,208	92.6
2018	4,009,968	(362,390)	3,647,578	91.0
2017	3,535,922	(388,360)	3,147,562	89.0
2016	3,197,517	(283,620)	2,913,897	91.1
2015	2,910,891	(305,535)	2,605,356	89.5
2014	2,554,827	(225,420)	2,329,407	91.2
2013	2,360,597	(283,815)	2,076,782	88.0
2012	2,395,957	(312,005)	2,083,952	87.0

<sup>(</sup>a) See Schedule 13 for assessed value of taxable property data.

<sup>(</sup>b) Under Washington law, the Port may incur general obligation indebtedness payable from ad valorem taxes in an amount not exceeding one-fourth of one percent of the value of the taxable property in the Port district without a vote of the electors. With the assent of three-fifths of the electors voting thereon, subject to a validation requirement, the Port may incur additional general obligation indebtedness, provided the total indebtedness of the Port at any time does not exceed three-fourths of one percent of the value of the taxable property in the Port district.

## Schedule 11 Demographic Statistics

Last Ten Fiscal Years (in thousands)

### **King County:**

Fiscal year	Population <sup>(a)</sup>	Personal income (b)	Per capita personal income <sup>(b)</sup>	Unemployment rate <sup>(c)</sup>
2021	2,287	\$ n/a	\$ n/a	4.7%
2020	2,270	219,805,809	96.8	7.5
2019	2,226	213,956,690	95.0	3.0
2018	2,190	201,962,200	90.4	3.5
2017	2,154	182,495,475	83.4	3.7
2016	2,105	166,006,277	77.2	3.9
2015	2,053	153,554,091	72.5	4.4
2014	2,017	143,260,986	68.9	4.6
2013	1,982	128,330,859	62.7	5.2
2012	1,957	120,627,950	60.1	7.1

### **State of Washington:**

Fiscal year	Population (a)	Personal income (b)	Per capita personal income <sup>(b)</sup>	Unemployment rate <sup>(c)</sup>
2021	7,767	\$ 556,326,700	\$ 71.9	5.3%
2020	7,705	516,441,100	67.0	8.4
2019	7,546	494,189,000	64.9	4.3
2018	7,428	467,399,039	62.0	4.5
2017	7,310	428,765,189	57.9	4.7
2016	7,184	397,772,297	54.6	5.4
2015	7,061	372,125,338	51.9	5.7
2014	6,968	350,321,729	50.3	6.1
2013	6,882	327,870,951	47.6	7.0
2012	6,818	313,212,035	45.9	8.2

<sup>(</sup>a) State of Washington, Office of Financial Management (all figures are estimated, except for 2020 figures which are actual census data).

<sup>(</sup>b) Regional Economic Information System, Bureau of Economic Analysis, U.S. Department of Commerce.

<sup>(</sup>c) Rates were average unemployment rates for the year obtained from Washington State, Employment Security Department, Labor Market, and Economic Analysis Branch.

## Schedule 12 Principal Employers of Seattle (a)

Current Year and Nine Years Ago

		1	2012					
Type of employer	Employees	Rank	Percentage of total employment	Employees	Rank	Percentage of total employment		
	Linployees	Hank	employment	Linployees	Hank	employment		
Professional and Business Services — Professional, Scientific, and Technical					_			
Services	159,800	1	9.2%	114,600	2	7.9%		
Government — <i>Local</i>	135,600	2	7.8	118,100	1	8.1		
Retail — Unspecified	127,300	3	7.3	78,200	5	5.4		
Leisure and Hospitality — Food Services and Drinking Places	108,300	4	6.2	99,900	3	6.8		
Professional and Business Services — Administrative and Support and Waste		_						
Management and Remediation	89,000	5	5.1	75,300	6	5.2		
Information — Software Publishers	77,000	6	4.4					
Educational and Health Services — Ambulatory Health Care Services	73,900	7	4.3	60,300	9	4.1		
Wholesale Trade	69,500	8	4.0	68,600	7	4.7		
Information — Unspecified	69,400	9	4.0	00,000	,	7.7		
Construction — Specialty Trade Contractors	68,900	10	4.0					
Manufacturing — Transportation Equipment Manufacturing				96,700	4	6.6		
Government — State				61,800	8	4.2		
Financial Activities — Finance and Insurance				51,500	10	3.5		
Total	978,700		56.3%	825,000		56.5%		

<sup>(</sup>a) Total nonfarm, seasonally adjusted, as of December of each fiscal year in Seattle metropolitan area.

Source: Washington State Employment Security Department Labor Market and Economic Analysis

# Schedule 13 Assessed Value and Estimated Actual Value of Taxable Property and Direct and Overlapping Property Tax Rates per \$1,000 of Assessed Value

Last Ten Fiscal Years (in thousands, except for tax rates)

	Port district	_	ort of eattle	Overlapping property tax rates									Total direct and overlapping		
Fiscal year	assessed value (a)		operty x rates	shington State		King ounty	Cities and towns (b)			chool tricts <sup>(b)</sup>	Other (c)		property tax <sup>(d)</sup>		
2021	\$ 659,534,881	\$	0.12	\$ 3.09	\$	1.25	\$	1.65	\$	2.69	\$	1.22	\$	10.02	
2020	642,490,492		0.12	3.03		1.24		1.63		2.65		1.22		9.89	
2019	606,623,698		0.12	2.63		1.21		1.66		2.38		1.21		9.21	
2018	534,662,435		0.14	2.92		1.32		1.77		3.07		1.32		10.54	
2017	471,456,288		0.15	2.03		1.37		1.95		3.30		1.46		10.26	
2016	426,335,606		0.17	2.17		1.33		2.02		3.40		1.41		10.50	
2015	388,118,856		0.19	2.29		1.34		1.99		3.50		1.24		10.55	
2014	340,643,616		0.22	2.47		1.52		2.26		3.76		1.32		11.55	
2013	314,746,207		0.23	2.57		1.54		2.39		3.83		1.27		11.83	
2012	319,460,937		0.23	 2.42		0.90		2.35		3.60		1.78		11.28	

<sup>(</sup>a) Ratio of total assessed to total estimated value is 100%. Assessed value is shown net of exempt property and it is the same assessed value for King County.

Source: King County Department of Assessments Annual Reports

### Schedule 14 Port of Seattle's Property Tax Levies and Collections

Last Ten Fiscal Years (in thousands)

Fiscal years	Taxes levied for		within the of the levy	Collections in	Total collections to date			
ended Dec 31,	the fiscal year <sup>(a)</sup>	Amount	Percentage of levy	subsequent years	Amount	Percentage of levy		
2021	\$ 78,669	\$ 77,585	98.6%	\$	\$ 77,585	98.6%		
2020	76,396	75,252	98.5	865	76,117	99.6		
2019	74,162	73,353	98.9	703	74,056	99.9		
2018	72,012	71,150	98.8	856	72,006	100.0		
2017	72,011	71,143	98.8	868	72,011	100.0		
2016	72,015	71,114	98.7	917	72,031	100.0		
2015	73,004	72,082	98.7	929	73,011	100.0		
2014	73,019	72,009	98.6	963	72,972	99.9		
2013	73,021	71,932	98.5	1,093	73,025	100.0		
2012	73,015	71,879	98.4	1,143	73,022	100.0		

(a) Includes cancellations and supplements and generally differs from the totals reported by King County by an immaterial amount.

Source: Port of Seattle, from King County Tax Receivables Summary

<sup>(</sup>b) This is an average rate based on the total assessed value of cities and towns and all school districts. Each city and district has its own rate.

<sup>(</sup>c) These are average rates based on the total King County rates less cities and towns, school districts, Port, County, and Washington State rates. Each district within this group has its own assessed property value and rates.

<sup>(</sup>d) This is an average rate based on total tax levies for King County and total assessed property value in King County.

### **Schedule 15 King County Principal Property Taxpayers**

Current Year and Nine Years Ago (in thousands)

			2021			2012		
Taxpayer	Taxable assessed value I		Rank	Percentage of taxable assessed value	Taxable assessed value	Rank	Percentage of taxable assessed value	
Boeing	\$	4,105,247	1	0.6%	\$ 3,075,544	1	1.0%	
Microsoft		4,049,641	2	0.6	2,720,008	2	0.9	
Amazon		3,411,622	3	0.5				
Puget Sound Energy/								
Gas/Electric		2,441,591	4	0.4	1,689,936	3	0.5	
Essex Property Trust		2,039,516	5	0.3				
Union Square LLC		1,159,853	6	0.2	432,829	9	0.1	
C/O Prologis - Re Tax		1,089,010	7	0.2				
Acorn Development LLC		929,495	8	0.1				
Altus Group US Inc.		914,629	9	0.1				
Ponte Gadea Seattle LLC		892,586	10	0.1				
Alaska Airlines					942,122	4	0.3	
Qwest Corporation Inc.					777,785	5	0.2	
AT&T Mobility LLC					719,347	6	0.2	
T-Mobile					691,910	7	0.2	
W2007 Seattle					501,788	8	0.2	
(formerly Archon Group LP)								
Wright Runstad & Company					354,130	10	0.1	
Total	\$	21,033,190		3.1%	\$ 11,905,399		3.7%	

Source: King County Department of Assessments

# Schedule 16 Seattle-Tacoma International Airport Passengers Level

Last Ten Fiscal Years (in thousands)

Fiscal		Domestic			Internationa	I	Grand	
year	Deplaned	Enplaned	Total	Deplaned	Enplaned	Total	total	
2021	17,233	17,252	34,485	848	821	1,669	36,154	
2020	9,317	9,373	18,690	701	670	1,371	20,061	
2019	23,085	23,016	46,101	2,870	2,858	5,728	51,829	
2018	22,222	22,200	44,422	2,734	2,694	5,428	49,850	
2017	20,942	20,862	41,804	2,576	2,553	5,129	46,933	
2016	20,486	20,385	40,871	2,455	2,411	4,866	45,737	
2015	19,016	18,944	37,960	2,216	2,165	4,381	42,341	
2014	16,851	16,824	33,675	1,930	1,892	3,822	37,497	
2013	15,643	15,604	31,247	1,807	1,772	3,579	34,826	
2012	14,992	14,983	29,975	1,634	1,614	3,248	33,223	

Source: Seattle-Tacoma International Airport Activity Reports

# Schedule 17 Seattle-Tacoma International Airport Aircraft Operations Level

Last Ten Fiscal Years (in number of flights)

Fiscal year	Air carrier	Air taxi	General aviation	Military/ Training	Grand total
2021	368,872	4,254	1,328	56	374,510
2020	290,130	3,899	1,848	171	296,048
2019	443,817	4,456	2,135	79	450,487
2018	427,170	8,509	2,625	87	438,391
2017	405,049	8,651	2,338	86	416,124
2016	399,742	9,513	2,822	93	412,170
2015	368,722	8,401	4,160	125	381,408
2014	325,425	10,813	4,113	127	340,478
2013	299,156	14,440	3,510	80	317,186
2012	291,664	14,196	3,604	133	309,597

Source: Seattle-Tacoma International Airport Activity Reports

# Schedule 18 Seattle-Tacoma International Airport Air Cargo Level

Last Ten Fiscal Years (in metric tons)

Fiscal	Air Freight				
year	Domestic	International	total		
2021	366,312	132,428	498,740		
2020	351,339	101,157	452,496		
2019	306,670	146,879	453,549		
2018	296,004	136,311	432,315		
2017	299,559	126,297	425,856		
2016	250,219	116,210	366,429		
2015	215,705	116,931	332,636		
2014	218,410	108,829	327,239		
2013	203,537	89,173	292,710		
2012	201,483	82,128	283,611		

Source: Seattle-Tacoma International Airport Activity Reports

### Schedule 19 Containerized Volume

Last Ten Fiscal Years [in twenty-foot equivalent units (TEU), a measure of container volume]

Fiscal		International	Containers		Domestic Grand			
year <sup>(a)</sup>	Import full	Export full	Empty	Total	containers	total		
2021	1,464,662	691,446	836,012	2,992,120	744,086	3,736,206		
2020	1,253,818	790,620	591,197	2,635,635	684,744	3,320,379		
2019	1,369,251	913,332	775,763	3,058,346	716,957	3,775,303		
2018	1,452,623	953,495	705,114	3,111,232	686,394	3,797,626		
2017	1,380,785	964,067	650,459	2,995,311	706,863	3,702,174		
2016	1,391,590	984,274	482,951	2,858,815	756,938	3,615,753		
2015	469,807	352,180	240,155	1,062,142	342,260	1,404,402		
2014	432,128	376,320	165,564	974,012	379,488	1,353,500		
2013	543,146	454,615	192,820	1,190,581	373,878	1,564,459		
2012	728,436	517,876	267,239	1,513,551	339,625	1,853,176		

<sup>(</sup>a) As of January 1, 2016, the Port's container operation was licensed to the NWSA; hence, starting in 2016, the volume reported represents total activities in the joint venture

Source: Port of Seattle (2012–2015) and Northwest Seaport Alliance (2016–2021) Records

### Schedule 20 Cargo Volume

Last Ten Fiscal Years (in metric tons)

Fiscal year <sup>(a)</sup>	Container cargo	Non- containerized break bulk	Petroleum	Molasses	Autos	Logs	Total
2021	26,141,258	366,184	524,332	32,729	262,289		27,326,792
2020	25,508,550	291,623	677,469	42,400	244,612		26,764,654
2019	28,671,813	246,412	636,150	46,661	305,816	75,757	29,982,609
2018	28,868,125	249,055	665,670	45,686	228,295	116,790	30,173,621
2017	26,107,522	210,725	715,546	35,980	225,109	278,078	27,572,960
2016	26,766,258	181,372	612,224	43,666	246,421	176,928	28,026,869
2015	11,225,499	31,876	815,380	43,731			12,116,486
2014	11,462,069	56,031	997,977	49,913			12,565,990
2013	13,578,052	64,040	788,419	48,240			14,478,751
2012	15,924,439	67,784	620,587	74,831			16,687,641

<sup>(</sup>a) As of January 1, 2016, the Port's cargo operation was licensed to the NWSA; hence, starting in 2016, the volume reported represents total activities in the joint venture

Source: Port of Seattle (2012–2015) and Northwest Seaport Alliance (2016–2021) Records

### Schedule 21 Port of Seattle Grain Volume

Last Ten Fiscal Years (in metric tons)

Fiscal	
year	Grain
2021	4,720,156
2020	4,239,804
2019	3,403,661
2018	4,378,796
2017	4,362,603
2016	4,389,089
2015	3,778,476
2014	3,618,489
2013	1,351,417
2012	3,161,013

Source: Port of Seattle Records

### Schedule 22 Port of Seattle Cruise Traffic

#### Last Ten Fiscal Years

Fiscal year	Cruise vessel calls	Cruise passengers
2021	82	229,060
2020 <sup>(a)</sup>		
2019	211	1,210,722
2018	216	1,114,888
2017	218	1,071,594
2016	203	983,539
2015	192	898,032
2014	179	823,780
2013	187	870,994
2012	202	934,900

<sup>(</sup>a) In 2020, due to the COVID-19 pandemic, the Centers for Disease Control issued a No-Sail order for the U.S. cruise operations. Therefore, there were no cruise vessel calls and passengers.

Source: Port of Seattle Record

### Schedule 23 Number of Port of Seattle Employees by Division (a)

#### Last Ten Fiscal Years

Fiscal year	Aviation (e)	Seaport (b)	Real Estate (b)	Maritime (c)(e)	Economic Development (c)(e)	Central Services (d)(e)	Total
2021	1,070			233	30	737	2,070
2020	1,136			242	28	730	2,136
2019	1,126			215	30	826	2,197
2018	1,030			194	30	858	2,112
2017	976			194	31	826	2,027
2016	832			175	31	771	1,809
2015	858	51	171			699	1,779
2014	856	55	174			695	1,780
2013	836	58	176			693	1,763
2012	842	56	181			681	1,760

<sup>(</sup>a) The number of employees includes regular and temporary (both full-time and part-time employees), interns, veterans, and commissioners (excluding contractors and consultants) as of the last day of each fiscal year.

Source: Port of Seattle Human Resources Database

<sup>(</sup>b) The Real Estate Division was formed in 2008, to allow the Seaport Division to concentrate on its core business. The Real Estate Division incorporated some employees from the Seaport Division, Corporate, and former Economic Development Division. The Seaport Division and the Real Estate Division became inactive upon reorganization in 2016.

<sup>(</sup>c) As a result of a series of reorganizations in 2016, the Maritime Division was formed, and the Economic Development Division was reestablished.

<sup>(</sup>d) In 2017, the Corporate Division was renamed Central Services Division, which includes employees in the Capital Development department (CDD) serving capital project delivery functions. The CDD, which was established in 2008, houses existing engineering, project management, and construction functions.

<sup>(</sup>e) In July 2019, capital project delivery functions were moved from the CDD within the Central Services Division to the operating divisions. The Aviation Project Management department moved to the Aviation Division. The Seaport Project Management department moved to the Maritime Division. Engineering and Port Construction Services departments remain in the Central Services Division. The CDD was inactivated.

# Schedule 24 Capital Assets Information—Maritime and Economic Development Facilities

#### Last Ten Fiscal Years

	2021	2020	2019	2018	2017
Total Property (in acres)	1,340	1,340	1,340	1,340	1,335
No. of Container Terminals	,	· · · · · · · · · · · · · · · · · · ·	· · · · · · · · · · · · · · · · · · ·	•	<u> </u>
(Terminal 5, 18, 30, 46) (a)(b)	4	4	4	4	4
Size (in acres)	521	521	521	521	526
Number of berths (1,200–4,450 feet)	11	11	11	11	11
Number of container cranes (c)	3	3	9	10	10
Storage facilities (in square feet)	177,000	177,000	177,000	177,000	177,000
Maintenance facilities (in square feet)	112,000	112,000	112,000	112,000	112,000
On-Dock intermodal yard					
Maximum capacity—in full train	14	14	14	14	14
Refrigerated capacity (in reefer plugs)	2,845	2,845	2,845	2,845	2,816
No. of Barge Terminal (Terminal 115)(a)	1	1	1	1	1
Size (in acres)	70	70	70	70	70
Number of berths (1,600 feet)	4	4	4	4	4
Warehouse capacity (in square feet)	35,000	35,000	35,000	35,000	35,000
Refrigerated capacity (in reefer plugs)	780	780	780	780	400
No. of Multi-Use Terminal (Terminal 91)	1	1	1	1	1
Size (in acres)	212	212	212	212	212
Linear feet of berths (8,502 feet)	17	17	17	17	17
Storage facilities:					
Cold storage (in million cubic feet)	2	2	5	5	5
Dry warehouse (in square feet)	310,544	310,544	100,000	100,000	100,000
No. of Grain Terminal (Terminal 86)	1	1	1	1	1
Size (in acres)	40	40	40	40	40
Number of berths (1,400 feet)	1	1	1	1	1
Storage capacity (in million bushels)	4	4	4	4	4
No. of Cruise Terminals	2	2	2	2	2
Bell Street Cruise Terminal (Terminal 66)					
Size (in acres)	4	4	4	4	4
Number of berths (1,545–1,600 feet)	1	1	1	1	1
Smith Cove Cruise Terminal (Terminal 91) (d)					
Size (in acres)	23	23	23	23	23
Number of berths (2,400 feet)	2	2	2	2	2

(Continued)

Source: Port of Seattle Records

 $<sup>(</sup>a) \ \ Starting\ January\ 2016, Container\ Terminals\ and\ Barge\ Terminal\ were\ licensed\ to\ the\ NWSA.$ 

<sup>(</sup>b) Container Terminal 5 was vacant starting in August 2014, while the design and permitting phase of the multi-year Terminal 5 Modernization project is underway. The terminal will be leased for interim use during the duration of the project.

<sup>(</sup>c) In 2020, the Port sold six cranes at Terminal 5. In 2019, three container cranes were removed from Terminal 18 and one container crane was removed from Terminal 46; the Port purchased three container cranes at Terminal 46 from its terminal operator. In 2017, three container cranes were sold to its terminal operator at Terminal 18. In 2013, five of the container cranes were sold to its terminal operator at Terminal 46.

<sup>(</sup>d) Smith Cove Cruise Terminal is used only half of the year as a cruise terminal. Smith Cove Cruise Terminal specifications are included in Terminal 91 multi-use terminal specifications.

# Schedule 24 Capital Assets Information—Maritime and Economic Development Facilities

Last Ten Fiscal Years

	2016	2015	2014	2013	2012
Total Droporty (in acros)					
Total Property (in acres)  No. of Container Terminals	1,335	1,335	1,335	1,335	1,335
(Terminal 5, 18, 30, 46) (a)(b)	4	4	4	4	4
Size (in acres)	526	526	526		526
Number of berths (1,200–4,450 feet)	11	11	11	11	11
Number of bertins (1,200–4,430 feet)	13	13	13	13	18
Storage facilities (in square feet)	177,000	177,000	177,000	177,000	177,000
Maintenance facilities (in square feet)	•	•	•	*	•
	112,000	112,000	112,000	112,000	112,000
On-Dock intermodal yard	1.4	1.4	1.4	1.4	1.4
Maximum capacity—in full train	14	14	14	14	14
Refrigerated capacity (in reefer plugs)	2,816	2,816	2,816	2,816	2,816
No. of Barge Terminal (Terminal 115) <sup>(a)</sup>	1	1	1	1 70	1
Size (in acres)	70	70	70	70	70
Number of berths (1,600 feet)	4	4	4	4	4
Warehouse capacity (in square feet)	35,000	35,000	35,000	35,000	35,000
Refrigerated capacity (in reefer plugs)	400	400	400	400	400
No. of Multi-Use Terminal (Terminal 91)	1	11	1	1	1
Size (in acres)	212	212	212	212	212
Linear feet of berths (8,502 feet)	17	17	17	17	17
Storage facilities:					
Cold storage (in million cubic feet)	5	5	5	5	5
Dry warehouse (in square feet)	100,000	100,000	100,000	100,000	100,000
No. of Grain Terminal (Terminal 86)	1	1	1	1	1
Size (in acres)	40	40	40	40	40
Number of berths (1,400 feet)	1	1	1	1	1
Storage capacity (in million bushels)	4	4	4	4	4
No. of Cruise Terminals	2	2	2	2	2
Bell Street Cruise Terminal (Terminal 66)					
Size (in acres)	4	4	4	4	4
Number of berths (1,545–1,600 feet)	1	1	1	1	1
Smith Cove Cruise Terminal (Terminal 91) <sup>(d)</sup>					
Size (in acres)	23	23	23	23	23
Number of berths (2,400 feet)	2	2	2	2	2
			<u> </u>		

(Concluded)

# Schedule 25 Capital Assets Information—Seattle-Tacoma International Airport

		Fiscal year		Size / Length	
Airport area (in acres)		2021		2,500	
Apron (in square feet)—commercial airline	2S	2021		3,061,300	
Runways (in feet)					
16L/34R		2021		11,901	
16C/34C		2021		9,426	
16R/34L		2021		8,500	
Rental Car Facility (in square feet)		2021		2,100,000	
	2021	2020	2019	2018	2017
Terminal (in square feet)					
Airlines	1,219,262	1,106,432	1,104,944	1,124,073	1,106,262
Tenants	385,411	314,830	313,506	327,145	327,596
Port-occupied	218,115	216,364	221,044	225,688	228,282
Public/Common	967,305	929,979	922,856	931,725	917,515
Mechanical	581,949	540,221	545,511	520,655	514,343
Total	3,372,042	3,107,826	3,107,861	3,129,286	3,093,998
Number of passenger gates	76	73	73	76	74
Number of Port-owned loading					
bridges	69	66	58	58	56
Parking (spaces assigned)					
Short-term, long-term, and employees	12,025	12,025	12,100	12,100	12,180
Other offsite parking (spaces assigned)					
Economy	1,455	1,455	1,465	1,465	1,465
Employees	4,122	4,141	4,141	4,141	4,122
	2016	2015	2014	2013	2012
Terminal (in square feet)					
Airlines	1,143,386	1,136,322	1,126,510	1,107,166	1,226,044
Tenants	334,717	331,073	332,364	331,433	291,071
Port-occupied	234,472	228,136	239,069	236,390	299,226
Public/Common	919,906	920,752	930,209	926,927	811,664
Mechanical	511,469	510,182	497,941	517,805	495,009
Total	3,143,950	3,126,465	3,126,093	3,119,721	3,123,014
Number of passenger gates	78	80	79	78	79
Number of Port-owned loading					
bridges	58	57	54	59	56
Parking (spaces assigned)					
Short-term, long-term, and employees	12,180	11,952	11,952	11,952	10,394
Other offsite parking (spaces assigned)					

1,465

4,122

1,620

4,091

Source: Port of Seattle Records

Economy

**Employees** 

1,620

4,091

1,620

4,091

1,620

4,091













Annual Comprehensive Financial Report Port of Seattle P.O. Box 1209 Seattle, WA 98111 U.S.A. (206) 787-3000



### **EXECUTIVE DIRECTOR**

Stephen P. Metruck

#### PORT OF SEATTLE COMMISSION

Ryan Calkins Sam Cho Fred Felleman Toshiko Grace Hasegawa Hamdi Mohamed